# Town Planning Report

## 260 MacArthur Ave, Hamilton (Lot 6 on SP326594)

## Material Change of Use for a Multiple Dwelling, Shop and Food and Drink Outlet and Reconfiguring of a Lot (1 into 2 lots and Access Easement)

Silverstone Landholdings No 20 Pty Ltd







Client:	Silverstone Landholdings No 20 Pty Ltd
Project:	260 MacArthur Ave, Hamilton (Lot 6 on SP326594)
Project No:	24-8383
Date:	December 2024
Project Contact:	Christine Matheson / Geoff Gibbons

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#### 1.0 Executive Summary

#### **1.1 Project Overview**

This Town Planning Report has been prepared by Urban Strategies Pty Ltd, on behalf Silverstone Landholdings No 20 Pty Ltd, for a Development Application seeking a Priority Development Area (PDA) Development Permit for a Multiple Dwelling, Shop and Food and Drink Outlet and a 1 into 2 lot subdivision and a volumetric access easement on land at 260 MacArthur Ave, Hamilton.

The land is formally described as Lot 6 on SP326594 which has a total site area of 14,745m<sup>2</sup>. The land is situated between Karakul St and MacArthur Ave (South)(Figure 1) and currently contains a warehouse and external hardstand used for storage purposes. There is limited vegetation around parts of the perimeter of the site.

The site is located within the Hamilton Northshore Priority Development Area (PDA). The Northshore Hamilton PDA Development Scheme includes the site in the Mixed Use High Density Zone, which is to be developed for a wide range and intensity of uses, including commercial, retail, health, community, entertainment, cultural, multiple residential and accommodation uses in a predominantly high-rise built form. Development densities provide a critical mass of residents, workers and visitors to support surrounding land uses.



Figure 1: Subject site (Source: CARR Urban Context Report)



#### 1.2 Proposal

This proposal seeks approval for the following:

- Reconfiguring of a Lot (Development Permit) for a 1 into 2 lot subdivision and creation of an Access Easement, and
- Material Change of Use (Development Permit) for a Multiple Dwelling, Shop and Food and Drink Outlet.

More specifically, the Applicant seeks approval to subdivide the site into 2 large lots to create:

- Site 18A The eastern lot extending from the centre of the site to the Angora Rd frontage. This lot is to contain a privately-owned but publicly accessible cross-block link between Karakul St and MacArthur Ave (South). This land parcel will also be subject to the Material Change of Use included in this application.
- Site 18B The western lot extending from the centre of the site towards the Barcham Rd frontage. Development of this balance lot will be the subject of a separate development application for a residential tower.

This application seeks approval to construct a mixed use development comprising a single podium structure and 2 apartment towers containing 176 units with associated communal open space and car parking area. The proposed residential community will be supported by a ground level retail uses comprising 784m<sup>2</sup> of floor space shared between 5 tenancies. The Material Change of Use is limited to site 18A, however a master planning exercise has occurred over the wider precinct. A separate application has been lodged to the north over land referred to as part of site 17 and a future application will in the near future be submitted over the land referred to as site 18B. All imagery and design detail for 18B identified through this application is indicative and given for information and assistance in showing the master planning exercise that has occurred.



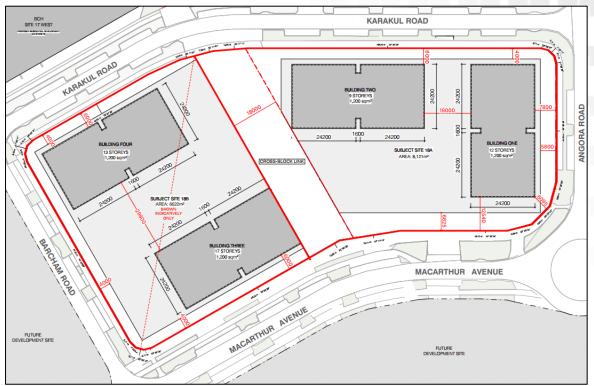


Figure 2: Site plan showing proposed lots, volumetric easement and built form on Site 18A (eastern proposed lot) and indicative built form for Site 18B (western proposed lot)

The proposal delivers a bespoke, dual-tower apartment complex comprising high-quality, contemporary architectural design and attractive landscaped spaces. The site responsive positioning of the built form activates the existing street frontages and the cross-block link. Resident and visitor safety, privacy and amenity across the development and public realm will be supported through the use of considered architectural and landscaping design responses that provide opportunities for casual surveillance and connection. Architectural themes and design rationale have been considered through a wider, urban design based, master planning exercise that has considered the balance of the site 18 property (site 18B) and development to the north (over site 17), including that recently lodged on behalf of the Applicant for this application.

The proposal's design draws inspiration from the locality's First Nation's culture, represented in the development's built form, materials, finishes and planting palette. The proposal's biophilic design comprises a generously landscaped ground plane and upper level and vertical planting that defines the podium level, articulates the façade, adds beauty to the living spaces and mitigates the heat island effects of a large development. The private landscaped elements seamlessly connect with the publicly accessible, cross-block link, which will enhance permeability throughout the area for pedestrians and cyclists and offer a strong sense of place within a rapidly evolving mixed use precinct.

The proposal purposefully responds to the principles of sustainability, affordability and adaptability through thoughtful building configuration, unit layout and landscaping solutions. The proposed development offers a new residential community for people of



varying household types, mobility and earning capacity and is expected to set the standard for development in the locality.

#### **1.3 Legislative Requirements**

Economic Development Queensland (EDQ), as the assessing authority, work in consultation with local governments (in this instance Brisbane City Council) to facilitate development on large complex sites. As a result, the *Hamilton Northshore Priority Development Area Development Scheme – Development Scheme Amendment No.1 - October 2022* is the relevant planning framework for the site, not the *Brisbane City Plan 2014*.

The *Economic Development Act 2012* categorises this development as assessable development. Pursuant to section 94 of the *Economic Development Act 2012*, a PDA development permit is sought for a Material Change of Use and Reconfiguring of a Lot to carry out PDA-assessable development. In accordance with the Hamilton Northshore PDA Development Scheme (herein referred to as 'the Development Scheme'), the proposal requires the submission of an application for Permissible Development. EDQ have indicated that public notification of the proposal is required.

This Town Planning Report sets out the details of the proposal and makes an assessment against the assessment benchmarks contained in the relevant assessment provisions of the PDA Guidelines and relevant instruments including:

- Hamilton Northshore Priority Development Area Development Scheme Development Scheme Amendment No.1 - October 2022;
- South East Queensland Regional Plan;
- relevant State Planning Policies; and
- Brisbane City Plan 2014 (where appropriate).

#### **1.4 Supporting Documentation**

This application is supported by the accompanying plans and documents as described in Table 1 below.



#### **Table 1: Supporting Plans and Documents**

Attachment	Description	Author
A	Architectural Plans	CARR
В	Urban Context Report	CARR
С	Landscape Concept Plan	Dunn and Moran Landscape Architects
D	Civil Engineering and Stormwater Management Report	Meloria Consulting Engineers
E	Flood Assessment	Water Engineering Partners
F	Transport Engineering Report	Colliers (TTM)
G	Operational Waste Management Plan	Colliers (TTM)
Н	Acoustic Assessment	Acousticworks
I	Air Quality Assessment	Trinity Consulting
J	Acid Sulfate Soils Geotechnical Investigation	Core Consultants
К	Acid Sulfate Soils Management Plan	Core Consultants
L	Superior Design Outcomes Report	EMF Griffiths
М	Preliminary Volumetric Easement Plan	Land Partners

Note: A summary of the findings of the accompanying consultant reports can be found within Section 5.3 of this report.

#### 1.5 Conclusion

With consideration of the accompanying planning assessment and specialist input, the proposal provides an appropriate outcome over the subject site. EDQ is therefore requested to favourably consider the proposal and approve this PDA development application, subject to relevant and reasonable conditions.



#### 2.0 Summary

Address of Site: 260 MacArthur Ave, Hamilton

Name of Ward: Hamilton

Real Property Description: Lot 6 on SP326594

**Area of Site:** 14,745m<sup>2</sup> (Site 18A: 8,122m<sup>2</sup>)

Regional Plan Land Use Category: Urban Footprint

Type of

Approval

Requested

DP

Х

Х

PA

Zone: Mixed Use High Density Zone

Neighbourhood Plan: Not applicable

Name of Owner: Queensland State Government - Economic Development Queensland

Type of Application:

Aspects of

Development

MCU

RoL

BW OW

#### **Prelodgement / Consultation:**

A prelodgement meeting was held with EDQ officers on 12 June 2024.

**Variation Request:** 

**Brief Description / Purpose of Proposal:** Material Change of Use for a Multiple Dwelling, Shop and Food and Drink Outlet and Reconfiguring of a Lot (1 into 2 lots land Volumetric Access Easement)

**Staged Development:** Yes. It is expected that the enactment of the subdivision to create two developable lots be able to occur independent to and prior to other components of development

Referral Agencies: Not Applicable

Category of Assessment: PDA – Permissible Development

**Public Notification: No** 

Superseded Planning Scheme Application: No

**RiskSmart:** No

Assessment Manager / Council Officer Previously Involved: Peita McCulloch / Matthew Buchanan

Applicant Contact Person: Christine Matheson / Geoff Gibbons



### 3.0 Pre-Application Consultation and Development History

#### 3.1 Pre-Application Consultation

A prelodgement meeting held with EDQ officers on 12 June discussed the proposed development of 260 MacArthur Ave and that of the land to the north.

This meeting allowed the applicant to present the proposed developments for both Site 17 and Site 18 (subject site) to the EDQ development officers and to gain direction with regard to the critical matters of height, development density, built form (podium/tower forms and setbacks), housing diversity requirements, the provision of a cross-block link, likely infrastructure trunk works, credits and charges and application process. Concept design plans were tabled to assist the discussion.

Table 2 provides a summary of the key matters raised by EDQ representatives at the above discussion and an indication of how these matters have been addressed by the proposal presented in this application.

Prelodgement Item	Response
Plot ratio:	The proposal offers a compliant plot ratio of 2.31:1
Maximum plot ratio of 4:1	
Height:	Offers a compliant outcome of 9 storeys (Building 2
Maximum of 85m AHD (23 storeys)	<ul> <li>north) and 12 storeys (Building 1 – east).</li> </ul>
Demonstrate that a lower height won't compromise	
intended development outcomes in terms of	Maximum building height of approximately
density and not detrimental impact on interface	RL49.5m AHD (excluding lift overruns).
with future surrounding development.	
Southern towers on a lot should be taller than	
northern towers.	
Building Design:	Total site cover of 4,907m <sup>2</sup> (60% of the site 18A land
Solar access - Maintain solar access to adjoining	area), with tower footprints of 1,200m <sup>2</sup> (North
open spaces and minimise overshadowing between	Tower) and 1,200m <sup>2</sup> (East Tower).
9am and 3pm. Concern pool will be in shadow.	
Building footprint above podium – Ensure a	Both towers incorporate significant breaks in
maximum footprint of 1,200m <sup>2</sup> above podium level.	façade, including full depth breaks to corridor and
Horizontal dimension – Limit to 50m. Reduce	smaller recesses between other units.
maximum horizontal lengths.	
Maximum wall length between articulations – 10m.	Variation in wall lengths, with a maximum unbroken
Increase articulation.	balcony length of 16m and shorter façade length of
Wind management – Offer building shape, massing	24.2m.
and façade articulation outcomes that consider	Discussion of helps and use along the second
prevailing winds and manage wind acceleration and	Placement of balconies, podium planting and
downdrafts	screening further divides the façade into lengths no
	greater than 10m; larger (3 bed units) have 12-15m wide facades.
	wide lacades.
	Clear visual break between each unit with recessed
	building form, breaks between balconies and
	containerised landscaping on balconies between
	units.
	units.

#### Table 2: Summary of Key Prelodgement Matters and Proposed Response



Prelodgement Item	Response
Treiou <sub>b</sub> enient teni	Significant façade roughness to manage potential
	wind impacts.
	Shadow diagrams show that the central communal
	open space area has access to sunlight at certain
	periods during the day, even in Winter. Units in the
	southern tower will gain access to sunlight by
	midday (in Winter).
General Design Comments:	The design offers significant façade articulation with
Improve façade articulation.	the addition of deep recesses (full unit depth),
Ensure corridors and lift foyers have access to light	smaller landscaped recesses defining the larger
and air.	units at the ends of the buildings and screening
No snorkel rooms in apartments.	elements to visually break the width of balconies of
Maximise opportunities for deep planting by	adjoining units.
reducing extent of basement construction.	
Avoid car parking exposure above ground and	Corridors and foyers have access to natural light.
provide details on interface with streets and green	No snorkel rooms are proposed.
links.	
Development to address streets and green link with	Basement design allows for the provision in-ground
active uses and/or individual unit entrances.	planting at both ends of the cross block link.
Retail and car parking behind supported in eastern	Commercial car parking space is provided in the
buildings. Ensure access to units is suitable. Ground level car parking that's open to street in	Commercial car parking space is provided in the centre of the podium form, with access from
western building isn't supported – place in	Karakul Rd. All parking and servicing areas are
basement or screen.	sleeved by units or commercial tenancies and thus
Avoid car parking interface to cross block link.	are not visible from the street or cross-block link.
Housing Diversity:	Proposed 13% of the residential development will
Provide housing choice by providing units with	be 3 bedroom units.
universal and adaptable design elements, plus a	
variety of dwelling sizes, tenures, layouts and	Mix of 1, 2 and 3 bedroom units proposed. All units
configurations.	to meet NCC requirements and 11% of apartments
Minimum 10% of total residential GFA as dwellings	are demonstrated through the accompanying
with 3 or more bedrooms.	reporting suitably address the EDQ design guideline
Minimum 5% of total residential GFA as a mix of	with respect to adaptability.
public, social or affordable housing.	
	One bedroom units will satisfy the affordability
	requirements, as further discussed within this
	report.
Cross Block Link:	Cross block link provided with required minimum
	wiath of 18m.
	Built form altored to allow realignment of the
•	
	proposed on site 17.
	Ground and Level 1 podium elements are
	-
	towards the link to facilitate casual surveillance.
Align cross-block links between Lots 17 & 18 to provide strong visual connection end-to-end. Redesign Lot 18 built form to enable this connection across both parcels. Ensure built form has a strong relationship to the link. Review extent of basement parking to enable deep planting in southern end of link.	width of 18m. Built form altered to allow realignment of the proposed link to facilitate a connection with link proposed on Site 17. Ground and Level 1 podium elements are constructed up to cross-block link through centre of site. Terraces of ground level units present to link. Upper level in Building 2 (north) are oriented



Prelodgement Item	Response
<b>Basement:</b> Basements to be set back to allow for deep planting along street frontages and cross block link. Any on-ground parking is to be sleeved with active uses.	Basement is set back a minimum of 3.5m from MacArthur Ave frontage and 4m from Angora Rd and Karakul Rd frontages to allow for an in-ground landscaped transition area.
	All on-ground parking is centrally located and sleeved by units or commercial tenancies.
Communal Open Space	The proposal offers 2,612m2 of dedicated
<b>Communal Open Space:</b> Provide universally accessible COS being the greater of a minimum 80% of the site area or 15% of the residential gross floor area of the development. Non-residential development provides a minimum	communal open space for residents, being 39.5% of the site area excluding the cross block link and 32.1% of the site including the cross block link.
of 10% of GFA for COS. A minimum standalone area of 60m <sup>2</sup> with a minimum dimension of 6m is to be provided. COS should be on ground, vertically integrated or on rooftops, respect the privacy of users and neighbouring properties and include landscaping and shade trees.	An area the equivalent of 13.9% of the residential GFA is provided as communal open space within area accessible only by residents. This figure excludes 1517m2 area of the proposed privately owned cross block link. When considering the provision of the cross block link the proposal is considered to provide open space well in excess of the minimum requirements of the Development Scheme, with a total of 28% of the residential area of the residential GFA provided as communal open space usable for residents.
	All spaces are designed exclusively for active or passive recreation, either indoors or outdoors. Facilities include a pool/spas and associated lounging areas, quiet lawn/reflection spaces, gym/wellness space, function/workshop space and landscaped retreats.
	The communal open space will be provided with a variety of high-quality, sub-tropical planting consistent with that to be used in the cross-block link and along the street frontages. Landscaping will be maintained with water conserving irrigation systems.
	All spaces will have access to natural light at some time during the day.
	Communal areas associated with the retail uses, which include the covered walking / seating area in front of the tenancies, considerably exceed the noted threshold of being the equivalent of 10% of the GFA.
	Preliminary landscape concept designs prepared by Dunn and Moran Landscape Architects provides additional detail on the intended design of the communal open space areas.



Prelodgement Item	Response
Private Open Space:Lot 18 – Provide minimum area of 9m2 for 1bedroom dwellings and 12m² for 2 or morebedroom dwellings.All POS to have a minimum dimension of 3m.	All private open spaces exceed minimum Scheme requirements.
<ul> <li>Ground Level Treatment:</li> <li>Mixed use developments provide commercial and retail activities on the ground floor.</li> <li>Building foyers open towards the public realm and front entries are emphasised with landscaping and architectural treatments.</li> <li>Non-residential uses provide: <ul> <li>minimum 4.5m ground level ceiling height</li> <li>continuous 3m wide awnings over footpaths</li> <li>variety of building elements and details to create interesting spaces</li> <li>places for a range of activities and uses and formal and informal gathering</li> </ul> </li> </ul>	The development contains both residential and commercial/retail uses on the ground floor. All primary building entries are highly visible and are oriented to the street frontages or the cross-block link. Secondary (private) entries to ground level units also provided from the street frontage or link. Commercial tenancies have a minimum internal height of 4.5m and are protected by a landscaped awning structure extending the length of the MacArthur Ave frontage and around the corner into Angora Rd and the cross-block link. Covered spaces will provide formal outdoor dining opportunities as well as informal gathering spaces.
Sustainability: Min 4 star Green Star or equivalent is required Scheme Development must deliver Water Sensitive Urban Design (WSUD) and Integrated Water Cycle Management (IWCM) Scheme p. 19	Proposal will be able to achieve a 4-star Green star certification through the use of passive and biophilic design and the integration of water, energy and waste management systems.
<b>Landscaping:</b> Provide cohesive landscaping and streetscape treatments that contribute to the area's character.	<ul> <li>High quality landscaping solutions provided across the site at ground level and above, with particular emphasis on the delivery of a safe and beautiful cross-block link.</li> <li>Upper level planting is an important feature of the building that contributes to the façade articulation on all levels.</li> <li>A comprehensive landscape concept package has</li> </ul>
	been submitted with the application.

#### **3.2 Development History**

The subject site is located within the Northshore Hamilton PDA, which was declared a PDA on 27 March 2008. The subject site was created as a result of the approval DEV2021/1217 issued 15 July 2022 for the purpose of a 4 into 5 lot subdivision and new roads (Figure 3).



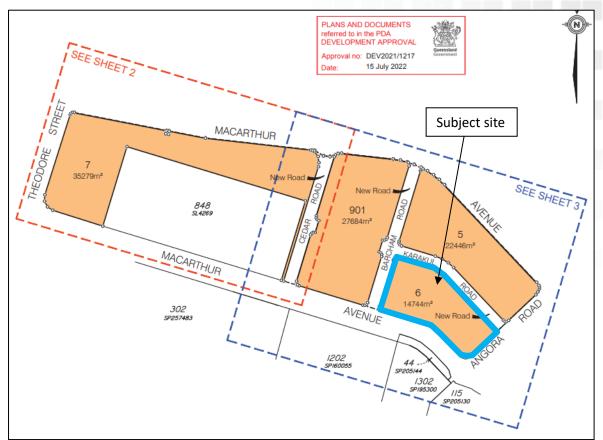


Figure 3: Approved plan of subdivision creating Lot 6 (Source: EDQ approval DEV2021/1217)

Infrastructure works carried out in accordance with this approval included the construction of Cedar, Barcham and Karakul Roads to divide the large land parcel between MacArthur Avenue into smaller lots. These works resolved stormwater drainage issues across the site and provided new essential infrastructure (water and sewerage) to support the development of the new land parcels.

The subject site does not benefit from any current development approvals, beyond the noted above approval, issued under the Northshore Hamilton PDA Development Scheme.

#### 4.0 Site Information and Analysis

#### 4.1 Physical Description

This site comprises the irregular shaped lot at 260 MacArthur Ave, Hamilton, formally described as Part of Lot 6 on SP326594. This land parcel is 14,740m<sup>2</sup> in area and bound by 4 existing streets; being Karakul Rd (north), Angora Rd (east), Barcham Rd (west) and MacArthur Ave (south) (Figure 4).





Figure 4: Subject site – approximate development area (Source: NearMap 6 November 2024)

This land is relatively flat with existing surface levels siting between approximately RL4.1 to 4.6m AHD. As evident in Figure 4, the subject site has been improved with the construction of a building (large shed) and associated hard stand over the majority of the site. The site contains a stand of trees close to the south-western portion of the MacArthur Ave frontage.

#### 4.2 Existing and Previous Uses

A review of NearMap imagery confirms that prior to approximately July 2021, the site was used for warehouse and storage purposes extending between the two MacArthur Ave frontages. Around that time, earthworks associated with the creation of the existing and surrounding land parcels and Karakul Rd commenced (Figure 5). Infrastructure works were completed approximately around late May 2022 and the land at 260 MacArthur Ave became available for purchase.





Figure 5: Previous use of the land for warehouse and storage purposes with new road layout overlaid showing Site 18 (Source: NearMap image 13 July 2019)

#### 4.3 Exemption Certificates

The site does not benefit from any Exemption Certificates.

#### 4.4 Easements and Encumbrances

The subject land is burdened by a small easement located in the south-western portion of the site for the purpose of sewerage disposal (Figure 6). This easement will be extinguished when the proposed development is connected to the surrounding infrastructure network.

Easements for temporary road support are further noted to the sites southern, northern and western boundaries.



Figure 6: Easement in south-western corner of site (Source: Qld Globe)



#### 4.5 Site Circumstances

#### 4.5.1 Site Context

The land immediately adjoining the subject site (to the north) is currently vacant but is intended for redevelopment for a range of residential uses including social and affordable housing (western lot), a multiple dwelling development in the central area (Applicant's Site 17 development application) and an aged care facility (eastern portion of site).

Land directly to the south of 260 MacArthur Ave contains the Northshore Tennis Park (courts and car parking) (see Figures 7).



Figure 7: Aerial view of subject site and context (Source: CARR Urban Context Report)

Land on the eastern side of Angora Rd has been redeveloped for high density residential purposes, in the form of two 9-10 storey tower (Figure 8). It is understood that the Department is also currently considering an application at 310 MacArthur Ave seeking a revision of the approved Plan of Development (POD) to allow for the future development of 2 new towers up to 16 and 19 storeys in height (vide: DEV2022/1342 – yet to be determined).





Figure 8: High density residential development east of Angora Rd (Source: Source: Google map image August 2022)

In the wider context, the site benefits from the following locational advantages:

- Proximity to established residential and commercial centres of Hamilton and Hendra for essential services and employment opportunities,
- Proximity to major road networks and the Gateway Bridge, which provides quick access to the Sunshine Coast (north) and Gold Coast (south),
- Proximity to established transport networks including a ferry service, and
- Proximity to open space and recreation opportunities, particularly the Brisbane River.

#### 4.5.2 Planning Particulars

#### Northshore Hamilton PDA Development Scheme

The subject site is located within the Northshore Hamilton Priority Development Area (PDA) (originally declared on 27 March 2008 as the Northshore Hamilton UDA) (Figure 9). The proposal developments are therefore subject to the provisions of the Northshore Hamilton PDA Development Scheme, as amended on 28 October 2022.



Figure 9: Northshore Hamilton Priority Development Area Boundary





Figure 10: Northshore Hamilton PDA Structure Plan (Source: Northshore Hamilton PDA Development Scheme)

Specifically, the subject site is included in a **Mixed Use area** under the PDA Structure Plan (see Figure 10) and, more specifically, the **Mixed Use High Density Zone** (see Figure 11).

Development in this zone is intended to provide a wide range and intensity of commercial, retail, health and medical, community, entertainment, cultural activities, residential and accommodation uses in a predominantly high-rise built form and is characterised by outstanding architecture which defines a unique skyline for the PDA.

Development densities in this zone create a high critical mass of residents, workforce and visitors, which are supported by services, facilities and attractions which activate streets and places at different times of the day, night and throughout the week. Development for retail purposes is limited to 500m<sup>2</sup> per development site, with a maximum tenancy size of 250m<sup>2</sup>.

Detailed assessment of the proposed development against the specific provisions of the Development Scheme is included in Section 5.2 and Appendix A.



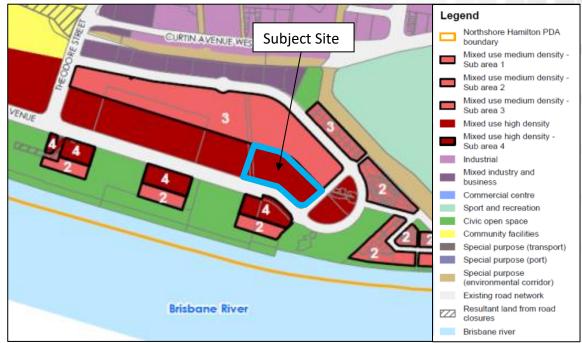


Figure 11: Extract of Map 8 - Site zoning (Source: Northshore Hamilton PDA Development Scheme Amendment no.1)

### 5.0 **Proposal Details**

#### 5.1 General Description

This application seeks approval for the development of Lot 6 on SP326594 for:

- Reconfiguration of the land into 2 lots and a privately owned yet publicly accessible cross-block link through the creation of a volumetric access easement, and
- Development of the new eastern lot for:
  - Residential purposes in the form of 176 units within 2 towers situated on a podium with associated landscaped communal open space,
  - Commercial purposes in the form of 5 ground-level tenancies along the MacArthur Ave site frontage, and
  - Parking and servicing areas in a single basement or on-ground, centrally located in the podium behind residential or commercial spaces.

The proposal is visually represented in the accompanying architectural plans and Urban Context Report prepared by CARR and Landscape Concept Plans prepared by Dunn and Moran Landscape Architects.

In summary, the proposal includes the following design aspects:

- A 2-storey podium constructed over 1 basement level with two residential buildings containing 101 units in Building 1 (east) and 75 units in Building 2 (north),
- Finished building heights of 12 storeys (northern tower) and 9 storeys (eastern tower);
- Publicly accessible cross-block link of 1,517m<sup>2</sup> (18.7% of site area),



- A total of 176 residential apartments comprising:
  - 20 x 1 bedroom units (11% of total units),
  - o 134 x 2 bedroom units (76%), and
  - 22 x 3 bedroom units (13%);
- Gross floor area of 18,824m<sup>2</sup> (plot ratio of 2.31:1 over site 18A);
- Site cover of 60% of the site 18A land area (4,907m<sup>2</sup>) (including landscaped podium structures);
- Ground level landscaped area (including cross-block link) of 23.4% of the site 18A land area (1,898m<sup>2</sup>) and a total landscaping provision across the building of 4,208m<sup>2</sup>;
- Communal open space comprising approximately 39.5% of the site area excluding the cross-block link and 32.1% with the link included:
  - internal communal amenities include gym/wellness space and dining/function spaces, and
  - external communal facilities include a pool, lounging areas and landscaped quiet/reflection spaces on ground level and rooftop;
  - Combined private open space area totalling 3,382m<sup>2</sup> across all units;
- Single 7m wide driveway access from Karakul Rd (approximately 30m from corner of Angora Rd);
- Car parking providing a total of 270 spaces comprising;
  - 239 resident spaces (including 4 accessible bays), and
  - 31 shared visitor and retails spaces (including 1 accessible bay);
- Bicycle parking for 221 bicycles comprising:
  - $\circ$  176 resident spaces, and
  - $\circ$  45 visitor spaces; and
- Associated loading and building servicing areas in ground floor parking area.

The sought Material Change of Use and all proposed built form is contained within the western portion of the site, referred to as site 18B. Graphic representations of form over the balance of the site (site 18B) are for information purposes and to assist in demonstrating the master planning process which has taken place in establishing the outcome for the site. Figure 12 identifies the intended building setout for sites 18A and 18B.



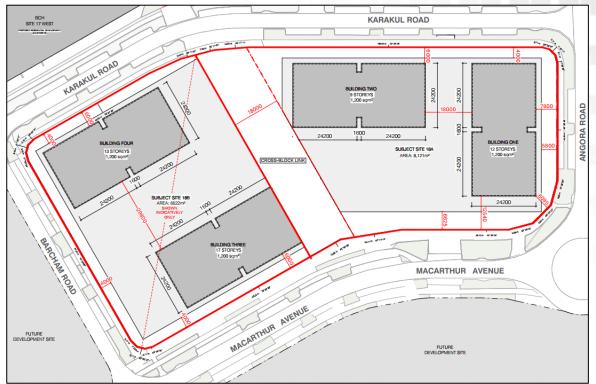


Figure 12: Site plan showing proposed new lots, access easement and positions of buildings on Site 18A and 18B (indicative only for Site 18B) (Source: CARR Urban Context Report)

#### 5.2 Proposal Detail & Assessment of Compliance Against Relevant Provisions

The proposal requires assessment against the provisions of the Northshore Hamilton PDA Development Scheme Amendment no. 1 (October 2022). This Scheme includes PDA-wide development criteria as well as provisions relevant to specific zones. For this application, assessment is required against the provisions of the Mixed Use High Density Zone.

Detailed explanation of the key elements of the development proposal is included below. Comment on the suitability of the proposal against the Zone's preferred development intents is included in Section 6.4.3, whilst an assessment of the proposal's compliance against the specific built form and urban design provisions for the Zone is included in Appendix A.

#### 5.2.1 Proposed Uses

The Northshore Hamilton Development Scheme supports the establishment of mixed uses including higher density residential development and retail and commercial uses limited to 500m<sup>2</sup> per development site, with a maximum tenancy size of 250m<sup>2</sup>.

The applicant proposes the establishment of a Multiple Dwelling containing 176 units, comprising 20 x 1 bedroom (11% of total units), 136 x 2 bedroom (76%) and 22 x 3 bedroom units (13%).

The development also offers 784m<sup>2</sup> of commercial space, comprising a large tenancy (392m<sup>2</sup>) to accommodate a supermarket/grocer, plus 4 smaller tenancies ranging from



64m<sup>2</sup> to 181m<sup>2</sup> suitable for a range of businesses servicing a more local catchment (such as a bottle shop, baker, hairdresser and restaurant/café).

Although this amount of commercial floor space is slightly greater than that specified in the Zone, it is considered appropriate on the basis that:

- The quantum of floor area is comparatively small compared to the expected development in the locality.
- The locality is currently undersupplied, and expected to remain undersupplied for an extended period of time.
- Tenancies serve an existing demand which will be furthered through the proposed development, whilst remaining of a scale subordinate to the intended larger centres.
- Tenancies are of a flexible design to allow for adaptability as the wider precinct develops.
- The relatively small additional floor area is not expected to adversely affect the viability of the eastern activity centre identified to the south opposite the Northshore Riverside Park, which is permitted to develop up to 2,500m<sup>2</sup> of floor area for small tenancy size convenience retail and dining, with a maximum tenancy size of 500m<sup>2</sup>.

#### 5.2.2 Urban Design / Connectivity

#### **Cross-block link**

The Development Scheme's Active Transport outcomes specifies that future development on this site is to deliver a publicly accessible cross-block link between Karakul Rd and MacArthur Ave to improve connectivity and permeability within the locality. The link is to be located approximately in the centre of the site and provides visual and functional connectivity to a similar link extending to the north between Karakul Rd and MacArthur Ave (Figure 13).



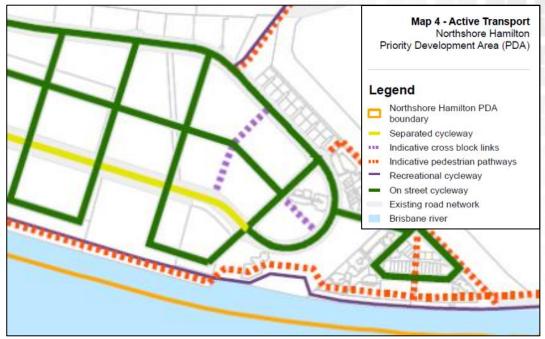


Figure 13: Extract of Development Scheme's Active Transport map showing indicative location of cross-block links

The proposal complies with the Development Scheme's intent by providing a new publicly accessible cross-block link in association with the creation of a new internal lot boundary separating the existing Lot 6 into 2 parcels (1 into 2 lot subdivision). The proposed link will be located towards the centre of the site and will connect Karakul Rd with MacArthur Ave (South).

This cross-block link represents a critical piece of community infrastructure for the locality in the form of a new civic space enabling unfettered, safe and efficient connection for pedestrians and cyclists between Karakul St and MacArthur Ave.

The link will be secured through the creation of a volumetric access easement, with a width of 18m. The formal levels for upper and lower height restrictions for the easement will be established upon construction of the project to ensure the easement survey matches that of the as-built development and is fit for purpose, noting the accompanying subdivision plan notes an intent for the easement to extend a minimum of 6m above the finished ground level.

Notably, the cross-block link will remain in private ownership and thus will continue to be the responsibility of the Applicant (and future land owner) into the foreseeable future with respect to the delivery and ongoing maintenance of landscaping and hard infrastructure. The link provides a safe and secure space that can be enjoyed by everyone in the community and not just residents of the proposed development.

The link will also positively contribute with and enhance the existing public realm with the provision of high-quality, sub-tropical and hardy landscaping solutions incorporating pathways and seating, established trees and low-level planting (as further detailed within



the accompanying Landscape Concept Plans). The link's design and landscaping will allow a clear line of sight between the street entry points in order to maintain the safety and security of users. The link is positioned to visually align with the proposed link on the adjoining land to the north, allowing for permeability, legibility and general ease of access (Site 17).



Figure 14: Extract from CARR urban context report showing fine grain urban block elements including cross-block link (Source: CARR Urban Context Report)

Public safety and the prevention of crime in the public realm (cross-block link and streets) will be achieved with a building design that encourages casual surveillance from internal living spaces and/or external private open spaces. Specifically, construction of the building's podium element up to the required 18m setback and orientation of the primary internal living spaces towards the link. At the ground level, private open spaces (terraces) will extend to the setback whilst on Level 1, corner balconies and a landscaped arbour element will be constructed up to the setback line. Direct line of sight will also be available into the cross-block link from the upper level units and communal open space.





Figure 15: Proposed connection from cross-block link to central communal open space (Source: CARR Urban Context Report)



Figure 16: Proposed connection from cross-block link to central communal open space (Source: CARR Urban Context Report)

#### **Streetscape Interface**

The Development Scheme anticipates that development will meaningfully connect with the public realm to ensure safety and security of pedestrians and cyclists through casual surveillance opportunities.



The proposed development has been designed to maximise opportunities for direct connection with and/or casual surveillance of the public realm by orienting all of the units' private open spaces (ground level terraces and upper level balconies) and primary living areas towards the existing street frontages and proposed cross-block link.

Direct ground level connection from the units to the street frontages and the proposed link is achieved through the provision of common and private access points on the ground level in the form of centrally located entries to the lobbies of each building (Building 1 to Angora Rd and Building 2 to Karakul Rd) and individual access points into the private open spaces of each ground floor unit.

Connection from the proposed commercial spaces is achieved through the provision of tall, glazed tenancies oriented towards the street or the proposed link, as well as associated outdoor spaces suitable for dining or casual gathering beneath the podium awning.

Ground level car parking and servicing spaces provided for the commercial tenancies is 'sleeved' by locating the space towards the centre of the podium behind units and commercial tenancies addressing the street frontages. This proposed design minimises the visual intrusion of this vehicle dominated space in all streetscapes and to the link.

#### 5.2.3 Development Density

The Development Scheme specifies a preferred maximum plot ratio of 4:1 for the Mixed Use High Density Zone, which equates to a gross floor area (GFA) of 32,484m<sup>2</sup> over the 8,121m<sup>2</sup> portion of Lot 5 that is the subject of this application (referred to as site 18A).

The proposed development seeks approval for a built form offering a gross floor area of 18,824m<sup>2</sup>. This represents a plot ratio of 2.31:1 (total GFA).

The proposed development accords with the Development Scheme's requirements by offering a built form bulk and scale consistent with and appropriate for the site's existing and proposed development context. The proposed development will increase the number of both residents and employees within the locality and thus will positively contribute to the growth of the Northshore Hamilton Priority Development Area.

#### 5.2.4 Height

The development scheme specifies an intended building height of 23 storeys, with total height not to exceed RL85m AHD (as per Map 7 – Building Heights – Figure 17).





Figure 17: Map 7 - PDA Scheme building heights (subject site identified with a red star)

The proposed development offers a built form comprising:

- Building 1 (eastern tower) 12 storeys above natural ground level with a maximum height (excluding lift overrun) of RL49.5m AHD, and
- Building 2 (northern tower) 9 storeys above natural ground level with a maximum height (excluding lift overrun and rooftop plant) of RL36.5m AHD.

The proposed development therefore offers a compliant outcome with respect to the proposed height of development.

It is considered that the proposed development height offers a gentle transition from the lower heights expected in the Mixed Use Medium Density Zone to the north (Site 17 and adjoining parcels) and the maximum height of RL105m AHD expected on land to the south included in Sub-area 4.

As shown in Figure 18, the massing of development consistent with that expected to occur in the immediate locality. The proposed stepping up of height from 9 storeys (Building 2 fronting Karakul Rd) to 12 storeys (Building 1 fronting Angora Rd) complements the height of development adjacent to these buildings, being a proposed 7 storeys (excluding basement storey) on Site 17 (opposite to the north) and an indicative 16 and 19 storeys between Angora Rd and MacArthur Ave (opposite to the east).





Figure 18: 3D massing diagram showing compatibility of proposed height of development on Site 18A with existing and proposed built form in the locality (Source: Urban Context Report)

In addition, it is anticipated that development of the proposed new lot at the western end of the subject site will offer a taller built form of indicatively 13 storeys (Building 4 fronting Karakul Rd) and 17 storeys (Building 3 fronting MacArthur Ave).

The proposed building heights on Site 18A deliver a human-scale built form comprising a low-height podium and separate towers set back from the street and situated within a generous landscaped setting (ground and Level 1). This form lessens the potential for the development to be visually overbearing when viewed from the public realm, whilst still delivering a development with an expansive outlook towards the Brisbane River and the western end of the Northshore Hamilton PDA area.

#### 5.2.5 Site Cover / Building Footprints

The Development Scheme specifies that tower elements are to have a maximum footprint of 1,200m<sup>2</sup>. No specific site cover is provided for the building's podium element; rather this will be guided by specified setbacks to the front, side and rear site boundaries.

More specifically, built form in the Mixed Use High Density Zone is to be of a low-rise built form fronting the street up to four (4) storeys (podium), with building elements above podium level setback further from street frontages and property boundaries. Developments are to deliver unique architectural forms that offer an exemplar sub-tropical high-rise design.

The proposed development offers a compliant built form comprising a 1-2 storey podium element and 2 separate towers of 9 and 12 levels. The proposed building layout provides an 18 wide, north-south oriented separation between the northern and eastern towers, in



addition to the minimum 18m wide setback (from Building 2) from the new lot boundary for the cross-block.

The proposal offers a total site cover of 60% of the site 18A land area (4,907m<sup>2</sup>). The proposed footprints of the towers above podium level are:

- Northern tower 1,200m<sup>2</sup>,
- Southern tower 1,200m<sup>2</sup>.

It is considered that the proposed layout of the Site 18A towers provides sufficient space around the buildings to allow views between the towers from various vantage points, ensure the movement of breezes across the site with minimal downdraft effects, and allow the entry of sunlight into habitable living spaces and communal facilities whilst also maintaining privacy and amenity of units.

#### 5.2.6 Setbacks

The Development Scheme specifies minimum setbacks between the proposed built form and the front, side and rear site boundaries for different levels of the building, as summarised below:

#### Front:

- Ground level: 4m excluding awnings
- Up to 4 storeys: 1m to balcony; 4m to external wall
- Above 4 storeys: 0m to a boundary wall; 6m to a habitable room

Side (applicable only to setback from new boundary dividing site into 2 lots):

- Up to 4 storeys: 0m to a boundary wall; 6m to a habitable room; 4m to a balcony or non-habitable room
- Above 4 storeys: 9m

Rear: Not applicable owing to 3 street frontages

In addition to the above, although the Development Scheme does not contain a specific width or setback requirement for the proposed cross-block link, EDQ has advised of their expectation that any link through the subject site should be consistent with that provided on the northern Lot 5 on SP337697 with respect to both width and alignment. The development proposal lodged over the central portion of this adjoining northern lot (Site 17) includes an 18m setback from the western boundary of this parcel to the proposed podium built form.



The proposed development complies with the majority of these provisions as indicated below:

- Minimum street frontage setback The proposal offers the following ground level setbacks to all street frontages:
  - <u>Ground</u>: minimum 4m setback to podium awning element, excepting a small extension of the podium built form towards the truncated corner of Angora Rd and MacArthur Ave which is considered an awning; and
  - <u>Up to and above 4 storeys</u>: minimum 6m setback to private open spaces and habitable living areas.
- **Minimum side boundary setback** The proposal offers compliant solutions of:
  - <u>Ground</u>: To new lot boundary minimum 18m (edge of cross-block link);
  - <u>Up to and above 4 storeys</u>: Minimum 18m setback (edge of cross-block link).
- Minimum rear boundary setback This setback is not applicable, as the site has 3 street frontages.

The proposed development locates all podium built forms no closer than 18m to the new lot boundary in accordance with the above requirements. As per EDQ advice, the design offers ground level private landscaped terraces up to the required cross-block link setback for the total length of the podium in order to provide a strong interface with the proposed public realm. The proposed truncation of the podium form at both ends of the link allows for the provision of high-quality landscaping outcomes where the link connects with the existing streets.

Upper level tower elements are located a minimum distance of 18m from the new lot boundary at their closest point; however, owing to the proposed orientation of the longest façade of Building 2 towards the front property boundaries, the proposed setback from the cross-block link increases to approximately 28m for the northern. The provision of balconies in the corners of the building on the west facing façade of Building 2 secures the opportunity for casual surveillance of the public realm from the western units of each building, despite the increased separation distance.

It is considered that the proposed setbacks are sufficient to allow the development to:

- Deliver the cross-block link in accordance with the requirements of previous approvals over the site,
- Address and connect with the public realm (existing and proposed),
- Minimise the bulk and scale of the development presenting to neighbouring properties,
- Provide generous landscaped transition spaces between boundaries and the building's private open spaces,
- Allow adjoining developments to gain access to sunlight and breezes, and
- Ensure the privacy and amenity of the development's proposed living spaces as well as neighbouring properties.



#### 5.2.7 Building Articulation

The Development Scheme includes provisions to manage the bulk and scale of development by specifying wall lengths as follows:

- Maximum horizontal dimension of building 60m,
- Maximum length of any one outer building wall 30, and
- Maximum wall length between articulations 10m.

The proposal offers a compliant outcome in response to these requirements through the provision of the following façade dimensions to both towers

- 50m maximum horizontal length of tower;
- 24.2m maximum wall length on 'short' façades, and
- wall lengths of varying widths but no greater than 10m on all facade, and

It should be noted that, when determining the maximum wall length between the articulations, it is considered that

The proposed built form offers an appropriate amount of façade articulation through the addition of a central recess in the length of the longest façade and balconies in the corners of the floor plate and across the primary façade length. Further articulation of wall lengths is achieved with varied balustrade materials, dividing walls and associated vertical landscaping and/or screening elements that visually break the façade length (Figure 21).

Further information about the proposed development's external appearance is provided in the form of renders and detailed design drawings in the Urban Context Report prepared by CARR (Attachment B).



Figure 19: Proposed materials palette (Source: Urban Context Report)

It is considered the proposed development offers an exemplar contemporary design prepared by a renowned architect. It is expected that this development will set the standard for design within the locality.





#### Figure 20: Detailed imagery of façade articulation (Source: Urban Context Report)



Figure 21: Proposed façade articulation showing building recesses, façade steps, vertical plating and screening detail (Source: Urban Context Report)



#### 5.2.8 Landscaping and Open Space

The proposal is accompanied by a Landscape Concept Plan prepared by Dunn and Moran Landscape Architects (Attachment C).

The PDA Development Scheme does not include any specific metric pertaining to total quantity of landscaping to be provided, but rather requires that landscaping treatments be incorporated into the building's design in a manner that contributes to quality of communal open spaces and public realms. Landscaping treatments are also expected to provide an attractive interface with all boundaries and connect with the planting solutions in the public realm.

The proposal provides a total landscaped area of 4,208m<sup>2</sup> throughout site 18A, with 1,898m<sup>2</sup> of landscape space provided at ground level. Landscaping is provided through substantial ground level spaces, planting to mark the perimeter of the podium and upper level vertical planting in private balconies on all levels and on the southern tower roof top to ensure an articulated and attractive building facade.



Figure 22: Preliminary Landscape Concept Plan Extract (Source: Dunn and Moran Landscape Architects)



More specifically, the proposal delivers:

- An 18m wide landscaped cross-block link providing pathways, advanced tree stock and low-level planting (Figure 23),
- A continuous in-ground planting area around the perimeter of the site as a result of setting the basement back from the property boundary a minimum of 3.5m to MacArthur Ave and 4m to Angora and Karakul Rd, with a larger cut out space in the corner of Angora Rd and MacArthur Ave for a feature tree,
- Upper-level landscaped communal spaces offering a pool and associated external lounging areas,
- Landscaped ground level private terraces/courtyards incorporating podium planters with low planting adjoining communal spaces and dense in-ground and podium screening planting between the property boundaries and useable terrace areas,
- Upper level podium planting comprising low level and cascading planting to delineate the edges of the private balconies to provide façade articulation.

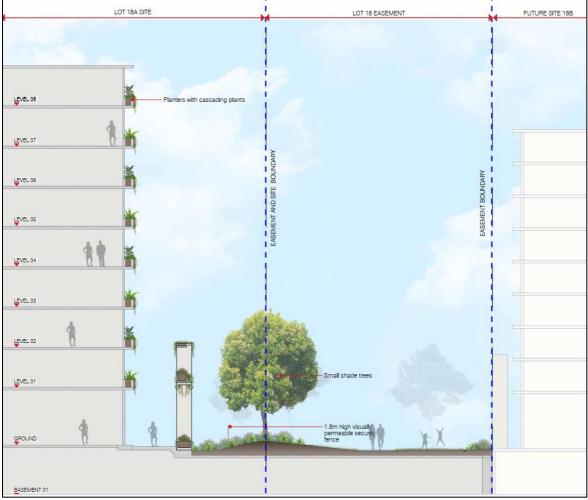


Figure 23: Proposed landscaping outcomes in cross-block link (Source: Dunn and Moran Landscape Architects)



Of note, a proportion of the cross-block link landscaping towards the Karakul Rd frontage and the MacArthur Ave frontage, will be in-ground planting as a result of the proposed basement design which limits the extent of excavation into the north-western corner of proposed Site 18A. The remaining planting along the link and throughout the development will be podium planting in mounded soil and/or containers.

Additionally, the proposed planting palette will incorporate endemic species with a focus on incorporating pre-European plan species and activities that would have occurred near the site. This planting will be combined with artworks as a means of conveying the culture of First Nations peoples who resided in the locality.

The proposed development of Site 18A will deliver an exemplar landscaping solution across the site by providing:

- Accessible, inviting and beautiful public and private spaces for future residents and the wider community that will positively contribute to the locality's streetscapes and enable safe and efficient connectivity between Karakul Rd and MacArthur Ave and the proposed residential development for pedestrians and cyclists.
- A well-considered, high-quality, sub-tropical landscape design for the cross-block link that considers, amongst other items; lines of sight, overlooking, wayfinding, the blending of public and private areas and use of multi-tiered landscaping to approach that balances form and open space.
- A low-level landscaping solution that lessens the potential visual impact of the future development on proposed Site 18B.
- Landscaping solutions that will seamlessly connect the private communal open spaces and the cross-block link through the use of consistent planting palettes, open/minimalist fencing and an appropriate hierarchy of vegetation (including tall trees, shrubs, ground level planting and turf).
- The proposed planting palette, as presented in the Landscape Concept Plans, includes a variety of sub-tropical planting including advance planting stock comprising spreading-canopy trees. Planting has been selected specifically to:
  - o provide shade, beauty and/or screening into the public and private spaces,
  - o be hardy, quick growing and resilient to local weather circumstances,
  - visually connect with and contribute to the landscape character of the existing public realm.
- Many of the planting species will be native and locally endemic to the area contributing to the sense of place and enhancing the connection to local environment and indigenous culture.
- The generous landscaping provision will significantly reduce potential heat island effects arising from development of the wider precinct.



#### Communal open space:

The Development Scheme seeks a minimum communal open space provision as follows:

- i. for development with a residential component, the greater of:
  - a) communal open space equivalent to a minimum of 80% of the site area, or
  - b) communal open space equivalent to 15% of the residential gross floor area of the development.
- ii. For non-residential development, a minimum of 10% of the gross floor area of the development.

The proposal offers 2,612m2 of dedicated communal open space for residents, being 39.5% of the site area excluding the cross block link and 32.1% of the site including the cross block link.

An area the equivalent of 13.9% of the residential GFA is provided as communal open space within area accessible only by residents. This figure excludes 1517m2 area of the proposed privately owned cross block link. When considering the provision of the cross block link the proposal is considered to provide open space well in excess of the minimum requirements of the Development Scheme, with a total of 28% of the residential area of the residential GFA provided as communal open space usable for residents.

On the ground plane, communal space takes the form of a shared footpath and/or outdoor dining areas in front of the commercial tenancies. This area is weather protected by the podium structure and will contain a variety of planting and seating spaces to encourage informal gathering and interaction close to the existing public realm.

On the upper-level, spaces available for use by all residents and visitors to the site include:

- Generous landscaped area extending from the Karakul Rd property alignment through the 18m tower separation space to the large passive and active recreation areas in the south-western corner of the site, which includes:
  - A pool surrounded by a landscaped, terraced courtyard offering lounging space and a covered pavilion,
  - Zen garden,
  - Gym/wellness pavilion and sauna,
  - Covered lounge/workshop space, and
- Roof top facilities on Building 1 including:
  - A partly covered terrace,
  - Communal dining room, and
  - Communal lounge.

## Private open space:

The Development Scheme specifies that all dwellings are provided with private open space or balconies at the following minimum rates:

- i. 1 bedroom dwellings: 9m<sup>2</sup> with a minimum dimension of 3m, or
- ii. 2 or more bedroom dwellings:  $12m^2$  with a minimum dimension of 3m.



The proposal offers a compliant solution with regard to the size and minimum dimensions of the proposed private open space for each unit.

Private open space takes the form of individual balconies and ground level landscaped terraces and yards. Ground level spaces adjoin and are directly connect to the public realm, including street frontages and the cross-block link. Upper level balconies connected to the primary living areas are located in the corners and along the full length of the building facades, to allow for the capturing of sunlight and breezes and to encourage direct surveillance of the public realm. Smaller Juliette balconies are provided next to bedroom or study spaces to provide further opportunities for views into the public realm or communal open spaces.

## 5.2.9 Privacy and Amenity

The Development Scheme seeks to ensure that future development is afforded a high level of amenity and privacy, in response to the planning intent to establish mixed use developments within the precinct and in recognition of existing and proposed nonresidential land uses in the locality. Accordingly, the Scheme requires building design responses that deliver the following:

- minimal exposure of occupants to noise impacts from industrial noise, airport and aviation facilities, marine facilities and designated transport noise corridors and nearby mixed use development,
- minimal overshadowing so as to maximise access to sunlight throughout the day,
- adequate separation distances to limit the potential for direct overlooking between developments and to allow access to natural light and breezes,
- a safe and accessible cross-block link that incorporates the principles of Crime Prevention Through Environmental Design (CPTED).

The delivery of excellent privacy and amenity outcomes for the development's future residents and their visitors as well as users of the cross-block link is of paramount importance to the applicant. The proposed development therefore incorporates the following design responses and technical investigations:

- The incorporation of appropriate noise mitigation measures into the building design, including solid façade materials, insulation, sound-mitigating glazing and the like,
- The provision of a 18m internal separation distance between the proposed buildings to minimise potential for direct overlooking between overshadowing within the majority of units (as demonstrated on the solar impact assessment included in the architectural proposal package),
- Orientation of the built form primarily to the site's street frontages as well as the cross-block link to allow for the casual surveillance of the public realm,
- Incorporation of fine architectural details including offset windows and balconies and the careful positioning of walls and screening in order to minimise potential for



direct overlooking between habitable spaces whilst maximising opportunities for the entry of sunlight and breezes and casual surveillance of the public realm.

## 5.2.10 Traffic/Transport Impacts, Access, Parking and Servicing

The Development Scheme includes requirements for transport, access, parking and servicing in Schedule 2.

A full assessment of the development's compliance with these requirements is included in the Transport Engineering Report prepared by Colliers TTM (Attachment F).

In summary, the proposed development provides the following:

- A single point of access from Karakul Rd via a 7m wide, Type B1 driveway crossover is provided approximately 30m from the Angora Rd and Karakul Rd corner,
- A ground level commercial parking area providing 31 visitor/retail spaces (including 1 space for persons with disabilities (PWD)) and a standing/loading bay capable of accommodating a Heavy Rigid Vehicle and Refuse Collection Vehicle,
- A basement car park accommodating 239 resident vehicles including 4 PWD spaces,
- 221 bicycle parking spaces for residents and visitors.

Car and bicycle parking provision fit comfortably within the Development Scheme's minimum requirements.

Notably, the proposal is expected to generate fewer traffic movements than anticipated by the PDA traffic modelling undertaken during preparation of the Development Scheme; thus, the proposal is not expected to result in adverse impacts on the surrounding road network.

## 5.2.11 Engineering

The Development Scheme seeks to ensure that any proposal is connected to, and does not exceed the capacity of, all essential infrastructure networks servicing the locality. Developments must also appropriately manage potential impacts from flooding affecting the site as well as the quantity and quality of stormwater discharging from the site. Consideration should also be given to the site's geology and potential threats from Acid Sulfate Soils when undertaking earthworks involving excavation.

A full assessment of the development's compliance with applicable engineering requirements is included in the Civil Engineering Report prepared by Meloria Consulting Engineers (Attachment D). A geotechnical and acid sulfate soils assessment of the site has been prepared by Core Consultants and is included as Attachments J and K.

These investigations have determined that:

 The application proposes earthwork (mostly cutting) with associated shoring to reflect architectural design intent for basement and ground level layout.



- The development will require a new 7m wide commercial type B1 grade crossover to access Karakul Road. Any existing crossovers will be removed with kerb/verge reinstated.
- The development will require in-ground pit and pipe drainage works to capture roof and surface water from developed areas to discharge flows to four different locations on both road frontages (catchment 1 to 4) via existing drainage stubs.
- The development proposes to discharge to the existing infrastructure within the Macarthur Avenue and Karakul Road, which is found to have sufficient hydraulic capacity to cater for developed site flows from each catchment. Hence, no detention is required nor proposed.
- The proposal triggers the SPP's Post-Development Stormwater Management (Water Quality) Design Objectives and therefore permanent tertiary treatment solutions/devices will be proposed within each catchment. This will feature OceanGuards (trash baskets) and StormFilter treatment cartridges within underground off-line tanks, prior to off-site discharge. This arrangement will also satisfy ESD findings and will deliver a stormwater management system delivering the principles of WSUD, and will be a far superior outcome for the receiving environment compared with the existing condition.
- The site appears to be adequately serviced by reticulated water, sewerage, gas, telecommunications, and electricity. These services will need to be connected via the associated authority works process during the development.
- The risk of impacts from acid sulfate soils is moderate and development is to occur in accordance with an ASS management plan to minimise potential impacts to the development and adjoining properties.

# 5.2.12 Sustainability

The Development Scheme seeks to support sustainable outcomes throughout the building and operational phases of the project and sets preferred outcomes for the achievement of livable spaces, energy efficiency, water and waste management and transport efficiency.

The proposed development incorporates a range of design features that will achieve the Scheme's sustainability objectives, including:

- The provision of a new pedestrian and cyclist cross-block link that will facilitate active transport throughout the locality,
- Passive building design, including the placement of habitable spaces and balconies/terraces to allow for the capturing of sunlight and breezes; the provision of deep balconies offering cool, sheltered spaces; the use of screening and roof overhangs to lessen the direct impacts of sun on the building façade,
- Provision of parking spaces for bicycles and scooters in the building basement and on the ground level,
- Installation of internal systems allowing for the capturing, storage and reuse of water (for irrigation of landscaped spaces) and sunlight (for electricity production to run plant and equipment or power electric vehicles),



- Provision of generous landscaping outcomes on the ground level, within the podium level communal open spaces and within the tower's private open spaces to reduce the heat island effect associated with the construction of large buildings,
- The design of large communal open spaces that can accommodate food gardens if required,
- The on-site collection, sorting and management of waste, including the provision of separate recycling facilities,
- The integration of smart technology and systems supporting the efficient operation of the residential complex.

The applicant is committed to the achievement of a 4-star Green Star building certification. The ability to achieve this outcome is confirmed and discussed in greater detail in the Superior Design Outcomes Report prepared by EMF Griffiths (Attachment L).

The applicant commits to the delivery of a 4-star Green Star certified development, which aligns with the Australian Best Practice in sustainability performance and meets the specified requirements of the Development Scheme.

The physical realisation of treatments required to achieve this certification are captured in the architectural plans and other supporting documentation.

# 5.2.13 Housing Affordability and Diversity

## Affordability

The proposed development will accord with section 2.5.5 of the Scheme which specifies that a minimum of 5% of the total residential gross floor area is to be provided as either or a mix of public housing, social housing and affordable housing, distributed throughout the development.

It is noted that PDA Guideline no.16 – Housing (presently under review) includes housing affordability targets based on median household incomes, indexed using the Wage Price Index (WPI) for Queensland. The Guideline specifies for Northshore Hamilton that 5% of the units should be available to rent by households on the median household income for Brisbane LGA. The Guideline clarifies that the median household income (as at September 2015) was \$110,855, with 30% of this income representing an affordable rent \$640/week.

Updated figures prepared by the applicant using the WPI indexation indicates that the median household income in June 2024 is \$134,800, with affordable rental increasing to \$778/week.

Advice gained from leasing agents and property managers in the locality indicates that the anticipated market rental rate of a 1-bedroom apartment in this development will likely range between \$620-\$650 per week. Accordingly, by providing 15 x 1 bedroom units, which represents 13% of the unit stock, the proposed development will exceed the minimum requirement of 5% of units as affordable housing.



#### **Diversity**

The Development Scheme requires that a minimum of 10% of all units should be 3 bedrooms or greater.

The proposed development delivers a high-quality housing project that will meet or exceed the Scheme's minimum requirements for diversity by offering a variety of units configurations that will cater for different household sizes and aging in place.

Specifically, the development will deliver 20 x 1 bedroom (11% of total units), 134 x 2 bedroom (76%) and 22 x 3 bedroom units (13%).

#### Accessibility

The Development Scheme does not specify the number of units that need to be accessible, however PDA Guideline no.2 requirement for at least 10% of all dwellings should be of a design that allows conversion in a manner that allows for the adaption of internal spaces for persons with limited mobility.

The proposed development delivers a high-quality housing project that will meet or exceed the Development Scheme's minimum requirements for universal design and accessibility by designing a number of the development's units in a manner that can be made accessible.

Spatial requirements for accessibility from PDA Guideline 2 are noted on the accompanying architectural plans and within the Urban Context report. Figure 24 identifies the location of the units that are designed to meet Guideline 2 with the red circles and squares identifying the required clearances.

Of note, proposed kitchen do not provide the separation sought between benches under the Guideline, however designs allow for ease of internal alterations in the event an end user necessities the wider gap. The benches are designed to be able to be readily shifted, either as part of the initial construction process or for the needs of a future unit occupier. It is understood that this approach has been accepted in other approved development in the PDA area.

These units will accord with all applicable requirements under the National Construction Code (NCC) standards.





Figure 24: Units offering universal design -inset showing compliant accessible spaces (Source: Urban Context Report)

# 5.2.14 Recognition of First Nations Peoples

The Applicant is committed to collaborating with specialist First Nations consultants to prepare a First Nations Benefit Plan for the development in response to any reasonable and relevant condition of approval.

To date, an indigenous advisor has been consulted to provide landscape advice on pre-European plan species and activities that would have occurred near the site. The plant species along with art elements have been incorporated to commemorate and provide teachings of the site's indigenous history.

Further discussions will determine additional opportunities for the incorporation of an 'understanding of country' into the proposed development, for implementation throughout the design, delivery, and operation of the project.



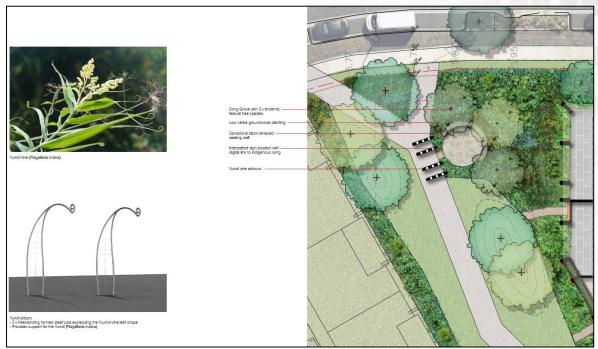


Figure 25: Extract from Landscape Plan showing some of the First Nations responsive items of the Development (Source: Dunn and Moran Landscape Architects)

# 5.3 Summary & List of Supporting Specialist Reports

The application is accompanied by the following technical reports:



## Table 3: Supporting Plans and Documents

Attachment	Description & Key Findings	Author
В	Architectural Design/Urban Context Report	
	- Provides detail on the site's development context, design philosophy	CARR
	and design responses to Scheme provisions	
С	Landscape Concept Plan	
	- Includes proposed landscape concepts for the cross-block link,	Dunn and
	communal open spaces and vertical landscaping.	Moran
	- Provides details of proposed planting palette and irrigation systems	Landscape
	- Provides sectional details of proposed planting outcomes in public	Architects
	and private spaces.	
D	Civil Engineering and Stormwater Management Report	100
	- The site is currently serviced with stormwater, sewerage and water	
	infrastructure. Upgrading of such networks will occur as required to	
	facilitate the proposed development.	Meloria
	- Confirmation from Unitywater regarding the existing capacities of	Consulting
	existing water and sewer networks and the suitability of the	Engineers
	proposed upgrades required for the proposal;	
	- A concept civil engineering servicing plan is included showing the	
	proposed earthworks and stormwater management outcomes.	
E	Flood Emergency Management Plan	
	- Determines that the proposed development will have a level of	
	immunity well in excess of that nominally required to satisfy both the	\A/atar
	requirements of the LGA planning scheme and the higher immunity	Water
	currently being adopted by EDQ with regard to the design of the road	Engineering Partners
	system within the PDA.	Partners
	- Recommended that any approval for the Site be conditioned to	
	require the preparation of a Flood Emergency Management Plan.	
F	Transport Engineering Report	
	- The anticipated traffic generation arising from the development will	
	be no greater than that anticipated by EDQ modelling as part of the	
	preparation of the Development Scheme; thus, the proposal is	
	unlikely to result in adverse impacts on the safety and efficiency of	
	the surrounding road network.	
	- Site access limited to 1 x 7m wide B1 type crossover in Karakul Rd	
	accommodating the entry and exit of all resident and servicing	
	vehicles;	Colliers (TTM)
	- Parking spaces at grade and in a 1 basement level providing 270 car	
	parking spaces, including 239 resident spaces and 31 shared visitor	
	and retail spaces;	
	- A shared servicing area in the basement able to accommodate a	
	Heavy Rigid Vehicle and Refuse Collection Vehicle;	
	- Provision for the parking of 221 bicycles, including 176 resident	
	spaces and 45 visitor spaces located throughout the basement and	
	on the ground level.	



Attachment	Description & Key Findings	Author
G	Operational Waste Management Plan	
J	<ul> <li>Determines that the proposed eastern tower will require 3 + 1 x 1100L bins for general waste and 7 + 1 x 1100L bins for commingled waste whilst that the northern tower will require 2 + 1 x 1100L bins for general waste and 6 + 1 x 1100L bins for commingled waste.</li> <li>Each building will be provided with separate chutes for general and commingled waste, below which a dedicated bin will be located.</li> <li>The proposal's design for waste storage and collection facilities meet the applicable standards of the PDA Development Scheme and/or BCC's Refuse Planning Scheme Policy.</li> <li>Waste will be collected 3 times per week by Brisbane City Council's appointed waste collector</li> <li>Determines that the retail tenancies will require 4 x 1,100L bins for general waste, 7 x 240L bins for food waste, 2 x 1,100L bins for commingled recycling, 2 x 1,100L bins for paper / cardboard and 3 240L bins for CDS. Retail waste will be collected by a private contractor.</li> </ul>	Colliers (TTM)
н	Acoustic Assessment - Concludes that the development can incorporate design elements and materials that will satisfactorily mitigate potential impacts arising from nearby non-residential land uses, operation of the Brisbane airport or road corridors.	Acousticworks
	<ul> <li>Air Quality Assessment</li> <li>Concludes the potential impacts of air pollution from nearby emission sources are expected to be within acceptable limits.</li> <li>Confirms the site is outside the PDA air quality investigation areas.</li> <li>The Scheme's maximum 85m height limitation is based on air quality monitoring undertaken during preparation of the Development Scheme which acknowledges the existing nearby industrial emitters and anticipates particular air dispersion patterns.</li> <li>Owing to distance from the subject site and prevailing wind patterns, there is a low risk of emissions from the north and north-west direction towards the proposed development.</li> <li>Odours from the nearby asphalt facilities may be detectable but managed through the minimisation of window openings and appropriate location of air intake equipment.</li> </ul>	Trinity Consulting
J	<ul> <li>Acid Sulfate Soils Management Plan &amp; Geotechnical Investigation</li> <li>Confirms that there should be limited internal or external ASS environmental impacts attributable to potential acidity.</li> </ul>	Core Consultants
К	<ul> <li>Acid Sulfate Soils Management Plan</li> <li>A basement level of RL2.8m AHD is recommended to reduce risk of environmental impacts, use of resources and costs compared with a lower construction level.</li> </ul>	Core Consultants
L	<ul> <li>Superior Design Outcomes Report         <ul> <li>Confirms that the proposal will deliver superior design outcomes with respect to Environmentally Sustainable Development with respect to passive design, energy management and lifecycle impacts, water, waste and material.</li> <li>The proposed design will achieve a 4 star Green Star certification.</li> </ul> </li> </ul>	EMF Griffiths
Μ	<ul> <li>Preliminary Subdivision Plan</li> <li>Confirms the intended lot areas and easement configurations.</li> </ul>	Landpartners



## 5.4 Staging

It is intended that the 1 into 2 lot subdivision be able to be enacted prior to and independent of all other components of development.

Of note a separate application will be lodged in the near future for the development of site 18B.

#### 5.5 Infrastructure Charges

Infrastructure charges will be imposed in accordance with Section 3 of the Northshore Hamilton PDA Development Scheme October 2022 and the Economic Development Queensland Development Charges and Offset Plan, dated July 2023.

Of note, it is considered that infrastructure credits are applicable to the site in acknowledgement of the previous use of the land for warehouse purposes, which included a significant portion of the site as impervious, external storage space.

#### **Trunk Infrastructure / Offsets**

The proposed development does not involve the construction or dedication of trunk works and is consequently not subject to an Infrastructure Charge Offset.

#### 5.6 Approval Requirements

In accordance with Section 100(4) of the *Economic Development Act 2012*, a Currency Period of 6 years is expected for the first Material Change of Use and 4 years for the Reconfiguring of a Lot applied for.

# 6.0 Legislative Framework

#### 6.1 Economic Development Act 2012

The *Economic Development Act 2012* provides the statutory planning framework for areas declared to be a Priority Development Area (PDA). This proposal will be assessed in accordance with the requirements of the *Economic Development Act 2012*.

The main purpose of the *Economic Development Act 2012* is to facilitate economic development and development for community purposes in the State. The ED Act seeks to achieve this by establishing the Minister for Economic Development Queensland and providing for a streamlined planning and development framework for particular parts of the state declared as Priority Development Areas (PDAs).

It is noted that the inclusion of land in a PDA, or identification of development as PDAassociated development, does not alter the obligation for development to meet all relevant provisions and requirements under the *Planning Act 2016*. In addition to a PDA development approval, a development approval under the *Planning Act 2016* may be required for certain development made assessable by the *Planning Regulation 2017*.



Section 87 of the ED Act 2012 sets out a range of matters that must be considered in the assessment of a PDA development application, including:

- Main purpose of the Act;
- Any relevant State interest;
- Any submissions made during the assessment period (if applicable);
- The applicable Development Scheme; and
- Any preliminary approval issued under the ED Act or Planning Act.

It is considered the proposed development achieves the main purpose of the ED Act by increasing housing supply and diversity, creating liveable communities and facilitating economic development in accordance with the Northshore Hamilton PDA Development Scheme.

## 6.2 State Planning Instruments

#### 6.2.1 State Planning Policies

The State Planning Policy is a State Planning Instrument outlining matters of State Interest.

In accordance with the *Planning Act 2016*, an assessing authority in assessing a development application must give consideration to any relevant components of the State Planning Policy if the Planning Scheme has not yet appropriately integrated the relevant State Interest Policies. Part E of the State Planning Policy outlines 5 themes and 17 State Interest Policies and associated Assessment Benchmarks to which development is to be assessed.

Section 2.2.8 of the *Northshore Hamilton PDA Development Scheme Amendment no.1* (*October 2022*) confirms that matters of State Interest have been considered in the preparation of the Scheme and will be considered as part of the assessment of a PDA development application. Applicable provisions include the State Planning Policy (SPP) and State Development Assessment Provisions (SDAP).

The manner in which the proposed development responds to these State Interest Policies and Assessment Benchmarks is summarised in Tables 4 and 5:

State Interest Policy	Project Assessment and Compliance		
Liveable Communities and Housing			
Housing Supply and Diversity	The proposal increases the supply of housing with the addition		
	of 176 units. Diversity is ensured through the provision of a		
	variety of unit sizes ranging from 1 to 3 bedrooms.		
Liveable Communities The proposal assists with the creation of a liveable c			
	through the provision of a residential development offering 2		
	buildings of a superior design set within generous landscaped		
	grounds. The development also delivers a landscaped cross-		

#### **Table 4: State Interest Policy Assessment Benchmarks**



State Interest Policy	Project Assessment and Compliance	
	block link to improve connectivity and opportunities for active	
	transport in the locality.	
Economic Growth		
Agriculture	Not Applicable	
Development and Construction	Not Applicable	
Mining and Extractive Resources	Not Applicable	
Tourism	Not Applicable	
Environment and Heritage		
Biodiversity	Not Applicable	
Coastal environment	Not Applicable	
Cultural heritage	Not Applicable	
Water quality	As the site is greater than 2,500sqm a conceptual site based stormwater management plan has been prepared by Meloria Consulting Engineers. The Brisbane City Council's development code and policies were used to guide the assessment of suitability.	
Safety and Resilience to Hazards	· · · · · · · · · · · · · · · · · · ·	
Emissions and Hazardous Activities	An air quality assessment, undertaken by Trinity Consultants, confirms that future residents will not be adversely affected by emissions from nearby industrial activity.	
Natural Hazards, Risk and Resilience	The site is slightly affected by flood and overland flow (1% annual exceedance probability AEP). This matter will be resolved when earthworks associated with the proposed development are undertaken.	
Infrastructure		
Energy and Water Supply	Not applicable	
Infrastructure Integration	Not applicable	
Transport Infrastructure	Not applicable	
Strategic Airports and Aviation Facilities	Not applicable	
Strategic Ports	Not applicable	

## **Table 5: State Development Assessment Provisions**

SDAP Provision	Project Assessment and Compliance	
Aquaculture	The application does not seek approval for Material Change of	
	Use for Aquaculture; thus, assessment against the applicable SDAP provisions is not required.	
Environmentally Relevant Activities	The application does not seek approval for Material Change of Use for any Environmentally Relevant Activities; thus, assessment against the applicable SDAP provisions is not required.	
Declared Fish Habitat Areas	The subject site is not a declared fish habitat; thus, assessment against the applicable SDAP provisions is not required.	
Marine Plants	The application does not seek approval for the removal, destruction or damage or marine plants; thus, assessment against the applicable SDAP provisions is not required.	
Water Barrier Works	The application does not seek approval for Operational Works for the construction or raising of water barriers; thus, assessment against the applicable SDAP provisions is not required.	
Native Vegetation Clearing	The application does not seek approval for Operational Works for the clearing of native vegetation; thus, assessment against the applicable SDAP provisions is not required.	



SDAP Provision	Project Assessment and Compliance	
Queensland Heritage	The subject site is not identified as a Queensland Heritage Place	
	or adjoining a Queensland Heritage Place; thus, assessment	
	against the applicable SDAP provisions is not required.	
Tidal Works or Works in a Coastal	The application does not involve Tidal Works in a Coastal	
Management District	Management District; thus, assessment against the applicable	
	SDAP provisions is not required.	
Taking or Interfering with Water	The application does not include operational work that involves	
5 5	taking or interfering with water; thus, assessment against the	
	applicable SDAP provisions is not required.	
Removing Quarry Material	The application does not include development involving the	
	removal of quarry material from a watercourse or lake; thus,	
	assessment against the applicable SDAP provisions is not	
	required.	
Wetland Protection	The PDA does not contain any Wetland Protection Area; thus,	
	assessment against the applicable SDAP provisions is not	
	required.	
Referrable Dams	The application does not include operational works for	
	construction of a dam; thus, assessment against the applicable	
	SDAP provisions is not required.	
Hazardous Chemical Facilities	The application does not include any hazardous chemical	
	facilities; thus, assessment against the applicable SDAP	
	provisions is not required.	
Wind Farms	The application does not seek a Material Change of Use for a	
	wind farm; thus, assessment against the applicable SDAP	
	provisions is not required.	
Koalas	The premises is not mapped within a Koala Priority Area, Core	
	Koala Area or Locally Refined Koala Habitat Area; thus,	
	assessment against the applicable SDAP provisions is not	
Contaminated Land	required.	
Contaminated Land	The premises is not listed on the EMR or CLR; thus, assessment	
Marine Safety	against the applicable SDAP provisions is not required.	
Marine Salety	The application does not include operational work in tidal	
	waters; thus, assessment against the applicable SDAP provisions is not required.	
State Transport Corridors	The premises is not located in proximity to any State Transport	
State mansport comuors	Corridors or Future State Transport Corridors; thus, assessment	
	against the applicable SDAP provisions is not required.	
State Transport Tunnels	The premises is not located in proximity to State-controlled	
	Transport Tunnels or Future State Transport Tunnels; thus,	
	assessment against the applicable SDAP provisions is not	
	required.	
State Transport Infrastructure	The proposal does not seek approval for development providing	
	greater than 200 units which would trigger referral under	
	Schedule 20 of the Planning Regulation; thus, assessment	
	against the applicable SDAP provisions is not required.	
Ports	The PDA does not contain land identified as Port of Brisbane -	
Ports		
Ports	The PDA does not contain land identified as Port of Brisbane – Core Port Land; thus, assessment against the applicable SDAP provisions is not required.	
Ports Urban Design	Core Port Land; thus, assessment against the applicable SDAP	
	Core Port Land; thus, assessment against the applicable SDAP provisions is not required.	



#### 6.2.2 Regional Plan

The subject site is contained in the Urban Footprint within the *South East Queensland Regional Plan*. The intent of the Urban Footprint is to accommodate a range of urban uses in the forms of housing, industry, businesses, infrastructure, community facilities and urban open space. The proposal is for Material Change of Use for a Multiple Dwelling and Reconfiguring of a Lot (Access Easement); thus, the application is consistent with the intentions of the Urban Footprint.

#### 6.3 Northshore Hamilton Priority Development Area Development Scheme

The *Economic Development Act 2012* establishes that development within a PDA is to be assessed under the provisions of a relevant development instrument for that area. For the Northshore Hamilton PDA, the relevant development instrument is the *Northshore Hamilton Development PDA Development Scheme Amendment no.1 (October 2022)*. The development scheme became effective on 3 July 2009 and was amended on 28 October 2022.

The Northshore Hamilton Priority Development Area (PDA) is approximately 304 hectares in area and is bound by the Brisbane River to the south, Kingsford Smith Drive to the north and the Gateway Motorway and Southern Cross Motorway to the east (Figure 26).



Figure 26 – Extract from Northshore Hamilton Priority Development Area Structure Plan



The locational opportunities of this area are captured by the development scheme as follows:

Northshore Hamilton is one of Brisbane's most significant waterfront development opportunities with remarkable locational advantages, including direct access to almost 4km of Brisbane River foreshore and outstanding views of Brisbane's central business district. The PDA presents a city shaping opportunity to deliver a master planned district that is:

- i. Brisbane's most sustainable, climate responsive and desirable living address,
- ii. a unique, renowned recreation and tourism destination, and
- iii. a major driver of economic, innovation, enterprise and employment activity.

The PDA is a vibrant area, co-locating a diverse range of urban activities and uses which are strategically positioned to capitalise on the characteristics of the area and ensure the community has access to a range of housing, enterprise, employment, retailing, recreation and service offerings.

To capitalise on these opportunities, the Development Scheme offers an overall vision for future development, expressed in both PDA-wide development criteria, specific Zone provisions and overall development requirements. This application considers the proposed development against all relevant provisions in the sections below.

#### 6.3.1 Use Definitions

In accordance with Schedule 1 – Definitions of the Northshore Hamilton PDA Development Scheme, the application includes the following land uses, pursuant to Schedule 1 of Brisbane City Plan 2014:

#### **Multiple Dwelling:**

Multiple dwelling means a residential use of premises involving 3 or more dwellings, whether attached or detached.

#### Shop:

Shop means the use of premises for-

- a. displaying, selling or hiring goods; or
- b. providing personal services or betting to the public.

## Food and Drink Outlet:

Food and Drink Outlet the use of premises for—

- a. preparing and selling food and drink for consumption on or off the premises; or
- b. providing liquor for consumption on or off the premises, if the use is ancillary to the use in paragraph (a).



## 6.3.2 Aspects of Development

The development seeks approval for the following aspects of development:

- Material Change of Use (Development Permit) for a Multiple Dwelling, and
- Reconfiguring of a Lot (Development Permit) for a volumetric access easement.

## 6.3.3 Category of Development

The Northshore Hamilton PDA Development Scheme determines that all development is Permissible Development unless specified as Self-assessable Development or Prohibited Development. As the above aspects of development are not identified as either Accepted Development or Prohibited Development, the proposal is considered to be Permitted Development requiring assessment and approval by EDQ.

#### 6.3.4 Assessment Manager

The assessment manager for this PDA development application is Economic Development Queensland (EDQ), as authorised under s.13(2)(d) of the *Economic Development Act 2012*.

Section 86 of *Economic Development Act 2012* states that the Minister for EDQ cannot grant the PDA development approval applied for if the relevant development would be inconsistent with the development instrument for the priority development area.

Section 3.2.5 of the Development Scheme clarifies when Permissible Development is considered to be consistent with the land use plan, as follows:

- *(i) the development complies with the requirements about the carrying out of development for the UDA, or*
- (ii) the development does not comply with the requirements about the carrying out of development for the UDA but:
  - the development does not conflict with the structure plan or otherwise compromise the vision for the UDA;
  - there are sufficient grounds to approve the development despite the noncompliance with the UDA development requirements.

## 6.3.5 Application Referral

The subject site is located within the Northshore Hamilton PDA thus EDQ is the entity responsible for providing a whole of Government assessment and decision for any PDA development applications. The proposed development therefore does not require formal referral in accordance with the *Planning Act 2016* to any State Government referral agencies.

EDQ may seek comment from Brisbane City Council with regard to the suitability of the proposal if deemed necessary.



## 6.3.6 Relationship with Brisbane City Plan 2014

It is noted that the *Northshore Hamilton PDA Development Scheme* prevails to the extent of an inconsistency with a planning instrument or an assessment benchmark (plan, policy or code) prescribed by regulation under the *Integrated Planning Act 1997* or another Act.

The exception to the above is the circumstance where the development scheme specifically applies a provision of the planning instrument or a plan, policy or code made under the *Integrated Planning Act 1997* or another Act.

Where the PDA Development Scheme is silent with regard to specific development standards (primarily for specialist technical assessments), guidance is taken from relevant Brisbane City Plan 2014 Codes and/or Policies. Of note, the PDA scheme adopts the Use definitions (including Defined activity groups and Industry thresholds) as well as the Administrative terms and definitions from Brisbane City Plan, unless otherwise specified in Schedule 1: Definitions.

Relevant *Brisbane City Plan 2014 v.30* planning information/designations are identified and responded to in Table 6.

City Plan Provision	Proposal Response			
Zoning				
Emerging Community	<b>Complies</b> This zone seeks to provide for the timely conversion of non-urban land to land for urban purposes. Development is to be carried out in an orderly sequence and provide a mix of housing outcomes appropriate for the site's unique characteristics, location within the City and access to services and transport. The proposal accords with the planning intent of this zone by proposing a residential development on vacant land serviced by all essential infrastructure. The development will contribute to the orderly development of the locality in accordance with the planning intent expressed in the Northshore Hamilton PDA Development Scheme.			
Neighbourhood Plan	Neighbourhood Plan			
Australia TradeCoast	<b>Complies</b> The Neighbourhood Plan seeks to ensure the continued orderly development of one of the City's largest industry and trade service precincts. The subject site is not specifically identified as requiring the provision of essential infrastructure to support future development.			
Overlays				
Airport Environs	<b>Not applicable</b> The proposed subdivision will not affect the operation of airport operations with respect to height, bird and bat attraction or light intensity.			
Bicycle Network Community Purposes	<b>Complies</b> The proposed subdivision provides a private pedestrian/bicycle path across the site that supports the creation of an integrated bicycle network connected with the future transit corridor and surrounding land uses. <b>Not applicable</b>			
Network				

#### **Table 6: Brisbane City Council Planning Information**



City Plan Provision	Proposal Response
	The proposal is not required to provide any trunk infrastructure or planned park acquisitions, upgrades or corridors.
Critical Infrastructure and	Not applicable
Movement Network	The proposal does not include one of the nominated defined uses.
Flood	Not applicable
	The site is mapped as being subject to overland flow. The area affected by this potential flow of water is limited to the north-western corner of the site and will be appropriately managed through recontouring of the land during construction.
Industrial Amenity	Complies
	The matter of industrial amenity is recognised and addressed by the PDA Development Scheme. An air quality assessment undertaken by Trinity confirms that the development is unlikely to be adversely affected by air emissions.
Potential and Actual Acid	Not applicable
Sulfate Soils	The proposed subdivision won't disturb any acid sulfate soils.
Road Hierarchy	<b>Complies</b> The subject site addresses MacArthur Ave (a Neighbourhood Road) and Karakul Rd and Angora Rd (which have no hierarchy designation). The proposed development is not expected to adversely impact on the existing or future operation of the surrounding road network as discussed in the Traffic Engineering Report prepared by Colliers (TTM).
Streetscape Hierarchy	Not applicable
	The City Plan mapping identifies MacArthur Ave as an industrial streetscape; a designation which is no longer applicable to the site. The proposed development will contribute to the creation of an attractive streetscape along of the site's frontages.

It is considered that the proposed development does not conflict with planning intent or specific development provisions of *Brisbane City Plan 2014* and thus should be supported.

## 6.3.7 Public Notification

Section 2.2.7 of the *Northshore Hamilton PDA Development Scheme* states that a development application will require public notification if, in the opinion of the Minister Economic Development Queensland, the development application:

- i. may have adverse impacts on the amenity or development potential of adjoining land under separate ownership, or
- ii. is for a use, or is of a size or nature, which warrants public notification.

Prelodgement advice also clarified that public notification is required when the proposal offers development outcomes that don't accord with the assessment benchmarks included in the Development Scheme. As the proposed development exhibits a high degree of compliance with the outcomes of the Development Scheme, it is anticipated that public notification will not undertaken as part of the assessment process.



#### 6.4 Assessment Against PDA Development Scheme Provisions

Section 86 of *Economic Development Act 2012* states that the Minister for EDQ cannot grant the PDA development approval applied for if the relevant development would be inconsistent with the development instrument for the priority development area.

The following sections demonstrates that the proposal accords with the Northshore Hamilton PDA Development Scheme 20 by satisfying the overall vision for the Northshore Hamilton PDA, the relevant PDA-wide criteria and the Zone intents applicable to the development. Assessment of the proposal against relevant EDQ guidelines is also provided.

#### 6.4.1 Response to PDA Vision

Section 2.2 of the Development Scheme outlines the vision for the Northshore Hamilton PDA. The key aspects of this vision, and comment on the manner in which the proposal supports these outcomes, is provided in Appendix A.

In summary, it is considered that the proposed development will capitalize on the unique locational advantages of the subject site by increasing available housing stock within a vibrant and growing locality.

#### 6.4.2 Response to PDA-Wide Criteria

A detailed assessment of the proposal against specific elements of the PDA-wide criteria contained in Part 2.5 of the Northshore Hamilton PDA Development Scheme is provided in Appendix A. This assessment determines that the proposal accords with the overall outcomes and PDA-wide criteria.

#### 6.4.3 Response to Zone Provisions

As noted in section 4.5.2, the subject site is located in the Mixed Use High Density Zone, Sub-area 3. Assessment of the proposal against the development intent of this Zone is provided below, and a detailed response to the relevant provisions of this Zone is provided in Appendix A.

Mixed Use High Density Zone – Development Intent		
Intent Element	Proposal Response	
Development provides a wide range and intensity of commercial, retail, health and medical, community, entertainment, cultural activities, residential and accommodation uses in a predominantly high-rise built form and is characterised by outstanding architecture which defines a unique skyline for the PDA.	<b>Complies</b> The proposal offers a mixed use development of a mid-to-high rise built form. The development provides predominantly residential uses but also accommodates 5 modest-sized commercial tenancies addressing the MacArthur Ave frontage.	
	The proposed contemporary design is compatible with and appropriate for the existing and future	

#### **Table 7: Response to Development Scheme Zone Provisions**



Mixed Use High Density Zone – Development Intent		
Intent Element	Proposal Response	
	character of the locality and will set the standard	
Development development of bight without we	of architecture in the locality.	
Development densities create a high critical mass of residents, workforce and visitors, which are supported by services, facilities and attractions which activate streets and places at different times of the day, night and throughout the week. Retail activity is limited to 500m <sup>2</sup> per development site, with a maximum tenancy size of 250m <sup>2</sup> , except where located in centres as described in section 2.5.2.	<ul> <li>Alternative Outcome (part)</li> <li>The proposal offers a mixed use development incorporating higher density residential uses (supporting an additional population of between 350 to 700 persons) as well as employment opportunities in a small centre.</li> <li>The proposal seeks approval for a combined nonresidential floor area of 784m<sup>2</sup> and a single tenancy with a floor area of 392m<sup>2</sup>. Although this amount of commercial floor space is slightly greater than that specified in the Zone, it is considered appropriate on the basis that: <ul> <li>The quantum of floor area is comparatively small compared to the expected development in the locality.</li> <li>The locality is currently undersupplied for an extended period of time.</li> <li>Tenancies serve an existing demand which will be furthered through the proposed development, whilst remaining of a scale subordinate to the intended larger centres.</li> <li>The relatively small additional floor area is not expected to adversely affect the viability of the eastern activity centre identified to the south opposite the Northshore Riverside Park, which is permitted to develop up to 2,500m<sup>2</sup> of floor area for small tenancy size convenience retail and dining, with a</li> </ul></li></ul>	
Development involving accommodation activities provides housing diversity, affordability and choice, to meet the life cycle needs of a wide range of residents.	The proposed develop offers a range of unit sizes (1 to 3 bedrooms). The interiors of some units (19 units or 11% of units) have been designed to meet EDQs accessibility Guideline, with all units designed to meet NCC standards. The 1 bedroom units are expected to accord with relevant affordable housing requirements. The proposed development will therefore cater for future residents of varying stages of life, mobility and earning capacity.	
Development for retail purposes is limited to 500m <sup>2</sup> per development site, with a maximum	No retail component is required or proposed.	



Mixed Use High Density Zone – Development Intent			
Intent Element	Proposal Response		
tenancy size of 250m <sup>2</sup> . Retail uses are focused at, but not limited to, intersections throughout the zone and create an interface between public and private spaces that provide opportunity for activation and social interaction. Development containing retail uses outside of activity centres is of a scale and type that does not compete with the intended function and uses of activity centres. Development in Sub-areas 1 and 3 comprises a low-rise built form fronting the street up to three	Complies The proposal offers a mid to high rise built form		
(3) storeys (podium), with building elements above podium level setback further from street frontages and property boundaries.	incorporating a 2 storey podium element located close to the street frontages and the cross-block link and upper level built form set back from the public realm.		
In the part of Sub-area 1 fronting Curtin Avenue West between Remora Road and Road 1 (Brett Street), building heights up to eight (8) storeys are supported to provide a transition in building height and form.	Not applicable The subject site is not included in Sub-area 1.		
Development in Sub-area 2, where adjoining Sub- area 4 in the Mixed use high density zone, comprises a medium-rise form and establishes a transition between adjoining high-rise built form and civic open spaces.	Not applicable The subject site is not included in Sub-area 2.		
<ul> <li>Development in Sub-area 3 fronting Macarthur Avenue North, where located opposite to and south of the Mixed Industry and Business zone, delivers built form and architectural outcomes compatible with the established commercial character of that location to: <ol> <li>provide an interface with nearby mixed industry and business activities</li> <li>support agglomeration opportunities for high-value knowledge-based industry,</li> <li>avoid, mitigate and manage potential overlooking and interface issues (e.g., potential air quality, odour, dust, noise and lighting impacts or nuisance) from industrial land uses in the north east of the PDA), particularly for any development proposing residential land uses.</li> </ol> </li> </ul>	<b>Complies</b> The subject site is located fronts MacArthur Ave North but is located directly opposite established residential uses rather than land included in the Mixed Industry and Business zone. Agglomeration of non-residential uses is therefore not applicable. The proposed development has been designed to mitigate potential impacts arising from nearby industrial land uses. Notably, the proposal accords with the maximum height limitation of 85m and thus will be unaffected by potential air emissions. Building design responds to potential noise and light emissions arising from MacArthur Ave.		

It is considered that the proposal appropriately responds to the overarching intent for development in the Mixed Use High Density Zone and the specific Scheme provisions guiding the scale, form and appearance of development in the Zone.



# 7.0 Emerging and Non-Statutory Policy

## 7.1 Non-statutory Policy

In addition to the statutory provisions of the Northshore Hamilton PDA Development Scheme Amendment no.1 (October 2022), EDQ has drafted a number of non-statutory PDA guidelines to assist designers with their consideration of specific design or planning outcomes. The guidelines of relevance to this proposal include:

- PDA Guideline No. 02 Accessible Housing
- PDA Guideline No. 08 Medium and High Rise Buildings
- PDA Guideline No.16 Housing

The proposed development has taken into consideration the additional information provided in these documents.

## 7.2 Emerging Policy

On 20 September 2024, the *Economic Development (affordable housing) Amendment Regulation 2024* (the Amendment Regulation) was made, amending the *Economic Development Regulation 2023* (ED Regulation) to support the MEDQ functions and powers for affordable housing under the Economic Development Act.

Specifically, the Amendment Regulation inserts a new section 2B in the ED Regulation that prescribes, for s7B of the ED Act, the criteria to be satisfied for housing to be affordable for the following types of households:

- very low income households,
- low to moderate income households,
- first home buyer households,
- key worker households.

This amendment will allow EDQ to set affordable housing requirements in PDA development schemes where required and prepare guidance material to support implementation.

Notably, the existing PDA Guideline no.16 (January 2016) is currently under review to reflect the proposed changes to the ED Regulation, which expands on the information contained in Guideline 16 for housing to be considered affordable in a PDA and modifies the assumptions in the method for calculating the affordable housing price point. The Regulation prevails over any inconsistency with Guideline 16.

It is anticipated that EDQ will take into account any relevant aspects of this emerging policy during assessment of the application and when setting reasonable and relevant conditions.



# 8.0 Other Matters – Conditions of Approval

We respectfully request that, when preparing an approval condition's package, consideration be given to the following suggested revisions to some of EDQ's 'standard' conditions and timing. These suggestions are offered to ensure the delivery of a 'workable' approval with respect to subsequent compliance actions and timing.

## **Affordable Housing Requirements**

We suggest that the following condition be included in the approval package:

Submit to EDQ DA evidence that the approved development delivers 5% affordable units in accordance with the PDA Guideline No.16 Housing. Timing: Prior to commencement of use

This wording confirms that affordable housing has been provided in accordance with the Development Scheme requirements but removes the need for annual confirmation of rental prices within the development.

#### **Green Star Certification**

It is requested that the timing specified for a condition seeking compliance assessment for ESD sustainability be amended to the following:

## Timing: within 1 year of commencement of the use and then to be maintained

This wording replaces the current wording 'Prior to issue of Certificate of Classification/Final Inspection Certificate/BFP endorsement, or prior to commencement of use, whichever comes first, and then to be maintained'.

This request recognises that Green Star certification cannot be gained following completion of the development; rather, this assessment examines the building's performance when fully operational. A minimum of 6-12 months is required before Green Star certification can be issued, thus any relevant condition pertaining to this matter should reflect this timeframe.

## 9.0 Conclusions and Recommendations

This Town Planning Report has been prepared by Urban Strategies Pty Ltd on behalf Silverstone Landholdings No 20 Pty Ltd, for a Development Application seeking a Priority Development Area (PDA) Development Permit for the following aspects of development on land at 260 MacArthur Ave:

- Reconfiguring of a Lot (Development Permit) for a 1 into 2 lot subdivision and creation of an Access Easement, and
- Material Change of Use (Development Permit) for a Multiple Dwelling, Shop and Food and Drink Outlet.



More specifically, the applicant seeks approval to subdivide the site into 2 large lots to create Site 18A, which will also be subject to the Material Change of Use, and Site 18B, which will be the subject of a future Material Change of Use though a separate Development Application.

This application seeks approval to construct a mixed use development comprising a single podium structure and 2 apartment towers containing 176 units with associated communal open space and car parking area. The proposed residential community will be supported by a small centre comprising 784m<sup>2</sup> of floor space shared between 5 tenancies.

The proposal delivers a bespoke, dual-tower apartment complex comprising high-quality, contemporary architectural design and attractive landscaped spaces. The site responsive positioning of the built form activates the existing street frontages and the cross-block link. Resident and visitor safety, privacy and amenity across the development and public realm will be supported through the use of considered architectural and landscaping design responses that provide opportunities for casual surveillance and connection.

The proposal's design draws inspiration from the locality's First Nation's culture, represented in the development's built form, materials, finishes and planting palette. The proposal's biophilic design comprises a generously landscaped ground plane and upper level and vertical planting that defines the podium level, articulates the façade, adds beauty to the living spaces and mitigates the heat island effects of a large development. The private landscaped elements seamlessly connect with the publicly accessible, cross-block link, which will enhance permeability throughout the area for pedestrians and cyclists and offer a strong sense of place within a rapidly evolving mixed use precinct.

The proposal purposefully responds to the principles of sustainability, affordability and adaptability through thoughtful building configuration, unit layout and landscaping solutions. The proposed development offers a new residential community for people of varying household types, mobility and earning capacity and is expected to set the standard for development in the locality.

The proposal is consequently considered an appropriate development in the context in which it is located and has been suitably demonstrated to comply with the relevant Assessment Benchmarks, it is therefore recommended to the Council to be approved subject to reasonable and relevant conditions.

**Urban Strategies Pty Ltd** December 2024



# **APPENDIX A – Assessment Against Provisions of the Northshore Hamilton PDA Development Scheme**

# Section 2.3 – Vision

Criteria	Compliance	Proposal Response
2.3.1 The Opportunity		
Northshore Hamilton is one of Brisbane's most significant waterfront development opportunities with remarkable locational advantages, including direct access to almost 4km of Brisbane River foreshore and outstanding views of Brisbane's central business district. The PDA presents a city shaping opportunity to deliver a master planned district that is: i. Brisbane's most sustainable, climate responsive and desirable living address, ii. a unique, renowned recreation and tourism destination, and iii. a major driver of economic, innovation, enterprise and employment activity. The PDA is a vibrant area, co-locating a diverse range of urban activities and uses which are strategically positioned to capitalise on the characteristics of the area and ensure the community has access to a range of housing, enterprise, employment, retailing, recreation and service offerings. <b>2.3.2 Land Use</b>	Noted	The proposal seeks to capitalise on the site's locational opportunities.
2.3.2.1 Open Space, Sport and Recreation		
<ul> <li>A series of connected, high quality civic open spaces focussed predominantly along the Brisbane River provide public access to the riverfront. Civic open spaces: <ul> <li>are designed to promote river access and establish the PDA as a world class lifestyle, recreation and events destination,</li> <li>provide for formal and informal recreation, encouraging healthy active lifestyles, and</li> <li>are supported with appropriately scaled retail, cultural uses and events enabling the PDA to evolve its character and attractions.</li> </ul> </li> <li>The Royal Queensland Golf Club operates as a regionally significant sport and recreation facility and provides sporting opportunities, visual amenity and biodiversity outcomes for the PDA.</li> </ul>	Yes	The proposal delivers a new privately owned yet publicly accessible civic space in the form of a cross-block link.
2.3.2.2 Mixed-use Areas		



Criteria	Compliance	Proposal Response
A combination of medium-density and high-density mixed-use areas will support a range of employment and housing opportunities in an integrated urban context, featuring both medium-rise and high-rise development. Mixed-use areas offer highly urbanised living and working opportunities and amenity outcomes that are consistent with this context. <b>Mixed-use High-density areas</b> provide for a range of mid-rise building forms as well as a diversity of development scale and density with a direct relationship with adjoining active and attractive streetscapes. These mid-rise mixed-use areas support residential, commercial and convenience retail uses and are sympathetic to the interface with nearby non-residential areas. The greatest intensity of development is located in the <b>mixed-use high density areas</b> along Macarthur Avenue, which capitalise on new civic open spaces that frame the Brisbane River and the location of activity centres, particularly the main activity centre. These areas of higher density provide a mix of residential, retail, entertainment, cultural, commercial and employment uses which support urban living, energise the local economy and activate the area day and night.	Yes	The proposal provides a medium to high-rise residential development of a bulk and scale that is consistent with existing and proposed development in the locality. The proposed design delivers a contemporary, high-quality built form that will elevate the standard of development in the precinct. The proposed buildings are designed with direct connectivity on the ground plane to the street frontages and cross-block link and opportunities for casual surveillance from upper floors. The proposed development will increase housing supply in the locality and introduce a new resident population that will support nearby commercial activities.
Centres	1	
<ul> <li>Three distinct centres provide the focus of activity in the PDA, each with their own distinct purpose, scale and focus.</li> <li>The main activity centre is located centrally within the PDA, forms the heart of the mixed-use area adjoining Macarthur Avenue and is the primary node of activity in the PDA. This location offers the highest level of accessibility for residents, workers, and visitors. Prominent levels of visual amenity and leisure-based activity are provided in conjunction with the adjacent civic urban open space and Brisbane River foreshore. This main activity centre: <ul> <li>i. provides a diversity of retail, cultural, commercial, community and entertainment uses, with the opportunity for residential uses, in a high density, mixed-use setting,</li> <li>ii. addresses and activates streets and civic open spaces,</li> <li>iii. ensures ground level activation to streets, pedestrian pathways and cross block links,</li> </ul> </li> </ul>	Not applicable	The subject site is not identified within an activity centre.



Criteria	Compliance	Proposal Response
iv. delivers strong connections, through the public and private realm, from the river foreshore and		
civic open space area to surrounding areas in the PDA, particularly the education and		
community facilities to the north,		
v. features high quality landscape design and built form, and		
vi. is supported with access to pedestrian, cyclist, public transport and car parking facilities.		
The western activity centre is located at the existing Portside Wharf precinct and is the secondary node		
of activity in the PDA. This western activity centre will continue to offer a range of retail, commercial		
and entertainment opportunities focussed on an activated central spine, providing a strong connection		
from Hercules Park through to the Brisbane River front.		
The eastern activity centre is located at the corner of Macarthur Avenue and Angora Road opposite		
Northshore Riverside Park and is the tertiary node of activity in the PDA. This small-scale node provides		
convenience based retail along with food and drink opportunities, activating nearby open space edges		
and movement corridors. Opportunity for small scale, tourism related commercial uses compatible with		
the surrounding area also exist.		
Social Infrastructure	N	
Social infrastructure in the form of a community facilities hub is located centrally within the PDA. The	Yes	The proposal delivers community infrastructure
hub contains urban education and community uses with co-located and integrated facilities and provides a range of academic, education, sport, recreation and learning spaces and opportunities. This		in the form of a cross-block link connecting MacArthur Ave North with Karakul Rd.
includes high levels of coordinated and shared access for community use.		MacArthur Ave North with Karakur Ru.
2.3.2.3 Enterprise		
An enterprise area is located between Kingsford Smith Drive and Cullen Avenue West and capitalises	Not applicable	The subject site is not located within an
on the high exposure and connectivity provided by this location. This area attracts investment and	Not applicable	identified enterprise area.
generates new clean, high technology and research-based services and employment, maximising		
opportunities for innovation. A range of enterprise and employment opportunities are also		
accommodated, including commercial and large format retail uses.		
Redevelopment of the enterprise area recognises and carefully manages the ongoing transition of the		
area and its surrounds having regard to development constraints. Redevelopment of this area ensures		
the safety and amenity of new residents, workers and visitors with consideration for emissions and		
hazardous activities.		



Criteria	Compliance	Proposal Response		
2.3.2.4 Industry				
An established and strategically significant industrial area is located between Southern Cross Way and Curtin Avenue West. This area accommodates a variety of industrial and commercial uses ranging in scale from local service industries through to global corporate organisations. This strategic industrial land capitalises on the PDA's access to the national highway network and Kingsford Smith Drive as well as the domestic and international markets accessible via its location in the Australia Trade Coast and proximity to Brisbane Airport and the Port of Brisbane. Over time, existing intensive industrial land uses will transition away from heavy and high impact industry to clean, low impact industry. New heavy or high impact industry is not envisaged in the PDA and expansion or redevelopment of existing industries of this nature will be strictly controlled. Existing, lawful, industrial land uses in and adjoining industrial areas will need to demonstrate their ability to function safely and effectively without compromising existing industrial uses.	Not applicable	The subject site is not located within an identified industrial area.		
2.3.2.5 Industrial Interface				
The mixed industry and business area accommodate a mix of knowledge, technology and research- based enterprises, large scale commercial and corporate operations and complementary retail services. Built form presents as commercial appearance, activating street interfaces and addressing the adjoining vegetated drainage corridor. This industrial interface establishes a buffer from the encroachment of non-industrial uses, especially sensitive uses, into the nearby industrial area. This area provides a transition in land uses and built form between established industrial development and emerging mixed-use areas. The scale, nature and activity level of land uses complement existing developments in the area and do not adversely impact or impede the delivery of mixed-use, residential, commercial, retail or community uses in non-industrial areas to the south and west.	Not applicable	The subject site is not located within an identified mixed industry and business area.		
2.3.3 Transport and Connectivity				
The PDA is integrated with citywide transport networks and is well connected, legible, safe, inclusive, accessible and permeable to a full range of pedestrian, cyclist, public transport and private vehicle movement.	Yes	The proposal contributes to the creation of integrated transport networks in the precinct through the provision of a cross-block link connecting Karakul Rd with MacArthur Ave South.		



Criteria		Proposal Response		
Active Transport				
<ul> <li>A network of active transport links including pathways through civic open spaces, cross block links, road reserves and designated on street cycle lanes support the movement of people throughout the PDA. This connectivity ensures that people who live and work in the PDA can incorporate physical activity and active commuting options into their daily lives.</li> <li>Pedestrian and cyclist connectivity is provided in a predominantly grid structure complementary to the street network, as well as in the civic open spaces adjoining the Brisbane River. This network ensures movement in and around the PDA is direct, convenient, legible, safe, inclusive and efficient. Opportunities for foreshore pedestrian and cycle connections to land east of the PDA are maintained and protected.</li> <li>Streetscaping along key pedestrian and cycling linkages:         <ul> <li>i. contributes to the visual appeal of the public realm,</li> <li>ii. reduces the urban heat island effect,</li> <li>iii. contributes to the safety of pedestrians and cyclists,</li> <li>iv. reinforces pedestrian and cycle connections between key destinations in the PDA including activity centres, community facilities, employment clusters and the civic open spaces along the river, and</li> <li>v. reinforces connections to public transport and the surrounding walking and cycling network</li> </ul> </li> </ul>	Yes	The proposal provides a publicly accessible cross-block link Karakul Rd with MacArthur Ave South. The link will be created via a privately owned and maintained access easement. The proposed design of the link will ensure it offers direct, convenient, legible, safe, inclusive and efficient active transport connections for pedestrians and cyclists. The link will be landscaped with high-quality, sub-tropical planting palette to create a visually appealing space that helps mitigate the heat island affect associated with higher density development.		
such as existing active transport.				
Public Transport				
Public transport in the PDA is highly accessible and offers regular bus and ferry services. Public transport stops and their access points are well defined, activated spaces that are clearly identifiable. Macarthur Avenue, Theodore Street and Brett Street provide the main bus transport routes within the PDA. The existing Bretts Wharf and Northshore Hamilton ferry terminals are maintained. Potential for a new ferry terminal in the vicinity of the urban civic space and nearby main activity centre is preserved to allow for enhanced connectivity to the PDA long term.	Yes	The additional population accommodated by the proposed development will support the long-term viability of public transport networks in the locality.		
Street Network				
Roads, including new road connections, are designed to cater for anticipated vehicle, cyclist and pedestrian movements, as well as streetscaping and car parking requirements. Intersections are designed to facilitate safe movement of pedestrians, cyclists and vehicles, providing multiple	Yes	The proposal will deliver any necessary street improvements to support connectivity in the locality.		



Criteria	Compliance	Proposal Response
connections to Kingsford Smith Drive. Accessibility to the adjoining Gateway Motorway is maintained.		
Streets are designed to be <b>places for people</b> , providing, legible, safe, direct, convenient and inclusive		
pedestrian and cycle access, while maintaining essential vehicle movement functions.		
Brisbane Cruise Terminal		
The existing Brisbane Cruise Terminal at Portside Wharf operates as tourism infrastructure of State	Not applicable	The subject site is not located near the Brisbane
significance and establishes the PDA as a key gateway entrance point for domestic and international		Cruise Terminal.
visitors to Brisbane. Access to passenger movement and associated servicing of the terminal are well		
defined and operate safely.		
The potential for this facility to evolve and adapt to provide for alternative modes of water-based		
transport for both tourism and recreation purposes is recognised.		
2.3.4 Urban Design, Public Realm and Sustainability		
The relationship between public spaces, streets and buildings in the PDA creates an urban environment	Yes	The proposed development will deliver a
that is human-scaled, attractive, safe and activated.		human-scaled, attractive, safe and activated
		public realm.
Public Realm		
Open spaces, streetscapes and other public realm areas cater for universal access and deliver high		The proposed development delivers a new
quality sub-tropical landscaping and features that create an urbanised sense of place. These public		cross-block link that will connect with the
spaces provide safe and secure access throughout the PDA and connect individual developments to		existing public realm between Karakul Rd and
each other.		MacArthur Ave.
An exemplar <b>civic open space network</b> focussed along the Brisbane River is the foundation of the PDA's		
identity and is designed to function as a unique public destination. The interface between this civic		The link will be landscaped with high-quality,
open space and surrounding development is designed to mix indoor and outdoor spaces and the		sub-tropical planting palette to create a visually
associated public and private realms, delivering subtropical place making		appealing space that helps mitigate the heat
		island affect associated with higher density
		development.
		A sense of place will be achieved through the
		provision of direct connections between the link
		and the development's ground floor units and
		communal open space, along with a consistent



Criteria	Compliance	Proposal Response
		planting palette. Wherever possible, planting
		and artwork will reflect the culture of the First
Built Form		Nations people of the locality.
Buildings and their surrounds address street frontages and public spaces, creating activated and integrated interfaces supported by human movement and casual surveillance. Buildings within the PDA are designed and developed in consideration of the principles of sub-tropical urban design to ensure that neighbouring properties, open spaces and the public realm receive optimal levels of solar access and air circulation. Development provides high quality living and working environments. Buildings, especially dwellings and their associated private open spaces, are designed to achieve best practice outcomes for natural light, thermal comfort, privacy, amenity and cross ventilation. Communal open spaces meet the needs of residents and occupants by complimenting the range of spaces and activities provided in the civic open space network.	Yes	The proposed development offers a human scaled development through the design of a modest sized podium form extending to the site's street frontages and the cross-block link. Upper level towers are set back from yet oriented towards the public realm to maintain public safety and security through casual surveillance opportunities. Landscaping outcomes in the cross-block link, communal open spaces and on all levels of the building will comprise a high-quality sub-tropical palette that connects seamlessly across all spaces. Buildings are sited and oriented to maximise opportunities to access natural light and breezes in the locality.
Sustainability		
Buildings within the PDA achieve a high standard of <b>environmental performance and responsiveness</b> . Developments deliver high levels of <b>sustainability</b> and help achieve low to zero carbon emission outcomes at both a site and PDA level. Integration of <b>vegetation in built form</b> , such as green walls, roofs and open space areas is envisaged to reduce the urban heat island effect, improve occupant amenity and enhance built form appearance. Networks of vegetated spaces in the public ream improve the environmental performance of the PDA, including habitat value, water quality objectives and help mitigate the urban heat island effect.	Yes	The proposed development incorporates a range of ESD responses that will contribute to the overall sustainability of the proposal, including passive design elements and water, energy and waste management systems.



Criteria	Compliance	Proposal Response
Occupant <b>amenity</b> is maximised and development is located, oriented and designed to reduce and manage impacts associated with uses and activities that may generate noise, odour or air emissions.		High-quality landscaping responses are provided the ground level and as vertical
<b>Physical constraints</b> such as flooding, storm tide inundation, soil contamination and acid sulfate soils are identified, mitigated and managed.		elements on all floors of both towers.
<b>Infrastructure design and provision</b> is adequate to serve the ultimate capacity of the PDA and opportunities for improved infrastructure sustainability and innovation are advanced.		This planting, in addition to the thoughtful orientation and layout of internal living spaces and screening elements, ensure private and amenable living spaces for future residents.
		The proposed development will be connected to and comfortably accommodated by the existing essential infrastructure networks.
2.3.5 Brisbane 2032 Olympic and Paralympic Games		
In July 2021 Brisbane was named as the host city for the 2032 Olympic and Paralympic Games (the	Not applicable	The subject site is not associated with the
Games) and soon after Northshore Hamilton PDA was announced as the location for the <b>Brisbane Athletes' Village</b> (the Village) for the event.		delivery of an athlete's village for the Brisbane 2032 Olympic and Paralympic Games.
The Village will contain both <b>permanent and temporary buildings</b> , structures, public realm areas and infrastructure.		
Planning for the design, delivery, governance and post-event legacy of the Village are in the early stages. Development in the PDA <b>will not compromise the ability to deliver an Athletes' Village</b> on state		
government owned lands in the PDA. Consideration will be given to design, capacity, security, privacy, amenity, environmental, sustainability,		
transport, infrastructure, engineering, tenure and interface matters as development in the PDA		
progresses. The level of consideration given to these matters will be commensurate with the level of information available about the footprint, timing and staging of the Athletes' Village and its post-event legacy elements.		



# Section 2.5 - PDA-wide Criteria

	Criteria	Compliance	Proposal Response			
2.5.1 เ	2.5.1 Urban Design and Public Realm					
2.5.1.1 Urban Design						
The fo	The form, type and arrangement of buildings, streets and the public realm are designed to collectively contribute to a liveable, accessible, safe and healthy community by:					
i.	catering for the diverse needs of all community members, including children, elderly and people with mobility limitations, by applying principles of universal, adaptable and inclusive design	Yes	The proposal offers housing diversity with a variety of unit sizes, adaptable internal spaces and a range of price points.			
ii.	creating an attractive and functional relationship between buildings, private spaces and the public realm, in particular at street and podium levels, and across frontages to the Brisbane River,	Yes	The proposal offers a built form with a podium element fronting the property boundaries and cross-block link and connected private and public spaces.			
iii.	providing a ground plane that is connected, legible, permeable, inclusive and safe,	Yes	The development offers excellent wayfinding and connectivity between the public realm and private spaces.			
iv.	applying Crime Prevention through Environmental Design (CPTED) principles,	Yes	The building design orients habitable living spaces and private open spaces towards street frontages and the cross-block link to maximise opportunities for casual surveillance to ensure pedestrian/cyclist safety. Ground level planting outcomes consider CPTED principles by providing large trees and low ground covers to permit viewing along and out of the cross-block link			
v.	creating a positive relationship between public and private realms,	Yes	Building orientation towards the streets and cross-block link allows for casual surveillance between private spaces and the public realm. Consistent planting palettes in the cross-block link and private communal spaces ensures a seamless visual connection between the spaces.			
vi.	allowing for innovative and temporary use of the public realm,	Yes	The cross-block link incorporates spaces that encourage users to gather, rest and connect.			



	Criteria	Compliance	Proposal Response		
vii.	promoting identity and distinctive character, by working with the landscape,	Yes	The proposal's building design and many landscaping elements are		
	historic and cultural features of the area to create places with a strong		inspired by the culture of First Nations people who originally		
	relationship to their context, and		resided in the locality.		
viii.	emphasising gateway locations through urban design treatments that	Yes	The proposed cross-block link offers wide and inviting entry spaces		
	improve wayfinding and legibility within the PDA.		with Karakul Rd and MacArthur Ave.		
2.5.1.2	Subtropical Design				
The fo	rm, type and arrangement of buildings, streets and the public realm are design	ed to positively r	espond to the local climate by:		
i.	applying design strategies that maximise natural light and air flow in the	Yes	The building's siting provides a generous separation between the		
	public realm and private spaces,		towers and from proposed developments on adjoining sites to		
			allow access of sunlight and movement of air.		
ii.	reducing energy demand, artificial lighting and mechanical temperature	Yes	The building includes large operable glazing elements to capture		
	control,		natural night and allow entry of breezes into all units.		
iii.	applying design strategies to reduce the extremes of temperature and direct	Yes	The building orients primary living spaces to capture natural light		
	solar heating in buildings, streets and public spaces,		and breezes, provides insulation and weather responsive glazing		
			solutions and external screening to minimise direct intrusion of		
			sunlight and heat during Summer. The development's biophilic		
			design reduces heat absorption in the building and lessens the heat		
			island effect often created by large developments.		
iv.	orientating buildings to optimise seasonal solar gains and loss, and	Yes	The buildings are oriented to maximise opportunities to optimise		
			seasonal solar gains and losses.		
٧.	using sub-tropical landscaping, vegetation and large trees to provide shade	Yes	The development's biophilic design and landscaping outcomes		
	and shelter for pedestrians and cyclists and improve the urban amenity of		incorporate a sub-tropical planting palette with large shade/shelter		
	the Northshore Hamilton PDA.		trees and other planting to enhance the beauty of private and		
			public spaces.		
2.5.1.3	Building Form				
Development delivers high-quality built form outcomes by:					
i.	ensuring new development responds to the surrounding context, including	Yes	The proposal's design considers the form of existing and proposed		
	existing, proposed and envisaged future built form, as well as site features,		development immediately within the site's locality.		
	impacts on development and development constraints,				



	Criteria	Compliance	Proposal Response
ii.	using setbacks, design features and landscape to integrate with,	Yes	The development offers a built form that transitions from a podium
	complement and articulate streetscapes,		element close to the sites' boundaries to tower forms set back from the street frontages. High-quality, sub-tropical landscaping
			solutions seamlessly connect private and public spaces from the
			streetscape and vertically on the buildings.
iii.	considering building height patterns and using building heights to:	Yes	The proposed development offers a built form of 12 storeys
	a. define activity centres,	163	(Building 1) and 9 storeys (Building 2). This represents a compliant
	b. differentiate between different land uses and zones,		solution against the Scheme's maximum height of 23 storeys and
	<ul> <li>c. transition between areas of low, medium and high development intensity,</li> </ul>		RL85m AHD.
	d. mitigate the individual and cumulative effects of taller buildings, such		The proposed building heights are consistent with future
	as overshadowing, wind movement, access to sunlight and air		development on vacant land immediately adjoining to the north.
	circulation, and		
	e. ensure amenity, privacy and functionality for building occupants,		The proposed building heights offer a logical transition from the 5-7
	adjoining built form and the public realm, noting		storey built form opposite the site in Karakul Rd frontage to the
	f. maximum building heights are identified on Map 7 – Building heights,		indicative height of 13 and 17 storeys at the western end of the
			parcel (Site 18B) and greater heights up to RL105m AHD on land to
			the south of MacArthur Ave South.
			Building siting maximises opportunities to access natural light and
			breezes whilst minimising the effects of overshadowing.
			Resident privacy and amenity is secured through the use of offset
			balconies, fixed screening elements, landscaping and fencing.
iv.	considering overshadowing and promoting winter sunlight to adjoining	Yes	The proposed development does not result in excessive
	development, the public realm on the river edge and to streets		overshadowing to adjoining development or the public realm.
٧.	considering prevailing winds and incorporating design elements that	Yes	The proposed built form of a low podium and separated, offset
	mitigate the potential for wind tunnels and downdrafts that may negatively		towers mitigates potential wind shear effects across the site.
	impact public realm users or building occupants,		



	Criteria	Compliance	Proposal Response
vi.	sharing views between existing and proposed buildings and views to open space areas and the Brisbane River,	Yes	The proposal seeks to maximise opportunities for views out of the site into public spaces (street and cross-block link) and towards the River.
vii.	providing tower separations to deliver access to light, promote air circulation, minimise overshadowing and maximise amenity and privacy for both occupants and neighbours,	Yes	The generous tower separation distance of 18m maximises opportunities to access natural light and breezes whilst minimising the effects of overshadowing. Resident privacy and amenity is secured through the use of offset balconies, fixed screening elements, landscaping and fencing.
viii.	ensuring the internal design of buildings feature layouts, dimensions and floor to floor heights that prioritise access to natural light and ventilation,	Yes	The proposal's design incorporates generous internal heights (floor to floor) of 5.5m (ground floor) and 3.2m (upper levels) to allow for adaptability as well as access to sunlight and breezes and to provide a feeling of spaciousness. Internal layouts similarly maximise access to light and breezes whilst maintaining privacy and amenity.
ix.	delivering a variety of communal open spaces for the benefit of building occupants by catering for different demographics and a wide range of activities and uses, such as active and passive recreation, internal and external spaces, formal and informal gathering, as well as quiet respite for work and recreation,	Yes	The proposed development provides a generous quantity of communal open space at the ground plane and on the roof of the southern tower. The communal open space incorporates a variety of indoor and outdoor, passive and active spaces. High-quality landscaping is provided throughout the development.
х.	using the ground floor of buildings to define the adjacent street or space, deliver a sense of safety, community ownership and promote activation,	Yes	The development incorporates a podium element situated close to property boundaries and the cross-block link offering landscaped transition spaces (terraces and balconies) between the public realm and private habitable spaces. Direct access to the public realm is provided from many of the ground floor units as well as the 5 commercial tenancies fronting MacArthur Ave South.
xi.	delivering high quality, sustainable, architectural outcomes that use materials, design details and articulation to achieve distinctive, attractive and highly functional buildings,	Yes	The proposal offers and highly articulated façade, incorporates a variety of well-considered architectural elements and utilises premium quality materials and finishes to deliver an exemplar building that will raise the standard of development in the locality.



	Criteria	Compliance	Proposal Response
xii.	providing integrated landscaping and opportunities for deep planting in the built form, such as podium and roof levels, and	Yes	The development's biophilic design ensures the seamless integration of high-quality landscaping outcomes with the built form, particularly on the podium and on upper levels.
xiii.	ensuring provision of car parking beyond minimum requirements does not dictate or compromise built form outcomes.	Yes	The proposed basement accommodates all parking and site servicing spaces, thereby leaving the ground plane available for communal open spaces and landscaping.
2.5.1.4	4 Streets and Public Realm		
Devel	opment delivers high-quality streets and public realm spaces that are:		
i.	attractive spaces embellished with landscape and street furniture to encourage social interaction, healthy active lifestyle and community-based,	Yes	The proposed development offers a new public realm in the form of a cross-block link. This space is provided with pathways, landscaping and street furniture to encourage gathering, resting and human connection. The link connects to existing streets and improves permeability throughout the locality. The proposal will also provide a high-quality landscaped transition from the existing street public realms into the development's private spaces. The space available in front of the commercial tenancies provide opportunities for outdoor dining and informal gathering in an attractive landscaped transition area.
ii.	human-scaled spaces that are designed to contribute positively to the environmental and visual experience of Northshore Hamilton,	Yes	The link offers a series of human-scale spaces comprising planting and landscaping elements that reflect the locality and the First Nations culture of the area.
iii.	universally designed and provide legible, permeable and safe movement for all members of the community,	Yes	The link provides a direct connection between Karakul Rd and MacArthur Ave. The provision of appropriately graded ramps (if required) will ensure accessibility for all people while carefully designed landscaping elements ensure visibility along and out of the link in order to ensure user safety and security.
iv.	accessible to the public at all times,	Yes	Despite the land being retained in private ownership, the link will be made accessible to the public at all times through the creation of a volumetric access easement along its entirety.



	Criteria	Compliance	Proposal Response
v.	activated along the river front, with opportunities for commercial uses, public events, recreation, improved pedestrian and cycle connections and other uses that are compatible with the area,	N/A	The site does not adjoin the Brisbane River.
vi.	designed to activate and integrate existing and future public transport stops and active transport routes,	Yes	The link's location will facilitate improved permeability through the locality, which will result in easier and quicker access to public transport opportunities.
vii.	designed to increase opportunities for use of the river by visitors as well as tourist, recreational and non-motorised vessels,	N/A	The site does not adjoin the Brisbane River.
viii.	diverse and provide large and small gathering spaces that are flexible for a range of uses, including large scale events,	Yes (limited)	The proposed link provides small gathering spaces that encourage users to stop, rest and connect. The link is not intended to provide a large gathering space for the general public.
ix.	functional and include structures and landscaping which provide shade and shelter,	Yes	The link's primary purpose is to provide a functional connection between 2 existing streets. The space will be landscaped with a sub- tropical planting palette incorporating large shade trees and low level ground cover.
х.	durable with high quality hard and soft streetscape, utilising sub-tropical design, local sub-tropical species and water sensitive urban design principles,	Yes	The development's biophilic design and landscaping outcomes incorporate a sub-tropical planting palette with large shade/shelter trees and other planting to enhance the beauty of private and public spaces. Planting will include species endemic to the locality and reflective of First Nations culture. Water sensitive urban design is incorporated throughout the development to ensure all landscaping elements are sustainably supported.
xi.	durable and flood resilient, where subject to flood risk,	Yes	The proposed landscaping elements will withstand any flooding impacts across the site.
xii.	embellished with public art and lighting at key locations to create an appealing and safe environment, and	Yes	The link's proposed landscape design incorporates art and structural elements that draws inspiration from First Nation cultures and creates a distinctive and attractive urban space.
xiii.	Designed to provide pathways that are of an appropriate width to accommodate anticipated pedestrian volumes.	Yes	The proposed pathways in the cross-block link will be of sufficient width to accommodate the number of pedestrian and cyclists expected to use the space.



Criteria	Compliance	Proposal Response
Active Frontages Streetscape treatments support active street frontages with high quality treatments	Yes	The proposal offers a strong podium element comprising a landscaped arbour around the perimeter of the site.
and design features including awnings over wide footpaths, landscaped verges,		
street furniture, public art installations and pavement treatments. Retail and commercial tenancies having a visible presence and interaction with the street to		
encourage pedestrian activity.		
Significant Corner Locations	N/A	The subject site is not identified as a significant corner site.
<ul> <li>The design of significant corner locations: <ol> <li>deliver a mix of retail, commercial and community uses is provided on ground level that incorporate public spaces for social interaction,</li> <li>ensure uses at podium level are active uses that support casual surveillance,</li> <li>provide building and landscape design features that integrate pedestrian activity and include high-quality visual appeal, such as feature building entries,</li> <li>ensure buildings address both street frontages, and</li> <li>truncates built form, where necessary, to enable the delivery of deep planting, sub-tropical, shade trees and reinforce the priority of pedestrian and street based social activity.</li> </ol> </li> </ul>		
Plazas	N/A	The proposed cross-block link represents a small thoroughfare
<ul> <li>The design of plazas and similar outdoor space areas:</li> <li>i. support flexible multi-use outcomes, including a range of temporary events and uses,</li> </ul>		rather than a large public plaza associated with standalone activity centres.
<ul> <li>ii. feature designs elements that:</li> <li>a. contribute to a sense of arrival at activity centres,</li> <li>b. connect stand-alone built forms and adjoining development,</li> <li>c. provide a unified and cohesive framework that integrates landscaping,</li> <li>pavement treatments, lighting, street furniture, signage and other</li> <li>substantial landscaping elements,</li> <li>d. include visual anchors within the urban landscape that identify key areas</li> <li>of activity,</li> </ul>		



Criteria	Compliance	Proposal Response
<ul> <li>e. ensure permeability for pedestrian, active transport and vehicle movement with priority provided to pedestrian and cycle movements over private vehicles, and</li> <li>f. preserve sight lines between the activity centres and ferry terminals, and</li> <li>iii. plan for vehicle and active transport movements, including service vehicle access.</li> </ul>		
<ul> <li>Civic open spaces</li> <li>Development of the PDA delivers a new linear foreshore promenade connecting a series of high quality civic open spaces adjoining the Brisbane River, as identified on Map 2 – Structure plan.</li> <li>The civic open spaces between Macarthur Avenue and the Brisbane River will each have a unique character, with distinct but complimentary functions. The size and dimensions of the spaces will be significant and meet the public open space needs</li> </ul>	N/A	The subject site is not identified as a civic open space.
of the surrounding residents. The location of landscaping and the citing of built form structures ensure breezes are directed and where necessary managed to support year-round enjoyment of the spaces, particularly urban cooling in summer. An urban civic space is located between the main activity centre and the riverfront delivers a multi-purpose, flexible space for urban recreation. The interface between the civic open spaces and surrounding development is designed to mix indoor and outdoor spaces, exemplifying subtropical place making. The opportunity to retain and re-purpose existing warehouse structures which reflect the history of this area		
is supported.		
		an Man 2. Characterize along The interaction there are the side of the
Development provides and reinforces three activity centres of varying scale within the		
Main activity centre The main activity centre forms the civic heart for the PDA and is sited along Macarthur Avenue as a main street boulevard, between Theodore Street and Road	N/A	The subject site is not identified as an activity centre.



	Criteria	Compliance	Proposal Response
1 (Bre	tt Street). This primary activity centre is comprised of a vibrant and active mix		
of ret	ail, food and drink outlets, entertainment, commercial and community uses		
focuse	ed on the ground floor and podium levels. The centre is comprised of up to		
15,000	Om <sup>2</sup> of traditional retail floor space.		
This c	entre includes:		
iv.	a full-line supermarket up to 3,500m <sup>2</sup> ,		
٧.	shops such as mini-majors, specialty retail / brand attractors and craft and		
	hobby spaces with a tenancy size generally up to 500m <sup>2</sup> , that generate		
	activity throughout the day on the north side of Macarthur Avenue,		
vi.	small-scale food and drink outlets that capitalise on the Macarthur Avenue		
	outlook adjacent civic open space and the Brisbane River,		
vii.	other entertainment and cultural uses compatible with an activity centre,		
	such as but not limited to, bar, function facility, theatre, hotel and tourist		
	attraction,		
viii.	small and medium sized commercial offices that provide patronage to local		
	retail uses and extend the hours of activation in and around the activity		
	centre,		
ix.	strong visual and pedestrian connection between the urban civic space to		
	the south and the social infrastructure hub to the north to encourage		
	activity and movement through the precinct, This may take the form of a		
	multi-purpose plaza extending northsouth through the centre between		
	Macarthur Avenue and Macarthur Avenue North, providing landscaped		
	active transport connectivity and restricted vehicular access,		
х.	streetscape treatments such as pavement treatments, shade trees and		
	other substantial landscaping of Macarthur Avenue to encourage		
	conservative vehicle speed and contribute to a sense of arrival to the centre,		
_	and		
xi.	green links on the eastern and western edges of the centre, incorporated		
	into generous streetscapes and road verges to:		
	a) enhance the subtropical function of the precinct,		
	b) provide a well shaded footpath,		



	Criteria	Compliance	Proposal Response
	c) provide other complimentary uses and activities to encourage		
	movement through the area, and		
	d) support locations of rest and respite.		
Portsid	e Wharf – western activity centre	N/A	The subject site is not identified as an activity centre.
	pment between Brett Street and the existing western activity centre of		
	e Wharf activates Macarthur Avenue, civic open space and the linear		
	pre promenade.		
	ability and way finding between the primary and secondary activity centres is		
	ed via pedestrian pathways and cross-block links.		
	nt concentration of centre uses at ground level including offices, shops,		
	inment uses and small-scale food and beverage outlets capture the outlook		
-	cent open space and the Brisbane river, each with a tenancy size generally no		
	than of 500m <sup>2</sup> .		
	activity centre	N/A	The subject site is not identified as an activity centre.
	I-scale activity centre opposite Northshore Riverside Park and adjoining		
	hur Avenue at Angora Road provides up to 2,500m <sup>2</sup> of small tenancy size		
conven	ience retail and dining. This centre:		
i.	accommodates shop and food and drink outlets uses with a maximum		
	tenancy size of 500m <sup>2</sup> ,		
ii.	services the convenience needs of local residents, workforce and		
	commuters,		
iii.	leverages off its high amenity location adjacent to the Brisbane River,		
	Northshore Riverside Park and Northshore Hamilton Ferry Terminal,		
iv.	features innovative building design to provide a major arrival point to the		
	PDA adjacent to the Northshore Hamilton Ferry Terminal,		
۷.	contains articulated building access points and continuous awnings over the		
	footpath to activate the ground floor level to Macarthur Avenue and new		
	road 9, and is ariented and designed to provide an activated interface and enhance.		
vi.	is oriented and designed to provide an activated interface and enhance		
	amenity, safety and passive surveillance during day and night.		



	Criteria	Compliance	Proposal Response
	es - parking and servicing rking and servicing for development within centres: is not accessed from Macarthur Avenue, is not provided in open areas at ground level, can be located within buildings where it is behind active frontages, and can be located underground below the riverside civic open space.	N/A	The subject site is not identified as an activity centre.
2.5.3 (	Connectivity	I	
Develo i.	opment: delivers a high-quality street and movement network and related infrastructure which enhances connectivity for pedestrians, cyclists and vehicles as shown on Map 3 – Connectivity, Map 4 – Active transport and where consistent with the works identified in Table 3: Infrastructure catalogue,	Yes	The proposed development provides a high-quality cross-block link that will enhance connectivity between the existing public realms in MacArthur Ave and Karakul Rd for pedestrians and cyclist.
ii.	ensures universal design principles are applied to meet the diverse needs of pedestrians, cyclists and motorists are met,	Yes	The provision (if required) of appropriately graded ramps in the cross-block link and into the private spaces of the development ensures accessibility for all people.
iii.	provides car parking, access and servicing facilities to meet the necessary functional requirements of development, as detailed in Schedule 2: Transport, access, parking and servicing,	Yes	The proposed development provides a compliant response with respect to access, parking and servicing.
iv.	features landscaping that supports the collection and distribution of stormwater and offsets urban heat island impacts,	Yes	The development's biophilic design will reduce the heat island effect that often arises from large developments. Stormwater will be appropriately collected and treated to sustainably support the proposed landscaping outcomes.
٧.	ensures the layout of streets and the public realm prioritise pedestrian and cycle movements and the use of public transport over private vehicles by:	Yes	The proposed development provides a high-quality cross-block link that will enhance connectivity between the existing public realms in MacArthur Ave and Karakul Rd for pedestrians and cyclist.



		Criteria	Compliance	Proposal Response
	and o	ting attractive, direct, permeable, convenient, inclusive, legible connected network of streets, pedestrian and cycle paths and safe sings points,		The proposed link will be accessible, safe, attractive and comfortable in all weather conditions.
	b) provi	iding pedestrian connectivity, directness of route and facilities are universally designed,		The proposed pathways in the cross-block link will be of sufficient width to accommodate the number of pedestrian and cyclists
		iding convenient through-site connections and cross-block links bedestrians and cyclists, offering a choice of routes throughout the ,		expected to use the space.
		necting directly to existing footpaths, cycleways, streets, open es and public transport in surrounding areas,		
	-	aging potential conflicts between pedestrians, cyclists and other s through safe design,		
	pede	vering generous landscaping that gives shade and comfort for estrians and cyclists in public open spaces and key pedestrian and st connections, and		
	g) provi	iding footpaths of appropriate unobstructed width to cater for cipated volumes of different active transport modes, and		
vi.	contribute features:	es to an efficient and accessible public transport network that	Yes	The link's location will facilitate improved permeability through the locality, which will result in easier and quicker access to public
	-	stops at regular intervals along primary roads,		transport opportunities.
	· ·	tential new ferry terminal adjacent to the civic heart in MacArthur nue proposed to service commuter and tourism connections, and		
		asily understood signage system that integrates all elements of the ic transport network within the PDA.		
2.5.4 S	ustainable	Development		
	•	he PDA stimulates, supports and contributes to sustainability at a s the public and private realm. This is achieved through design, const	· · ·	ling and community level and promotes low or zero carbon emission ration phases of development through the following criteria:
2.5.4.1	Sustainabl	le buildings		
		ovides the design, construction and operation of sustainable onstrating the achievement of:	Yes	The proposal will deliver a development capable of achieving 4-star Green Star certification.



Criteria	Compliance	Proposal Response
i. a minimum 6 leaf EnviroDevelopment certification, or		
ii. a minimum 4-star Green Star: Design and as Built certification, or		
iii. an equivalent rating under an alternative rating system.		
2.5.4.2 Liveability		
Development provides appropriately designed and positioned habitable rooms which allow for access to direct natural light and ventilation from an external source.	Yes	The building orients primary living spaces to capture natural light and breezes, provides insulation and weather responsive glazing solutions and external screening to minimise direct intrusion of sunlight and heat during Summer.
Communal spaces intended for the exclusive use of building residents, occupants and their visitors are designed to: i. enhance the liveability of dwellings and workplaces, and ii. provide functional and accessible shared facilities. Shared facilities for accommodation uses may include, but are not limited to: study areas, music rooms, libraries, lounge rooms, gymnasiums, swimming pools and indoor sport facilities, as examples.	Yes	The proposed development offers a variety of communal facilities including a pool, terraces and lounging areas, a wellness centre, spas, sauna, function space, quiet/reflection spaces and viewing spaces.
2.5.4.3 Self Sufficiency		
<ul> <li>Development enables communities to be more resilient and self-sufficient by providing opportunities for: <ol> <li>food to be grown in private, communal or public spaces,</li> <li>water to be locally sourced, retained and reused, and</li> <li>energy, with a focus on green energy, to be locally sourced, generated, stored and distributed.</li> </ol> </li> </ul>	Yes	Opportunities for food self-sufficiency will be explored as part of the management and operation of the building. The proposal seeks to incorporate systems supporting the retention and reuse of waste and energy.
2.5.4.4 Sustainable Infrastructure		
Development ensures: i. all infrastructure is appropriately designed and delivered to support the needs of development,	Yes	New community infrastructure in the form of a cross-block link is to be delivered through the creation of a volumetric access easement.
ii. existing infrastructure is well used,	Yes	The development seeks to capitalise on infrastructure connected to the site.



	Criteria	Compliance	Proposal Response
iii.	land that is required for future infrastructure is preserved,	Yes	The site accommodates the proposed cross-block link as per
			Development Scheme requirements and previous approvals.
iv.	opportunities for future alternate modes of transport is considered in the	Yes	The development does not prevent use of the existing streets for
	design of streets, civic open spaces and built form outcomes, and		alternative modes of transport.
v.	Digital and telecommunications assets are considered and planned for	Yes	The proposed development will be provided with digital and
	during the development of the PDA.		telecommunications infrastructure.
2.5.4.	5 Water Management		
Devel	opment provides a stormwater management system designed to deliver the	Yes	The proposal will incorporate WSUD and IWCM principles, as
	ples of Water Sensitive Urban Design (WSUD) and Integrated Water Cycle		confirmed in the Civil Engineering Report.
	gement (IWCM) for buildings, streets and public spaces.		
	e water collection and reuse opportunities to support landscaping areas within		
	elopment should be investigated and pursued where practicable.		
2.5.4.	6 Energy Efficiency		
Devel	opment promotes energy efficiency in built form and the public realm through	the following ap	proaches:
i.	site layout, building orientation and thermal design that reduces the need	Yes	The siting of the buildings and the orientation of the individual units
	for mechanical cooling and heating,		maximises opportunities for access to natural light and breezes,
			thereby reducing the need for mechanical heating and cooling.
ii.	use of natural light,	Yes	The proposed development is designed to allows the natural access
			of light into all sections of the building, including internal corridors.
iii.	use of energy efficient lighting, plant and equipment, and	Yes	Further detailed building design will ensure the installation of
			energy efficient lighting, plant and equipment.
iv.	integration of at least one of the following energy efficiency measures:	Yes	The proposal intends to incorporate solar energy generation
	a) solar energy generation technology,		technology.
	<ul><li>b) wind energy generation technology,</li></ul>		The proposed landscaping concept incorporates green roofs and
	c) integration of green roofs, green walls and other sustainable landscape		walls.
	elements,		The use of smart technology throughout the building will be further
	<ul> <li>d) integration of smart technology which passively controls the use of electricity.</li> </ul>		investigated.



	Criteria	Compliance	Proposal Response
2.5.4.7	7 Waste Management		
Develo i.	opment: provides facilities for the safe and efficient removal of waste,	Yes	Waste generated by the development will be managed in accordance with the Operational Waste Management Plan (OWMP).
ii.	provides facilities for recycling, composting and waste reduction,	Yes	The OWMP include recycling, composting and waste reduction solutions.
iii.	ensures that no liquid or solid wastes, other than stormwater, are discharged to neighbouring land or waters ensures waste access and collection points and servicing areas for waste collection vehicles are appropriately designed to mitigate and manage acoustic and odour impacts, and	Yes	The management of liquid and solid waste will occur as outlined in the OWMP.
v.	ensures waste management areas are designed to be integrated into part of the development, preferably within the building or specifically designed enclosed areas, and designed to avoid disruption to movement and circulation areas ensuring the safe, convenient, and prioritised movement of pedestrians, active transport users and private vehicles.	Yes	Waste management facilities are designed into the basement of the proposed development and accord with applicable standards.
2.5.4.8	8 Transport Efficiency		
Develo i.	opment: provides for and integrates with public transport and active transport infrastructure,	Yes	The proposed cross-block link provides new opportunities for active transport and improved connectivity with public transport facilities.
ii.	accommodates opportunities to provide mobility as a service, including but not limited to: scooter and bicycle rental schemes, car rental services, taxi services and car share schemes	Yes	Opportunities for the provision of mobility services will be further investigated at the detailed design stage.
iii.	supports a reduction in car ownership and vehicle trips by providing a variety of flexible, accessible, efficient and attractive active transport and mobility as a service options, and	Yes	The subject site is ideally located with access to public transport options in the locality. The cross-block link will deliver improved opportunities for the use active transport and bicycles are accommodated for in the basement.
vi.	provides facilities to support the charging of electric vehicles including at least one Destination AC charger and the electrical capacity for Basic AC charging on all non-visitor parking.	Yes	Opportunities for the provision of a charging station will be further investigated at the detailed design stage.



Criteria	Compliance	Proposal Response			
2.5.5 Housing Diversity					
	Development for residential uses and accommodation activities, including residential components of a mixed-use development, provide:				
<ul> <li>i. diverse housing choice to suit a variety of households by offering:</li> <li>a) universal design,</li> <li>b) adaptable design, and</li> <li>c) a variety in dwelling sizes, tenure, layout and configuration,</li> </ul>	Yes	The proposal will deliver dwelling sizes of 1 to 3 bedrooms, with varying internal layouts. 19 units or 11% of the units have been designed to meet EDQs			
		Guideline with respect to accessibility. Of note all aspects of the guideline are met with the exception of the gap between kitchen benches, however kitchens are designed to allow for ease of sliding of benches in the event an end user requires the additional width.			
<ul><li>ii. a minimum of 10 per cent of total residential GFA as dwellings with three</li><li>(3) or more bedrooms,</li></ul>	Yes	Approximately 13% of the development's GFA is provided as 3 bedroom units.			
<ul> <li>iii. a minimum of five (5) per cent of total residential GFA as either, or a mix of:</li> <li>a) public housing,</li> <li>b) social housing, and</li> <li>c) affordable housing, and</li> </ul>	Yes	The development's proposed 1 bedroom units are expected to be available to be affordably rented by households on the median household income for Brisbane LGA. This unit type represents approximately 11% of the developments total GFA.			
iv. dwellings for public housing, social housing or affordable housing are distributed throughout residential and mixed-use developments and designed to integrate seamlessly within a neighbourhood.	Yes	The proposal incorporates 1 bedroom units throughout the development.			
2.5.6 Infrastructure Planning and Delivery					
Development ensures: i. planned infrastructure networks are provided or their future provision is not compromised, and	Yes	The proposal provides community infrastructure in the form of a cross-block link.			
ii. infrastructure networks are delivered to relevant standards, in a timely and coordinated way to facilitate ongoing development in the PDA.	Yes	The link will be designed to a high standard with respect to accessibility and hard and soft landscaping outcomes.			
2.5.7 Environment					
2.5.7.1 Significant Vegetation					
Development: i. avoids impacts on significant vegetation, or	Yes				



	Criteria	Compliance	Proposal Response
ii.	minimises and mitigates impacts on significant vegetation after		The proposed subdivision and development of the eastern portion
	demonstrating avoidance is not reasonably possible, and		of the site does not affect existing vegetation located in the western
iii.	maintains the habitat, water quality and flood mitigation values of		half of the MacArthur Ave street frontage.
	significant riparian vegetation.		
2.5.7.2	Waterways and Riparian Areas		
Develo	pment:	N/A	The subject site is not close to a waterway or riparian area.
i.	ensures that land along the Brisbane River is accessible as civic open space,		
ii.	is located, designed, constructed and operated to avoid, or where		
	avoidance is not reasonably possible, minimise and mitigate adverse		
	impacts on:		
	a) the hydraulic capacity of the waterway,		
	b) the environmental values of receiving waters,		
	c) the habitat values of significant vegetation in waterways and riparian		
	areas, and		
	d) the ability for fish and other marine animals to move unimpeded along		
	waterways,		
iii.	protects environmental values of receiving waters by delivering appropriate		
	solutions that achieve an equivalent or improved water quality outcome,		
iv.	ensures that waterways that require maintenance are afforded appropriate		
	access for vehicles and personnel tasked with undertaking these activities,		
	and		
٧.	protects water quality throughout the PDA, as well as achieving the water		
	quality objectives for the Brisbane River and Moreton Bay receiving waters.		
2.5.7.3	Acid Sulfate Soils		
Develo	pment:	Yes	The proposed development will manage potential impacts from
i.	involving filling, excavation, or any other form of development that may		Acid Sulfate Soils in accordance with the ASS and Geotechnical
	disturb potential or actual acid sulfate soils (ASS) be supported by ASS		Management Plan.
	investigation reports,		



Criteria		Compliance	Proposal Response
ii. ensures ASS is treated in accorda	nce with current best practice in		
Queensland, and			
iii. ensures the disturbance of ASS is:			
a) avoided to the greatest extent pr	actical, then		
b) managed to reduce risks posed t	o the natural and built environments		
from the release of acid and met	al contaminants.		
2.5.7.4 Contaminated Land			
Development:		N/A	The subject site is not affected by any known contamination.
i. manages contaminated land to ensure	e all land and groundwater is suitable		
for its proposed future use, and			
ii. ensures that best practice managen	nent measures are implemented to		
prevent contamination spreading k	beyond its existing extent due to		
development activities.			
2. Flood			
Development in the flood hazard area identif	ied on Map 5 – Flood and stormtide i	nundation must o	demonstrate how its location, design and construction will address,
mitigate, and where relevant manage, the haz	-		
Development:	, ,	Yes	A review of the potential for the site to be inundated and the
i. is designed to avoid, minimise and m	itigate the susceptibility to, and the		requisite minimum development levels has indicated that the
potential impacts of, inundation by flo			proposed development will have a level of immunity well in excess
ii. does not result in a material incr			of that nominally required to satisfy both the requirements of the
downstream or on adjacent propertie			LGA planning scheme and the higher immunity currently being
iii. does not result in an increased risk t			adopted by EDQ with regard to the design of the road system within
consideration for sensitive uses and ve			the PDA.
iv. provides for efficient and safe evac			
without unduly burdening the city	C C		Management of any potential flood impacts will be undertaken in
particularly for vulnerable uses and di	•		accordance with recommendations of the Flood Assessment.
v. ensures underground car parks are o			
storm tide waters or flood waters by t			
barrier with a minimum height of 300	-		



Criteria	Compliance	Proposal Response
vi. provides measures to ensure critical services remain operational in an		
inundation event. Essential electrical services must be located above the defined flood level, and		
vii. ensures any hazardous material manufactured or stored on site is not		
susceptible to risk of inundation		
2.5.9 Managing the Impact of Development		
The Northshore Hamilton PDA is a mixed-use environment that accommodates a ran outcomes are consistent with this diverse, vibrant, high density, mixed-use urban co	-	l uses and highly urbanised living and working opportunities. Amenity
2.5.9.1 Noise		
Development manages the noise amenity expectations of different land uses,	Yes	Management of potential noise impacts from the listed sources will
especially sensitive land uses, with consideration for the variety of noise sources		occur in accordance with the recommendations of the Acoustic
that may contribute to background noise levels in the PDA, such as aircraft		Report.
operations, transport noise, marine activities, industrial activities and mixed-used		
urban environments. Development is designed, sited and constructed to:		
i. mitigate exposure of occupants to noise impacts from:		
<ul><li>a) industrial noise sources,</li><li>b) airport and aviation facilities,</li></ul>		
c) marine facilities,		
d) designated transport noise corridors, and		
ii. meet building standards for recommended sound levels for building		
interiors, and		
i. achieve minimum acoustic environmental values for indoor and outdoor		
areas.		
Development manages the noise amenity expectations of different land uses,	Yes	The proposed development will incorporate materials and finishes
especially sensitive land uses, where noise levels are demonstrated to be consistent		as per the recommendations of the Acoustic Report to help mitigate
with noise standards for those uses.		potential impacts from noise emissions resulting from the operation
		of commercial tenancies on the ground plane, adjoining and below
		residential units.



Criteria	Compliance	Proposal Response
2.5.9.2 Brisbane Airport		
Development is designed, constructed, and operated to protect the safety and functioning of operational airspace, aviation facilities, airport operations and airport operators of the Brisbane Airport. This includes consideration for Australian Noise Exposure Forecast (ANEF) contours, prescribed operational airspace, emissions, lighting and wildlife hazard. Development does not result in new buildings or structures compromising operational airspace. Development for a sensitive use is appropriately designed to manage and attenuate impacts from aircraft noise to protect the health and wellbeing of occupants.	N/A	The proposed development will not interfere with the ongoing safety and functioning of the Brisbane Airport.
2.5.9.2 Industrial Risk and Hazard		
Development does not emit heat, radioactivity, biohazards, electromagnetic radiation, chemicals, noise, vibration, emissions or similar outputs at levels which may cause adverse impacts to health, safety and the environment. There are current industrial land uses and associated infrastructure located in the PDA, including hazardous chemical facilities, that due to the nature of their operations could present hazards and risks to existing or new development located in their vicinity, especially sensitive uses. While a material change of use for Special Industry or High Impact industry is prohibited development, building work for the continued operation of these uses where they are existing lawful uses is generally supported where it does not result in new impacts, or an intensification of existing impacts from the use. Development involving non-industrial land uses, such as sensitive uses, located on land within the Industrial amenity investigation area or the industrial hazard investigation area as shown on Brisbane City Plan Industrial amenity overlay mapping, must demonstrate how its location, design, construction and operation will address, manage and mitigate the hazards and risks posed by any industrial land uses and their associated infrastructure.	N/A	The proposed development does not involve any industrial uses.
2.5.9.4 Air Quality		



Criteria	Compliance	Proposal Response
<ul> <li>Existing activities and their potential impact areas, which by their nature have the potential for off-site impacts on non-industrial land uses such as sensitive uses, are shown as investigation areas on Map 6 – Air quality.</li> <li>Development within the investigation areas shown on Map 6 – Air quality must be designed and constructed to be compatible with the existing uses that have the potential for off-site air emissions in a way that: <ol> <li>limits the exposure of occupants in the development to pollutants that could have an adverse effect on human health, and</li> <li>does not adversely affect the continued operation of the existing activities.</li> </ol> </li> <li>Development in a transport air quality corridor area, as shown on Brisbane City Plan Transport air quality corridor overlay, is designed to: <ol> <li>minimise the impacts of air pollution from vehicle traffic on the health and wellbeing of occupants of sensitive uses, and</li> <li>maximise wind movement around buildings and the dispersion of traffic generated air pollutants.</li> </ol> </li> <li>Development manages the air quality amenity expectations of different land uses, especially sensitive land uses, such as odour or visible air emissions, where those emissions are demonstrated not to be hazardous to human health.</li> </ul>	Yes	The air quality assessment has determined that the proposed development is unlikely to be affected by air emissions produced by existing industrial uses located to the north of the site or nearby transport corridors. The proposed height of development remains below the maximum permitted height 85m, which anticipates the possibility of air emission impacts.
2.5.9.5 Brisbane Cruise Terminal		
The ongoing use of the Brisbane Cruise Terminal as a significant tourist facility is supported. Occupants of buildings in areas surrounding the facility can expect a standard of amenity commensurate with lawful cruise ship operations. Development does not involve permanent or temporary physical obstructions that compromise the safe and efficient navigation of vessels on the Brisbane River, including vessels utilising the Brisbane Cruise Terminal. Development does not compromise the safe and efficient operation of the Brisbane Cruise Terminal facilities, located west of Wharf Street, including the passenger lounge, stevedoring area as well as pick up and drop off facilities for private vehicles, taxis and coaches. Development in the vicinity of the Brisbane Cruise Terminal is designed and constructed to:	N/A	The subject site is not located near the Brisbane Cruise Terminal.



	Criteria	Compliance	Proposal Response
i.	avoid, manage or mitigate potential impacts (e.g., noise, air quality, traffic,		
	visual) on occupants resulting from the lawful operation of the Brisbane		
	Cruise Terminal, and		
ii.	ensure that there are no adverse effects on the continued operation of the		
	Brisbane Cruise Terminal.		
2.5.9.6	6 Harbour, Foreshore and Marinas		
Develo	opment:	N/A	The subject site is not located near a harbour, foreshore or marina.
i.	enhances the appearance and function of waterfront land,		
ii.	contributes to an efficient marine transport network within the Brisbane		
	River,		
iii.	provides safe, unrestricted public access along the foreshore and to		
	maritime facilities, and		
iv.	is designed, constructed and operated to avoid, minimise and mitigate		
	adverse impacts on coastal processes and coastal environmental values.		



## Section 2.6.1 – Mixed Use High Density Zone Provisions

Note: Reference to 'subject site' in the following table relates to development on proposed Site 18A (new lot at eastern end of existing parcel) unless otherwise specified as the entirety of Lot 6 on SP326594

Criteria	Compliance	Response
2.6.1.2 Reconfiguration Provisions		
Minimum lot size: 100m <sup>2</sup>	N/A	The proposed development does not seek to create new lots; rather
Minimum frontage: 20m		the ROL aspect of development is for the creation of a volumetric
		access easement.
2.6.1.3 Built Form Provisions		
Plot Ratio		
Maximum plot ratio: 4:1 (8:1 for buildings located in sub-area 4)	Yes	The proposal presents a plot ratio of 1:31.
Building Height		
Podium 4 storeys	Yes	The proposed development of Site 18A offers a compliant height of:
Total height 23 storeys		<ul> <li>Northern tower – 9 storeys, and</li> </ul>
Taller building heights are envisaged for buildings located in Sub-area 4.		- Eastern tower – 12 storeys.
		Podium level is 1 storey and thus less than the maximum of 4 storeys.
		The site is not located in Sub-area 4.
Building height not to exceed height in metres as shown on Map 7 – Building	Yes	The proposed maximum height of the development (excluding list
Heights = 85m		overruns) is 49.5m AHD (excludes lift overruns).
Building Liveability		
Habitable rooms are required to have an openable window in an external wall	Yes	The development incorporates operable windows to habitable rooms.
that is located and sized to provide access to natural light and ensure natural		
ventilation.		
Building Envelope		
Minimum street frontage setback:	Yes	The proposal provides the following setbacks from the site frontages:
Ground level: 4m excluding awnings		- Ground:



Criteria	Compliance	Response
Criteria Up to 4 storeys: 1m to balcony; 4m to external wall Above 4 storeys: 0m to a boundary wall; 6m to a habitable room	Compliance	<ul> <li>Northern tower: 4m from Karakul Rd to landscaped arbour along edge of private open spaces (terraces);</li> <li>Eastern tower - 4m from Karakul Rd to landscaped arbour along edge of private open spaces (terraces); 6m from Angora Rd to landscaped arbour along edge of private open spaces (terraces); 6m from Angora Rd to landscaped arbour along edge of private open spaces (terraces) and 12.5m from MacArthur Ave to retail tenancy.</li> <li>Up to 4 storeys:</li> <li>Northern tower: 6m from Karakul Rd to balconies and approximately 6.2m to closest building façade;</li> <li>Eastern tower: 6m from Karakul Rd to balconies and approximately 6.2m to closest building façade; 5.8m from Angora Rd to landscaped arbour and 7.8m to balconies and approximately 8m to closest building façade and 6.6m from MacArthur Ave to landscaped arbour and 12.5m to balcony and approximately 12.7m to closest building façade.</li> <li>Above 4 storeys – As per Up to 4 storeys</li> </ul>
		Discussion on the suitability of the proposal's built form is included in section 5.3.
Minimum side setback: Up to 4 storeys: Om to a boundary wall; 6m to a habitable room; 4m to a balcony or non-habitable room Above 4 storeys: 9m	Yes	The subject site is bound by 4 road frontages and thus does not have any existing side boundaries. However, the proposed 1 into 2 lot subdivision will create a new internal boundary approximately through the middle of the site. Built form is to be located a minimum of 18m from this new boundary to
Minimum rear setback: Up to 4 storeys: Om to a boundary wall; 6m to a habitable room; 4m to a balcony or non-habitable room Above 4 storeys: 9m	N/A	accommodate the cross-block link. The subject site is bound by 4 street frontages and thus does not have any rear boundary.



Criteria	Compliance	Response
Minimum floor to ceiling height on ground floor = 4.5m	Yes	The proposal offers ground floor heights that exceed the minimum of 4.5m.
Building Form		-
Building Design         Innovative building design is delivered on the northern side of Macarthur Avenue at the corners of Brett Street and Theodore Street. At these locations building design is to reinforce the main activity centre character and provide a sense of arrival to the activity centre.         Large floor plate commercial tenancies and accommodation uses up to 2,000m <sup>2</sup> are located within the area bounded by frontages to Brett Street, Macarthur Avenue North and Theodore Street.         Tower forms are designed to maintain solar access to adjoining open spaces and minimise overshadowing between the hours of 9.00am and 3.00pm, as determined by the winter solstice sun angle.         Building shape, massing and façade articulation are designed with consideration for prevailing winds and to manage negative impacts of wind acceleration and downdrafts.	Yes	<ul> <li>The subject site is not located near Brett or Theodore Streets.</li> <li>The proposal does not include large floor plate commercial tenancies.</li> <li>Tower placement will allow solar access to the proposed cross-block link open space through the centre of the subject lot (see shadow diagrams).</li> <li>The proposal offers 2 separate towers: <ul> <li>the northern tower's longest facade is oriented north-south, and</li> <li>the eastern tower's longest facade is oriented east-west.</li> </ul> </li> <li>An 18m wide separation is proposed between the towers. The northern tower is located a minimum 18m from the proposed line of subdivision, for the cross-block link.</li> <li>The proposed separation of the built form will the allow movement of wind across the site and around buildings without causing acceleration or downdrafts.</li> </ul>
Maximum building footprint above podium: 2000m <sup>2</sup> on the north side of Macarthur Avenue between Brett Street and Theodore Street. Otherwise, 1,200m <sup>2</sup> . Maximum horizontal dimensions of building – 50m Maximum length of any one outer building wall – 30m Maximum length between building articulations – 10m <b>Orientation</b>	Yes	Both tower footprints are no greater than 1,200m <sup>2</sup> . The maximum length of the tower built form is 50m. Outer wall lengths between visible breaks are less than 25m. Façade lengths between articulations are no greater than 10m.
Development is oriented to the street frontage and activates the public realm. Development on a corner lot is oriented to address both street frontages.	Yes	The proposed development includes 2 separate towers with the long facades oriented towards the Karakul Rd (northern tower) and Angora



Criteria	Compliance	Response
Development optimises seasonal solar gain and loss, taking into consideration		Rd and MacArthur Ave (eastern tower) street frontages. The
major site views and vistas.		development's podium is constructed close to all street frontages, with
Development is located and designed to minimise impacts from surrounding uses		street corners to be addressed either with units (north-eastern corner)
and infrastructure and maintain reasonable levels of amenity.		or commercial uses (south-eastern corner). This built form facilitates
Towers are oriented to minimise wind acceleration and maximise views to the		casual surveillance and connectivity with the street as sought after by
Brisbane River and civic open spaces.		the development Scheme.
		The ground level podium and the western facades of both towers are
		also oriented to the cross-block link to ensure connectivity.
		Towers are sited specifically to maximise opportunities for views to the
		Brisbane River, maximise opportunities for access to sunlight and
		breezes to ensure resident amenity and minimise potential effects of
		wind acceleration across the site.
Minimum Building Separation within a Site		
Ground level - 6m to any window to a habitable room, unless screened by 1.8m	Yes	The proposed development provides a compliant minimum separation
high fence		distance of 18m between the northern and eastern towers, for the full
Up to storeys – 12m to a balcony, or a window to a habitable room.		height of the facade.
Above 4 storeys - 18m		
		A minimum setback of 18m is proposed from the northern tower to the
		new internal lot boundary, with this distance increasing closer to the Karakul Rd frontage.
Fences		
Maximum height of front fences to ground floor dwellings – 1.5m	Yes	Ground level units close to the street frontage or link have terraces
Minimum visual permeability of front fences – 50%		secured with a 1.5m high fence set behind a 4m transition zone of
Maximum height of side and rear fences – 1.8m		landscaping. This fence has a minimum of 50% transparency.
		The site does not have any side or rear boundaries.
Rooftops		
Plant and equipment are screened or otherwise integrated with the roof design.	Yes	Any plant and equipment on both tower rooftops will be appropriately screened.



Criteria	Compliance	Response
Criteria Varied roof forms are incorporated to contribute to the architectural distinction of the building. Roof top areas may be utilised for communal open space and other passive recreation uses Communal Open Space and Facilities Development provides universally accessible communal open space that: i. for development with a residential component, the greater of: c) communal open space equivalent to a minimum of 80% of the site area, or d) communal open space equivalent to 15% of the residential gross	Compliance	ResponseThe rooftop of the southern tower will also be provided with communal open spaces limited to some internal amenities, an open lawn and seating/dining spaces covered by a pergola.The proposal offers 2,612m2 of dedicated communal open space for residents, being 39.5% of the site area excluding the cross block link and 32.1% of the site including the cross block link.An area the equivalent of 13.9% of the residential GFA is provided as
<ul> <li>floor area of the development.</li> <li>ii. For non-residential development, a minimum of 10% of the gross floor area of the development.</li> <li>For all development communal open space: <ul> <li>i. is a minimum standalone area of 60m<sup>2</sup> and a minimum dimension of 6m, is integrated in a combination of locations: ground level, podium, above</li> </ul> </li> </ul>		communal open space within area accessible only by residents. This figure excludes 1517m2 area of the proposed privately owned cross block link. When considering the provision of the cross block link the proposal is considered to provide open space well in excess of the minimum requirements of the Development Scheme, with a total of 28% of the residential area of the residential GFA provided as communal open space usable for residents.
<ul> <li>podium and roof top,</li> <li>iii. respects the privacy of both users and those overlooking from neighbouring properties,</li> <li>iv. includes landscape, deep planting shade trees or structures suited to the subtropical environment,</li> <li>v. is positioned for good solar orientation and to minimise water use, and vi. does not include driveways, building entries, storage or turning areas.</li> </ul>		All spaces are designed exclusively for active or passive recreation, either indoors or outdoors. Facilities include a pool/spas and associated lounging areas, quiet lawn/reflection spaces, gym/wellness space, function/workshop space and landscaped retreats. The communal open space will be provided with a variety of high- quality, sub-tropical planting consistent with that to be used in the cross-block link and along the street frontages. Landscaping will be maintained with water conserving irrigation systems.
		All spaces will have access to natural light at some time during the day.



Criteria	Compliance	Response
		Communal areas associated with the retail uses, which include the
		covered walking / seating area in front of the tenancies, considerably exceed the noted threshold of being the equivalent of 10% of the GFA.
		exceed the noted threshold of being the equivalent of 10% of the OFA.
Private Open Space		1
Development provides all dwellings with private open space or balconies at the	Yes	All units are provided with private open spaces in the form of either
following minimum rates:		podium terraces or upper level balconies. Spaces vary considerably in
<ol> <li>iii. 1 bedroom dwellings: 9m<sup>2</sup> with a minimum dimension of 3m, or</li> </ol>		area and minimum dimension in response to individual unit sizes and
iv. 2 or more bedroom dwellings: 12m <sup>2</sup> with a minimum dimension of 3m.		location in the building, but all exceed the minimum specified requirements.
Balconies are screened to maximise privacy between buildings and the public		
realm, without compromising CPTED principles.		Balconies are offset and/or screened to ensure the privacy and amenity
		of residents in adjoining units without limiting the opportunity for
Ground floor private open space provides privacy but also allows overlooking of the street to promote passive surveillance.		casual surveillance of the public realm or cross-block link.
		Ground level units close to the street frontage or link have terraces
		incorporating podium planters of up to 1m deep, plus permeable
		security screening on top, set behind transition zones of screening landscaping.
2.6.1.4 Urban Design Provisions		
Building Elements and Appearance		
High-rise buildings must have distinct lower, middle and upper sections,	Yes	The proposal offers a contemporary, high-quality residential
including the ground floor, podium and tower levels, providing for variation in		development with a recognisable podium and tower built form.
the built form.		Building facades are articulated through the incorporation of deep
Buildings are well articulated and fenestrated with varied materials and design		recesses, steps, cut-outs, vertical landscaping and screening elements
details, such as external balconies, verandahs, terraces, recesses, protrusions,		to reduce the perceived length of the buildings' primary facades.
windows, shade and screening devices and outdoor planting.		All units are generously sized, with increased space available with an
Buildings adjacent to riverside civic open spaces are recessed and highly		increased number of bedrooms. Internal spaces have been designed to
	1	be functional and private.



Criteria	Compliance	Response
interface and enhanced amenity, safety and passive surveillance during day and night. Development is of human scale where fronting civic open space, with taller, tower built forms set back. Residential building design ensures visual and noise privacy, adequate storage space, adequate room sizes, functional room relationship and the provision of useable and well connected common outdoor spaces. Development provides well-defined entry points for pedestrians. Building form supports cross ventilation and a naturally ventilated environment. Buildings incorporate weather protection, eaves and overhangs, screening, and shading structures to channel breezes, filter sunlight, block out night lighting and provide rain protection.		Unit configurations allow for the entry of natural light and breezes into primary living spaces, but are also afforded weather protection, privacy and amenity with the considered use of screening and window placement. Each tower is provided with a clear point of entry into a communal lobby space on the ground level, and additional direct access points are provided from the street frontage to private terraces of units fronting Karakul Rd or Angora Rd. The site does not adjoin any riverside civic open spaces; however, the proposal connects with the proposed new urban space (cross-block link) by orienting the habitable spaces of ground level units and private open spaces towards the link. The retail tenancy (restaurant) in the development's south-western corner is also oriented towards the link and MacArthur Ave and is provided with sufficient covered outdoor area to accommodate outdoor dining. The podium structure is of a human scale. West-facing units of the northern tower are also designed with habitable internal spaces and private open space oriented towards the new cross-block link.
Basements		
Basements are within property boundaries. Basement level 1 allows areas for deep planting at the street level.	Yes	<ul> <li>The proposal offers the following minimum basement setbacks:</li> <li>3.5m from MacArthur Ave, increasing significantly in response to the curved road form in the south-eastern corner (to the new internal boundary),</li> <li>4m from Angora Rd (closer in truncated corner),</li> <li>4m to Karakul Rd, with a 'cut-out' in the north-western corner (adjoining the new internal boundary).</li> </ul>



Criteria	Compliance	Response
		The proposal extends the basement below the proposed cross-block link but truncates the space so as to provide larger areas for inground planting.
		This design provides a generous transition zone between the street frontages and the ground level units for a variety of in-ground planting solutions.
Ground Level Treatment		
Street activation is achieved through a variety of measures, including varied design concepts and providing a high frequency of foyers, front entries, windows or doors to commercial, retail, community, communal and residential uses. Shop frontages, articulated building access points and continuous awnings over the footpath activate the ground plane along Macarthur Avenue between Brett Street and Theodore Street and the interface with the urban civic space. Large floor plate retail and residential buildings are sleeved by smaller scale specialty shops, food and drink outlets, community uses and other like uses. Mixed-use developments provide a predominantly commercial and retail character at the ground floor level, which activate the street. Front entries to all buildings are emphasised through architectural and landscape treatment, pedestrian paths, lighting and the provision of awnings. Foyers open toward the public realm and contain spaces that engage people, such as reception desks, seating areas, cafes and display spaces.	Yes	The proposal ensures connection with and activation of the adjoining streets and cross-block link through the provision of direct entry to building foyers, ground level residential units and all commercial tenancies. These entries are emphasised with architectural details and high-quality landscaping solutions. The proposal provides a larger tenancy suitable for use as a small market/grocery store, supported by smaller tenancies suitable for a variety of associated retail, service or food-related businesses. The tenancy adjoining the cross-block link is suitable for a cafe or restaurant which, if provided with an outdoor dining space, will further enhance opportunities for residents and visitors to the site to gather and interact.
<ul> <li>Non-residential uses at ground level provide:</li> <li>i. minimum 3m wide awnings with integrated lighting to deliver continuous shelter and protection from the elements along the at least one street frontage,</li> <li>ii. a variety of building elements, details, finishes and setbacks on the ground floor to create plazas, outdoor dining areas, landscape spaces or open vistas, and</li> </ul>		Ground level spaces adjoining the commercial tenancies, particularly in the corners of Angora Rd/MacArthur Ave and MacArthur Ave and the cross-block link, are protected by an awning structure that combines distinct architectural features and high-quality in-ground and podium landscaping. These treatments will define the public spaces, provide weather protection and add visual interest at the ground plane.



Compliance	Response
	The development's building materials and finishes will contribute to the creation of an inviting and comfortable urban space.
Yes	The development's podium level directly addresses all existing and proposed public spaces. Landscaped terraces for units are oriented towards the public realm but provide a private transition space to internal living spaces of these dwellings. This design provides opportunities for casual surveillance of the public spaces. The non-residential tenancies with glazed frontages addressing MacArthur Ave further expands opportunities for connection with the public realm with the creation of weather protected ground level gathering spaces extending the length of the street frontage and into Angora Rd and the cross-block link. The proposed podium form will contain vehicle parking and servicing spaces for the building's commercial tenancies and some residential visitors. These spaces are centrally located and sleeved by the commercial tenancies and ground level units. The landscaped arbour provides a strong and attractive visual edge to the podium element. This structure offers considerable variation in plan shape and vertical profile and provides space for high-quality, sub- tropical landscaping that will positively contribute to the overall appearance of the development. The upper level of podium (Level 1) provides a generous communal



Criteria	Compliance	Response
		dining spaces and a multi-purpose garden whilst internal facilities include a shared meeting/flexible space and a gym. The design of these facilities allows for the casual surveillance of the street and cross-block link whilst also capturing views towards the River.
Tower Treatment		
Towers include articulations and varied design details to create visual appeal. Residential towers include balconies and other external protrusions which separate the internal areas from direct solar heating. Balconies on towers are offset so that they maintain privacy of habitable rooms or outdoor spaces and provide visual variety and articulation in the built form.	Yes	The proposal provides balconies to all units on the upper levels. These spaces are articulated with the use of wall recesses, steps, breaks or the incorporation of screening and vertical landscaping elements, all of which contribute to the visual appeal of the building.
		The proposed balcony spaces offer a semi-enclosed, weather protected space that ensures adjoining habitable spaces are privacy and comfortable.
Landscaping		
Development provides consistent and cohesive landscape and streetscape treatments, including deep planted feature trees, seating and public art, that contributes to the area's streetscape and urban character. Development provides landscaped areas, including deep planting, along a minimum length of 50% of street frontages.	Yes	The development's biophilic design delivers a total landscaped area across all levels of 4,208m <sup>2</sup> , of which 1,898m <sup>2</sup> is provided on the ground level. Landscaping is provided in transition zone along all street, in the proposed cross-block link, in communal open spaces at ground, on Level 1 and roof levels and in individual private open spaces as vertical planting.
		The development's landscaping outcomes incorporate a sub-tropical planting palette with large shade/shelter trees and other planting to enhance the beauty of private and public spaces. Planting will include species endemic to the locality and reflective of First Nations culture. The quantity and form of landscaping proposed within this development is considered to be an exemplar outcome for the locality.
Public Realm	L	p
Mixed-use developments provide plazas and public spaces for social connectivity, meeting points, temporary uses and displays.	Yes	The proposal provides a new public space in the form of a cross-block link extending between Karakul Rd (to the north) to MacArthur Ave



Criteria	Compliance	Response
Development addresses and provides passive surveillance of the street and other		(south). This formal link is enhanced by the provision of additional
adjoining public spaces.		weather protected space in front of the proposed commercial
Streetscape treatments facilitate pedestrian and cycle amenity and safety.		tenancies.
		These spaces, in combination with upper level communal open spaces and the private yards or balconies of the residential units, ensures the development addresses all street frontages and/or provides opportunities for casual surveillance of the public realm. The proposed streetscape and landscaping treatments will facilitate pedestrian and cycle amenity and safety.