

# BUSHFIRE MANAGEMENT REPORT



# Bushfire management plan

Proposed development | 41 and 49 Plaza Place | Carseldine | Queensland Prepared for St George Community Housing Limited | 22 August 2024

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# **Bushfire management plan**

#### Final

Report 24064 St George Community Housing Limited 22 August 2024

Approved by	Robert Janssen
Position	Managing principal
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Date	22 August 2024

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#### Document control

Version	Date	Prepared by	Reviewed by
Draft	15 August 2024	R. Janssen	LEC
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#### Disclaimer

Notwithstanding the precautions adopted in this report, it should always be remembered that bushfires burn under a range of conditions. An element of risk, no matter how small always remains, and although AS 3959-2018 is designed to improve the performance of such buildings, there can be no guarantee, because of the variable nature of bushfires, that any building will withstand bushfire attack on every occasion.

It should be noted that upon lodgement of a development proposal, State Government, council and/or the fire service may recommend additional construction requirements.

Although every care has been taken in the preparation of this report, Land and Environment Consultants Pty Ltd accept no responsibility resulting from the use of the information in this report.

## 1 Introduction

Land and Environment Consultants Pty Ltd (**LEC**) was engaged to prepare a bushfire management plan (**BMP**) for the proposed material change of use – multiple dwellings (**proposed development**) at 41 and 49 Plaza Place, Carseldine (**the site**), properly described as lots 2049 and 2050/SP311913.

A priority development area (**PDA**) development application will be made for the proposed development under the *Fitzgibbon Urban Development Area Development Scheme*. Economic Development Queensland (**EDQ**) will be the assessment authority.

The site is identified as a bushfire hazard area by the Queensland State Planning Policy *Bushfire prone area map* (**Bushfire prone area map**). Therefore, the development application for the proposed development is subject to compliance with the example bushfire overlay code (**Bushfire overlay code**) in the *Natural Hazards, Risk and Resilience – Bushfire, State Planning Policy State Interest guidance material* (DSDMIP 2019) (**SPP guidance material – bushfire**).

This BMP has been prepared in general accordance with *Bushfire Resilient Communities Technical Reference Guide for the State Planning Policy State Interest 'Natural Hazards, Risk and Resilience – Bushfire'* (QFES 2019a) (**BRC guide**) which was prepared by the former Queensland Fire and Emergency Services, now the Queensland Fire Department to provide technical guidance for the implementation of the SPP guidance material – bushfire.

This BMP documents the bushfire hazard assessment and demonstrates how the proposed development will comply with the Bushfire overlay code. It includes:

- an introduction (this section) and description of methods and information resources used for the preparation of this BMP;
- description of the site and proposed development;
- bushfire hazard assessment;
- identification of bushfire hazards associated with the site and proposed development;
- a plan for mitigating bushfire hazards; and
- assessment of the proposed development against the Bushfire overlay code.

## 1.1 Method

To meet requirements of the SPP guidance material - bushfire and the BRC guide, the following tasks were undertaken:

- review of the approved bushfire management plan (LEC 2023) for the development application for Stage V of the Carseldine Village (Stage V BMP), which includes the lots where the proposed development will occur;
- bushfire hazard assessment in general accordance with the method in the BRC guide; and
- assessment of the proposed development against the Bushfire overlay code.

#### 1.2 Suitably qualified person

This BMP was prepared by Robert Janssen who is a suitably qualified and experienced bushfire management consultant.

Robert is the managing principal at LEC and has over 25 years of experience in bushfire planning and operations. He has prepared bushfire management plans for residential, commercial and industrial property developments, utilities, government facilities and conservation estates.

Robert's formal qualifications as an environmental scientist and consulting experience are coupled with 10 years of experience as a nationally accredited fire-fighter with the national parks and wildlife service in New South Wales and Queensland.

# 2 Description of the site and proposed development

This chapter provides a description of the site and proposed development.

#### 2.1 Site description

The location of the site is shown in Figure 2.1. The site is 0.43 hectares (**ha**) and is serviced by public roads and mains water.

The site adjoins urban development along its northern and eastern boundaries and a stormwater drainage swale and restricted vehicle access track along its southern and western boundaries. The drainage swale manages stormwater run-off from the adjacent bushland area and the restricted vehicle access track provides access to the stormwater drainage swale for maintenance and bushfire management and emergency purposes. The stormwater drainage swale and restricted vehicle access track will be maintained by Brisbane City Council (**Council**) in accordance with the Stage V BMP which will result in a low and discontinuous level of bushfire fuel that will provide separation between the site and the adjacent bushland area in perpetuity.

## 2.2 Proposed development

The proposed development involves establishing a multi-storey apartment complex. The site plan for the proposed development is provided in Appendix 1 and shows the proposed layout of units, driveways and parking.

Access and egress for the proposed development will be via a new driveway connection to Meander Street and the broader public road network.

The proposed development will be connected to mains water and will have access to the existing reticulated hydrant system in the adjoining road reserves.

#### 2.3 Bushfire prone area map

The Bushfire prone area map for the site is shown in Figure 2.1. Verification of the bushfire hazard areas shown in the Bushfire prone area map is provided via the bushfire hazard assessment in Chapter 3.

Please note, in this BMP the term 'bushfire prone area' and 'bushfire hazard area' have the same meaning. Both terms mean an area of vegetation that is determined to have a potential bushfire intensity  $\geq$  4,000 kilowatts/metres (**kW/m**) and the land within 100 m of this vegetation.



D Land and Environment Consultants. While every care is tal anties about its accuracy, reliability, complete or incomplete in any way and for any reaso

## 3 Bushfire hazard assessment

This chapter provides a bushfire hazard assessment for the proposed development. It is based on the desktop information, site inspection data and bushfire analysis in the Stage V BMP.

#### 3.1 Severe fire weather

The 5 % annual exceedance probability forest fire danger index (**FFDI**) for the site is 55. This FFDI value has been used for the potential bushfire intensity calculations in Section 3.4 and the radiant heat exposure assessment in Section 5.7.

#### 3.2 Fire history

Fire history data indicates there have been no bushfires within 1 kilometre (**km**) of the site during the past 20 years.

#### 3.3 Site inspection

LEC has undertaken numerous assessments of land within 100 m of the site for vegetation characteristics, current land management practises, the slope of land and evidence of previous fires; the most recent being 27 October 2020.

The locations of assessment reference points used for the bushfire hazard assessment are shown in Figure 2.1. Table 3.1 provides a summary of observations from the site inspection and notes about the bushfire hazard assessment of assessment reference points. Examples of VHCs at assessment reference points are shown in Photographs 3.1-3.2.

Assessment reference point	Catalyst VHC	VHC	Notes
A	VHC 9.1 Moist to dry eucalypt open forests on coastal lowlands and ranges (VHC 9.1), VHC 16.1 Eucalyptus dominated forest on drainage lines and alluvial plains (VHC 16.1) and VHC 41.4 Discontinuous low grass or tree cover (VHC 41.4)	VHC 42.6 Nil to very low vegetation cover ( <b>VHC 42.6</b> )	This area is aligned with future mixed-use development adjoining the northern boundary of the site. The land has been cleared and is under development.
В	VHC 16.1 and VHC 39.2 Low to moderate tree cover in built-up areas (VHC 39.2)	VHC 42.6	This area is aligned with the mixed-use development adjoining the eastern boundary of the site. It has nil to very low vegetation cover.
С	VHC 16.1 and VHC 41.4	VHC 16.1	This area is contiguous with bushland vegetation along Cabbage Tree Creek. It will be subject to vegetation rehabilitation and will become consistent with VHC 16.1 as the rehabilitation reaches a mature state.
D	VHC 41.4	VHC 41.4	This area is a special purpose lot which has been mostly cleared and developed with stormwater management structures, buildings and a vehicle turnaround area. It will be transferred to Council for ownership and ongoing maintenance.

Table 3.1 Site observations

#### Table 3.1 Site observations

Assessment reference point	Catalyst VHC	VHC	Notes	
E	VHC 9.1	VHC 9.1	Bushland vegetation.	





Photograph 3.1 Example of VHC 16.1 at C

Photograph 3.2 Example of VHC 9.1 at E

#### 3.4 Potential bushfire intensity calculations

The potential bushfire intensity of assessment reference points was determined using the Queensland Public Safety Business Agency *Potential Bushfire Intensity Calculator* (version November 2014) which is an Excel spreadsheet calculator that models the bushfire hazard assessment method in the BRC guide.

The BRC guide defines bushfire hazard classes as follows:

- very high potential bushfire intensity > 40,000 kW/m;
- high potential bushfire intensity 20,000-40,000 kW/m;
- medium potential bushfire intensity 4,000-20,000 kW/m; and
- non-bushfire hazard potential bushfire intensity < 4,000 kW/m.

Results of the potential bushfire intensity calculations which determine the bushfire hazard class of assessment reference points shown in Figure 2.1 are presented in Table 3.2.

Assessment reference points	VHC	Potential fuel load tonnes/ha <sup>1</sup>	Slope (°) <sup>2</sup>	Potential bushfire intensity (kW/m)	Bushfire hazard class
A	VHC 42.6	2	0	136	Non-bushfire hazard
В	VHC 42.6	2	0	136	Non-bushfire hazard
С	VHC 16.1	16	0	8,621	Medium <sup>3</sup>
D	VHC 41.4	3	0	307	Non-bushfire hazard
E	VHC 9.1	24.2	5	27,965	High
E Natas 1 Datastial	VHC 9.1	24.2	5	27,965	High

#### **Table 3.2 Potential bushfire intensity**

Notes 1. Potential fuel load taken from the BRC guide.

2. Slope defaults to 0° for VHC 41.4 and VHC 42.6 which are defined in the BRC guide as a low hazard class with discontinuous bushfire fuel.

3. Vegetation at assessment reference point C has been assessed as though rehabilitation has reached a mature state.

## 3.5 Bushfire hazard areas

Results of the potential bushfire intensity calculations in Table 3.2 confirm the site is within a bushfire hazard area. Therefore, the development application for the proposed development is subject to compliance with the Bushfire overlay code.

## 4 Bushfire hazards associated with the site

This chapter identifies bushfire hazards associated with the site.

#### 4.1 Fire danger season

The fire danger season at the site starts in August, peaks in September and will begin to fall when consistent summer rainfall occurs. Typically, the worst fire weather conditions will be experienced during the fire danger season when the wind direction is from the north or west.

An FFDI of 55 will be associated with hot, dry and windy conditions. If a bushfire starts and takes hold under these conditions, it will be difficult to control and fast moving in large areas of unmanaged vegetation.

#### 4.2 Fire history

As discussed in Section 3.2, fire history data indicates that no fires have occurred within 1 km of the site during the past 20 years.

#### 4.3 Potential directions of bushfire attack

The proposed development could be exposed to bushfire attack from assessment reference points C and E shown in Figure 2.1, where hazardous vegetation occurs. These bushfire attack scenarios are further analysed in Section 5.7.

#### 4.4 Potential bushfire hazards from adjacent land uses

Given that the fire history data discussed in Section 4.2 indicates there have been no fires within 1 km of the site during the past 20 years, the land uses adjacent to the site are not considered to be a potential bushfire hazard.

#### 4.5 Water and access for emergency services

The site has access to mains water, a reticulated hydrant system and a public road network which will provide access and egress for emergency services and occupants.

## 5 Bushfire hazards associated with the proposed development

This chapter identifies potential bushfire hazards associated with the proposed development.

#### 5.1 Siting and design

The proposed development will be designed to mitigate the risk of bushfire hazard determined by the bushfire hazard assessment in this BMP.

#### 5.2 Land use

The proposed development does not involve vulnerable uses, essential community infrastructure or hazardous materials in the context of a bushfire hazard area as defined in Table 7 of the SPP guidance material – bushfire.

#### 5.3 Stormwater drainage swale and restricted vehicle access track

The stormwater drainage swale and restricted vehicle access track shown in Figure 2.1 is designed to provide a low level of discontinuous bushfire fuel and will be maintained by Council in perpetuity. As a result, it can be relied upon to provide a setback between hazardous vegetation at assessment reference point E and the proposed development.

#### 5.4 Landscaping

Landscaping within the site will be designed and maintained to provide a low level of discontinuous bushfire fuel.

In the unlikely event of a bushfire, the design and maintenance of landscaping will prevent spot fires from escalating and compromising buildings and routes for access and egress.

#### 5.5 Fire-fighter water supply

The proposed development will be connected to mains water and will have access to the reticulated hydrant system in the adjoining road reserves.

#### 5.6 Access and egress

The new driveway connection to Meander Street and driveways within the site will be designed and constructed to provide efficient access and egress for an urban fire truck.

#### 5.7 Radiant heat exposure

The Bushfire overlay code provides guidance about the acceptable level of radiant heat exposure for development within bushfire hazard areas. It requires development to provide a building envelope which is separated from hazardous vegetation by a distance which achieves a radiant heat flux level  $\leq$  29 kW/m<sup>2</sup> at the building envelope.

As discussed in Section 4.3, the proposed development could be exposed to bushfire attack from assessment reference points C and E, shown in Figure 2.1, where hazardous vegetation occurs. The radiant heat profile of these bushfire attack scenarios was analysed using the BAL calculator. Inputs used in the BAL calculator and results are provided in Appendix 2.

Results of the radiant heat exposure assessment, which are presented in Figure 5.1, demonstrates the building envelope for the proposed development is separated from hazardous vegetation by a distance

which achieves a radiant heat flux level  $\leq$  29 kW/m<sup>2</sup> at the building envelope and complies with the radiant heat exposure outcome of the Bushfire overlay code.



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# 6 Bushfire mitigation plan

This chapter identifies mitigation measures that must be implemented as part of the proposed development to comply with the Bushfire overlay code.

It is the total of the mitigation measures in this chapter that will reduce the risk of bushfire hazard to a tolerable level. Failure to implement all actions in their entirety could result in an increased level of exposure to bushfire hazards.

## 6.1 Landscaping

Landscaping within the site must be designed and maintained in accordance with Part 5 of *Bushfire Resilient Building Guidance for Queensland Homes* (QRA 2020) (**Bushfire resilient building**) which is publicly available online. Plant selection must favour the list of plant species in Appendix E of Bushfire resilient building.

Garden waste and vegetation debris must be removed from landscaped areas at regular time intervals during the calendar year. Grass must be maintained as lawn at a nominal height of < 100 millimetres.

#### 6.2 Fire-fighting water supply

The proposed development must be connected to mains water. The mains water connection must be in accordance with the local water retailer's specifications for supply and pressure.

Any requirement for an external hydrant system to be installed within the site must be determined by a fire services engineer and based on compliance with the *Building Code of Australia* (ABCB 2022) (BCA).

If required, the external hydrant system must be designed and constructed in accordance with *Fire Hydrant and Vehicle Access Guidelines for Residential, Commercial and Industrial Lots* (QFES 2019b) (Fire hydrant and vehicle access guidelines) which defers to the local water retailer's specifications and the *Australian Standard* (AS 2419.1-2021) *Fire hydrant installation, system design, installation and commissioning.* 

Where there are differences between the local water retailer's specifications and AS 2419.1-2021, the higher level specification should prevail.

#### 6.3 Access and egress

The new driveway connection to Meander Street and driveways within the site must be designed and constructed to provide efficient access and egress for an urban fire truck in accordance with Fire hydrant and vehicle access guidelines which defers to *Road Planning and Design Manual – 2nd Edition* (DTMR 2013) for load bearing capacity, geometry and turning radii.

Access and egress for the proposed development is shown in Figure 5.1.

#### 6.4 Building design and construction

Building design and construction requirements are a matter for the building development application and are not dealt with by a PDA development application or by this BMP.

The site is identified as a bushfire prone area. As a result, provisions of the BCA and the *Queensland Development Code* (QG 2021) (**QDC**) that apply to a bushfire prone area apply to any building assessment work within the site. Where compliance with the BCA or QDC requires compliance with the bushfire attack level (**BAL**) construction requirements in the *Australian Standard* (AS 3959-2018)

*Construction of buildings in bushfire prone* areas, the building envelope for the proposed development must be assessed with a BAL rating of BAL-29.

#### 6.5 Service installation

Reticulated services, ie water, electricity, gas and communications, must be installed underground.

# 7 Conclusion

This BMP was prepared by a suitably qualified person and is in general accordance with the SPP guidance material – bushfire and the BRC guide. It is based on the desktop information, site inspection data and bushfire analysis in the Stage V BMP which was prepared for Stage V of the Carseldine Village.

A bushfire hazard assessment determined the site is within a bushfire hazard area and the proposed development is subject to compliance with the Bushfire overlay code.

Mitigation measures that must be implemented as part of the proposed development are specified in Chapter 6. With the implementation of these mitigation measures the proposed development complies with the Bushfire overlay code as demonstrated in Appendix 3.

## References

Australian Building Codes Board (ABCB) 2022, *National Construction Code Series, Building Code of Australia*, Australian Government and States and Territories of Australia, Adopted May 2023

Land and Environment Consultants (LEC) 2023, *Bushfire management plan – Future development – 532 Beams Road – Carseldine Village, Queensland*, prepared for Economic Development Queensland, Final V1, 22 November 2023

Queensland Department of Transport and Main Roads (DTMR) 2013, Road Planning and Design Manual – 2<sup>nd</sup> Edition, 2013

Queensland Department of State Development, Manufacturing, Infrastructure and Planning (DSDMIP) 2019, Natural Hazards, Risk and Resilience – Bushfire, State Planning Policy – state interest guidance material, December 2019

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Queensland Fire and Emergency Service (QFES) 2019b *Fire Hydrant and Vehicle Access Guidelines for Residential, Commercial and Industrial Lots,* March 2019

Queensland Government (QG) 2021, Queensland Development Code, accessed online at <u>https://www.business.qld.gov.au/industries/building-property-development/building-</u> <u>construction/laws-codes-standards/queensland-development-code</u>, last updated March 2021

Queensland Reconstruction Authority (QRA) 2020, *Bushfire Resilient Building Guidance for Queensland Homes*, July 2020

Standards Australia Limited (Standards Australia) 2021, Australian Standard 2419.1-2021 – Fire hydrant installation, system design, installation and commissioning, Sixth edition, September 2021

Standards Australia Limited (Standards Australia) 2018, *Australian Standard 3959-2018 Construction of buildings in bushfire prone areas*, Fourth edition, November 2018

Appendix 1 Site plan





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ING Drawing Name Site Plan Drawing Number DA301 Revision A Appendix 2 Radiant heat exposure assessment

#### Bushfire attack from assessment reference point C

- Forest fire danger index 55
- Vegetation VHC 16.1 Eucalyptus dominated forest on drainage lines and alluvial plains
- Overall fuel load 26 tonnes/hectare (t/ha)
- Surface fuel load 16 t/ha
- Slope 0° slope
- Site slope 0° slope
- Flame width 100 metre (m)



Calculated December 2, 2019, 12:35 pm (MDc v.4.8)

J17037 (S2)					
Minimum Distance Calculator - AS3959-2009 (Method 2)					
Inputs		Outputs			
Fire Danger Index	55	Rate of spread	1.05 km/h		
Vegetation classification	Forest	Flame length	9.98 m		
Surface fuel load	16 t/ha	Flame angle	53 °, 64 °, 72 °, 77 °, 79 ° & 84 °		
Overall fuel load	26 t/ha	Elevation of receiver	3.98 m, 4.48 m, 4.74 m, 4.86 m, 4.9 m & 4.96 m		
Vegetation height	n/a	Fire intensity	14,185 kW/m		
Effective slope	0 °	Transmissivity	0.881, 0.866, 0.845, 0.822, 0.809000000000001 & 0.74		
Site slope	0 °	Viewfactor	0.5938, 0.4366, 0.2937, 0.1992, 0.162 & 0.0443		
Flame width	100 m	Minimum distance to < 40 kW/m <sup>2</sup>	8.3999999999999986 m		
Windspeed	n/a	Minimum distance to < 29 kW/m <sup>2</sup>	11.39999999999998 m		
Heat of combustion	18,600 kJ/kg	Minimum distance to < 19 kW/m <sup>2</sup>	16.79999999999997 m		
Flame temperature	1,090 K	Minimum distance to $<$ 12.5 kW/m² $$	24.2000000000007 m		
		Minimum distance to < 10 kW/m²	29.1000000000014 m		

Rate of Spread - Mcarthur, 1973 & Noble et al., 1980

Flame length - NSW Rural Fire Service, 2001 & Noble et al., 1980

Elevation of receiver - Douglas & Tan, 2005

Flame angle - Douglas & Tan, 2005

Radiant heat flux - Drysdale, 1999, Sullivan et al., 2003, Douglas & Tan, 2005

#### Bushfire attack from assessment reference point E

- Forest fire danger index 55
- Vegetation VHC 9.1 Moist to dry eucalypt open forests on coastal lowlands and ranges
- Overall fuel load 34.2 t/ha
- Surface fuel load 24.2 t/ha
- Slope 5° upslope slope
- Site slope 0° slope
- Flame width 100 m



Calculated December 2, 2019, 12:33 pm (MDc v.4.8)

#### J17037 (S1)

Minimum Distance Calculator - AS3959-2009 (Method 2)					
Inputs		Outputs			
Fire Danger Index	55	Rate of spread	1.13 km/h		
Vegetation classification	Forest	Flame length	11.45 m		
Surface fuel load	24.2 t/ha	Flame angle	53 °, 64 °, 72 °, 76 °, 78 ° & 83 °		
Overall fuel load	34.2 t/ha	Elevation of receiver	4.57 m, 5.14 m, 5.44 m, 5.55 m, 5.6 m & 5.68 m		
Vegetation height	n/a	Fire intensity	19,987 kW/m		
Effective slope	-5 °	Transmissivity	0.878, 0.862, 0.839, 0.8149999999999999, 0.801 & 0.735		
Site slope	0 °	Viewfactor	0.5961, 0.4388, 0.2967, 0.201, 0.1637 & 0.0446		
Flame width	100 m	Minimum distance to < 40 kW/m <sup>2</sup>	9.599999999999982 m		
Windspeed	n/a	Minimum distance to < 29 kW/m <sup>2</sup>	12.99999999999997 m		
Heat of combustion	18,600 kJ/kg	Minimum distance to < 19 kW/m <sup>2</sup>	19 m		
Flame temperature	1,090 K	Minimum distance to $<$ 12.5 kW/m²	27.200000000012 m		
		Minimum distance to < 10 kW/m <sup>2</sup>	32.5000000000019 m		

Rate of Spread - Mcarthur, 1973 & Noble et al., 1980

Flame length - NSW Rural Fire Service, 2001 & Noble et al., 1980

Elevation of receiver - Douglas & Tan, 2005

Flame angle - Douglas & Tan, 2005

Radiant heat flux - Drysdale, 1999, Sullivan et al., 2003, Douglas & Tan, 2005

Appendix 3 Bushfire overlay code assessment

and operational space for

Performance outcomes	Acceptable outcomes	Compliance assessment	
Section A			
Reconfiguring a lot (RaL) – where creating lots of more than 2,000 square metres			
<ul> <li>Reconfiguring a lot (RaL) – where creat</li> <li>PO1 The subdivision layout: <ul> <li>(a) enables future buildings to</li> <li>be located away from slopes</li> <li>and land forms that expose</li> <li>people or property to an</li> <li>intolerable risk to life or</li> <li>property; and</li> </ul> </li> <li>(b) facilitates emergency access <ul> <li>and operational space for</li> <li>firefighters in a reduced fuel</li> <li>area between future</li> <li>buildings and structures and</li> <li>hazardous vegetation, that</li> <li>reduce risk to an acceptable</li> <li>or tolerable level.</li> </ul> </li> <li>Note – An applicant may seek to</li> <li>undertake a site-level verification of the</li> <li>location and nature of hazardous</li> <li>vegetation and resulting potential bushfire</li> <li>intensity levels, for example where</li> <li>changes in foliage have occurred (e.g. as a</li> <li>consequence of adjoining permanent</li> <li>urban development) or where an</li> <li>applicant seeks to verify the regional</li> <li>ecosystem map inputs. This verification</li> <li>should form part of a bushfire hazard</li> <li>assessment in accordance with the</li> <li>methodology in the QFES Bushfire resilient</li> <li>communities document. The outcomes of</li> </ul>	<ul> <li>A01.1 <ul> <li>A development footprint plan is identified for each lot that avoids ridgelines, saddles and crests where slopes exceed 15 per cent.</li> </ul> </li> <li>A01.2 <ul> <li>A development footprint plan is identified for each lot that is separated from the closest edge to the adjacent mapped medium, high or very high potential bushfire intensity area by:</li> <li>a distance that is no closer than the distances specified in Table 5 at all development footprint plan boundaries; or</li> <li>a distance that achieves a radiant heat flux level of 29 kW/m2 or less at all development footprint plan boundaries.</li> </ul> </li> <li>Note – This separation area is often termed an asset protection zone.</li> <li>Note – The radiant heat flux levels can be established by undertaking a bushfire</li> </ul>	Not applicable The proposed development does not involve the reconfiguration of a lot.	
alternate solution to the acceptable	methodology in the QFES Bushfire		
outcome can deliver an acceptable or tolerable level of risk.	resilient communities document.		
<ul> <li>PO2</li> <li>The subdivision layout enables: <ul> <li>(a) future buildings to be</li> <li>located as close as possible</li> <li>to property entrances to</li> <li>facilitate safe evacuation</li> <li>during a bushfire event; and</li> </ul> </li> <li>(b) future site access to be</li> <li>located and designed to</li> <li>allow safe evacuation of the</li> <li>site by occupants and</li> <li>maintain access by</li> <li>emergency services under</li> <li>critical event conditions.</li> </ul>	<ul> <li>AO2</li> <li>A development footprint plan is identified for eachlot that:</li> <li>(a) is located within 60 metres of the street frontage; and</li> <li>(b) sited to enable a route between the development footprint plan and the street frontage with a gradient that does not exceed of 12.5 per cent.</li> </ul>	Not applicable The proposed development does not involve the reconfiguring of a lot.	
Section B			
Reconfiguring a lot (RaL) – where creat	ing lots of 2,000 square metres or less		
<ul> <li>PO3</li> <li>The subdivision layout: <ul> <li>(a) avoids creating lots on</li> <li>slopes and land forms that</li> <li>expose people or property</li> <li>to an intolerable risk to life</li> <li>or property; and</li> </ul> </li> </ul>	AO3.1 The subdivision layout results in lots that are sited so that they are separated from the closest edge to the adjacent mapped medium, high or very high potential bushfire intensity area by:	Not applicable The proposed development does not involve the reconfiguring of a lot.	

than the distances specified

Performance outcomes	Acceptable outcomes	Compliance assessment
firefighters in a reduced fuel	in Table 5 at all let	
area between future	boundaries: or :	
buildings and structures and	(b) a distance that achieves a	
hazardous vegetation, that	radiant heat flux level of	
reduce risk to an acceptable	29 kW/m <sup>2</sup> or less:	
Note $-$ An applicant may sook to	(i) at the building	
undertake a site-level verification of	envelope, if	
the location and nature of hazardous	stage: or	
vegetation and resulting potential bushfire intensity levels, for example	(ii) where a building	
where changes in foliage have	envelope is not	
occurred (e.g. as a consequence of adjoining permanent urban	identified, at all lot	
development) or where an applicant	Note – This separation area is	
seeks to verify the regional ecosystem	often termed an asset	
form part of a bushfire hazard	protection zone.	
assessment, in accordance with the	Note – The radiant heat flux levels can	
methodology in the QFES Bushfire resilient communities document. The	bushfire hazard assessment in	
outcomes of this assessment can	accordance with the methodology in	
demonstrate how an alternate	the QFES Bushfire resilient	
can deliver an acceptable or tolerable	Note – For staged developments.	
level of risk.	temporary separation areas may be	
	absorbed as part of subsequent	
	Note - Existing cleared areas	
	external to the site may only be	
	used in calculating necessary separation where tenure ensures	
	that the land will remain cleared of	
	hazardous vegetation (for example	
	highly managed park in public	
	ownership).	
		-
	AO3.2	
	create lots that are within bushfire	
	prone areas and on ridgelines,	
	saddles and crests where slopes	
	exceed 15 per cent (roads and	
	parks may be located in these areas).	
Section C	,	
Reconfiguring a lot (Pal) – whore creat	ting more than 20 lots	
		Not applicable
The subdivision layout is designed to	No acceptable outcome is	The proposed development does not
minimise the length of the	prescribed	involve the reconfiguring of a lot.
development perimeter and		
number of lots exposed to		
Note – For example, avoid finger like		
subdivision patterns or substantive vegetated corridors between lots.		
PO5	A05.1	Not applicable
The subdivision layout provides for	The subdivision layout:	The proposed development does not
adequate access and egress and	(a) avoids the creation of bottle-neck points in the	involve the reconfiguring of a lot.
an acceptable or tolerable risk to	movement network	
people.	within the development	
	(for example, avoids	

Performance outcomes	Acceptable outcomes	Compliance assessment
	hourglass patterns); and (b) ensures the road network has sufficient capacity for the evacuating population.	
	<ul> <li>AO5.2</li> <li>The subdivision layout ensures evacuation routes:</li> <li>(a) direct occupants away from rather than towards or through areas with a greater potential bushfire intensity; and</li> <li>(b) minimise the length of route through bushfire prone areas.</li> <li>Refer Figure 5.</li> </ul>	
<ul> <li>Example development footprint plan</li> <li>Example location larger lots with a development footprint plan located outside very high, high abushfire intensity area</li> <li>Example location parks and open spaces</li> <li>Example location perimeter road</li> </ul>		<ul> <li>&gt; Example location suitable evacuation route</li> <li>&gt; Example location new lots</li> <li>&gt; Example location route</li> <li>&gt; Example location route</li> <li>&gt; Example location route</li> <li>&gt; Medium Potential Bushfire Intensity</li> <li>&gt; Medium Potential Bushfire Intensity</li> <li>&gt; Medium Potential Bushfire Intensity</li> <li>&gt; Potential Impact Buffer</li> <li> Development site</li> </ul>
Figure 5 – Subdivision layout and evacu	ation routes	
PO6 The subdivision layout provides adequate buffers between hazardous vegetation and development. Note – An applicant may seek to undertake a site-level verification of the location and nature of hazardous vegetation and resulting potential bushfire intensity levels, for example where changes in foliage have occurred (e.g. as a consequence of adjoining permanent urban development) or where an applicant seeks to verify the regional ecosystem map inputs. This verification should form part of a bushfire hazard assessment, in accordance with the methodology in the QFES <i>Bushfire resilient</i> <i>communities</i> document. The outcomes of this assessment can demonstrate how an alternate solution to the acceptable or tolerable level of risk.	<ul> <li>AO6.1 The subdivision layout results in an asset protection zone being located to create a separation area from adjacent mapped medium, high or very high potential bushfire intensity areas. </li> <li>AO6.2 The asset protection zone is comprised of: <ul> <li>(a) parks and open spaces; and/or</li> <li>(b) lots greater than 2000 square metres; and/or</li> <li>(c) public roads (termed perimeter roads).</li> </ul> Note – Parks and open space may be located within the mapped medium, high and very high potential bushfire intensity areas to create a separation between the development and the balance of the bushfire prone area. Note – Portions of lots greater than 2000 square metres; may be located within the mapped medium, high and very high potential bushfire prone area. Note – Portions of lots greater than 2000 square metres may be located within the mapped medium, high and very high potential bushfire prone area. Note – Portions of lots greater than 2000 square metres may be located within the mapped medium, high and very high potential bushfire intensity areas. Refer Figure 5.</li></ul>	Not applicable The proposed development does not involve the reconfiguring of a lot.

Performance outcomes	Acceptable outcomes	Compliance assessment
	AO6.3 Where the asset protection zone includes lots greater than 2000 square metres a development footprint plan is identified for each lot that is located in accordance with AO1.2.	
<ul> <li>PO7 Parks or open space provided as part of the asset protection zone do not create additional bushfire prone areas. Note –The undertaking of a bushfire hazard assessment, in accordance with the methodology in the QFES <i>Bushfire resilient communities</i> document may assist in demonstrating compliance with this performance outcome. </li> </ul>	<ul> <li>AO7</li> <li>Where the asset protection zone includes parks or open spaces, they: <ul> <li>(a) comprise only low threat vegetation, including grassland managed in a minimal fuel condition, maintained lawns, golf courses, maintained public reserves and parklands, cultivated gardens and nature strips; or</li> <li>(b) are designed to ensure a potential available fuel load is maintained at less than eight tonnes/hectare in aggregate and with a fuel structure that remains discontinuous.</li> </ul> </li> <li>Note – Minimal fuel condition means there is insufficient fuel available to significantly increase the severity of the bushfire attack, for example short-cropped grass to a nominal height of 10 centimetres.</li> </ul>	Not applicable The proposed development does not involve the reconfiguring of a lot.
PO8 Perimeter roads are accessible for fire-fighting vehicles, to facilitate emergency access and operational space for fire- fighting, maintenance works and hazard reduction activities.	<ul> <li>AO8.1</li> <li>Where the asset protection zone includes a perimeter road it: <ul> <li>(a) has a two-lane sealed carriageway clear of hazardous vegetation; and</li> <li>(b) is connected to the wider public road network at both ends and at intervals of no more than 200 metres; and</li> <li>(c) does not include design elements that mayimpede access for fire-fighting and maintenance for fire- fighting purposes (for example traffic calming involving chicanes).</li> </ul> </li> </ul>	Not applicable The proposed development does not involve the reconfiguring of a lot.
	<ul> <li>AO8.2</li> <li>Where the subdivision contains a reticulated water supply, the road network and fire hydrants are designed and installed in accordance with:</li> <li>(a) Fire Hydrant and Vehicle Access Guidelines for residential, commercial and industrial lots, Queensland Fire and Emergency Services, 2015, unless</li> </ul>	

Performance outcomes	Acceptable outcomes	Compliance assessment
	otherwise specified by the relevant water entity; and (b) the <i>Road Planning and</i> <i>Design Manual 2nd edition,</i> Department of Transport and Main Roads, 2013.	
Section D	L	L
Reconfiguring a lot (RaL) – where creat reticulated water supply is not provide	ing additional lots for the purpose of res	sidential development and a
PO9 The subdivision layout provides for perimeter roads or fire trail and working areas that are accessible by the type of fire-fighting vehicles servicing the area, to facilitate emergency access and operational space for fire-fighting, maintenance works and hazard reduction activities.	<ul> <li>AO9.1</li> <li>The subdivision layout includes: <ul> <li>(a) a fire trail and working area designed and constructed in accordance with the design parameters in Table 6 that separates the residential lot or development footprint planfrom adjacent mapped medium, high or very high potential bushfire intensity areas; or</li> <li>(b) a perimeter road designed and constructed in accordance with AO8.1.</li> </ul> </li> </ul>	Not applicable The proposed development does not involve the reconfiguring of a lot.
Abstrugteet         Instrugteet         Instrugteet         Instruction         Performed in the perimeter road or fire trail and working area         Instruction         Instruction      <		
Material change of use		
PO10 Site layout achieve an acceptable or tolerable risk to people. Landscape or open space provided as part of the development: (a) acts as a buffer between hazardous	AO10.1 Site layout places the landscape and open spaces within the site between premises and adjacent mapped medium, high or very high potential bushfire intensity areas.	<b>Complies with AO10.1</b> The building envelope will be setback from hazardous vegetation adjoining the western boundary of the site by the stormwater drainage swale and restricted vehicle access track which is designed to provide a low level of

Performance outcomes	Acceptable outcomes	Compliance assessment	
vegetation and development; and (b) does not create additional bushfire prone areas. Note – An applicant may seek to undertake a site-level verification of the location and nature of hazardous vegetation and resulting potential bushfire intensity levels. for example where	Refer Figure 7.	discontinuous bushfire fuel and will be maintained by Brisbane City Council ( <b>Council</b> ) in perpetuity. The Plaza Place road reserve provides a setback from the hazardous vegetation to the south- east of the site.	
changes in foliage have occurred (e.g. as a consequence of adjoining permanent urban development) or where an applicant seeks to verify the regional ecosystem map inputs. This verification should form part of a bushfire hazard assessment in accordance with the methodology in the QFES <i>Bushfire resilient</i> <i>communities</i> document. The outcomes of this assessment can demonstrate how an alternate solution to the acceptable outcome can deliver an acceptable or tolerable level of risk.	AO10.2 This landscaping and open space comprises protective landscape treatments that: (a) comprise only low threat vegetation, including grassland managed in a minimal fuel condition, maintained lawns, golf courses and cultivated gardens; or (b) are designed to ensure a potential available fuel load is maintained at less than 8 tonnes/hectare in aggregate and that fuel structure remains discontinuous. Note – Minimal fuel condition means there is insufficient fuel available to significantly increase the severity of the bushfire attack, for example short- cropped grass to a nominal height of 10 centimetres.	Complies with AO10.2 Landscaping within the stormwater drainage swale and restricted vehicle access track is designed to provide a low level of discontinuous bushfire fuel and will be maintained by Council in perpetuity. Landscaping within the site will be designed and maintained in accordance with Part 5 of <i>Bushfire</i> <i>Resilient Building Guidance for</i> <i>Queensland Homes 2020</i> . These design principals will minimise the potential for landscaping to catch fire and compromise buildings and routes for access and egress. Specifications for landscaping are provided in Section 6.1 of the bushfire management plan.	
<ul> <li>Example locations of landscape and open spaces that comprise protective landscape treatments</li> </ul>			

Figure 7 – Sit	ing of protective	landscape	treatments
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<b>PO11</b> The development establishes evacuation areas, to achieve an acceptable or tolerable risk to people.	AO11 If in an isolated location, development establishes direct access to a safe assembly/evacuation area. Note – Guidance on identifying safe evacuation areas is contained in the QFES Bushfire resilient communities document.	<b>Complies with PO11</b> The proposed development is in suburban Brisbane and not in an isolated location.
<b>PO12</b> If on a lot of over 2,000 m <sup>2</sup> , where involving a new premises or an existing premises with an	AO12 No acceptable outcome is prescribed.	<b>Complies with PO12</b> Access and egress for the proposed development will be provided by a driveway connection to Meander

Performance outcomes	Acceptable outcomes	Compliance assessment
<ul> <li>increase in development</li> <li>footprint, development:</li> <li>(a) locates occupied areas as close as possible to property entrances to facilitate safe evacuation during a bushfire event; and</li> <li>(b) ensures vehicular access is located and designed to allow safe evacuation of the site by occupants and maintain access by emergency services under critical event conditions</li> </ul>		Street and the broader public road network. The new driveway connection to Meander Street and driveways within the site will be constructed to provide efficient access and egress for an urban fire truck in accordance with <i>Fire Hydrant and Vehicle Access</i> <i>Guidelines for Residential,</i> <i>Commercial and Industrial Lots 2019</i> (Fire hydrant and vehicle access guidelines) which defers to <i>Road</i> <i>Planning and Design Manual – 2nd</i> <i>Edition 2013</i> for load bearing
PO13 Development is located within a reticulated water supply area or includes a dedicated static water supply that is available solely for fire-fighting purposes and can be accessed by fire-fighting vehicles. Note – Swimming pools, farm ponds and dams are not considered reliable sources of static water supply in Queensland due to regular drought events. Note for Local Government – Information on how to provide an appropriate static water supply, may form a condition of a development approval. For further information on preferred solutions refer to the QFES <i>Bushfire resilient communities</i> document.	AO13 No acceptable outcome is prescribed	Complies with PO13 The proposed development will be connected to mains water. The mains water connection will be in accordance with the local water retailer's specifications for supply and pressure. Any requirement for an external hydrant system to be installed within the site will be determined by a fire services engineer and based on compliance with the <i>Building Code of</i> <i>Australia 2022</i> . If required, the external hydrant system will be designed and constructed in accordance with Fire hydrant and vehicle access guidelines which defers to the local water retailer's specifications and the <i>Australian Standard</i> (AS 2419.1- 2021) <i>Fire hydrant installation,</i> <i>system design, installation and</i> <i>commissioning</i> .
<ul> <li>PO14</li> <li>Vulnerable uses listed in Table 7 are not established or intensified within a bushfire prone area unless: <ul> <li>(a) there is an overriding need in the public interest for the new or expanded service the development provides; and</li> <li>(b) there are no other suitable alternative locations within the required catchment; and</li> <li>(c) site planning can appropriately mitigate the risk (for example, siting ovals for an educational establishment between the hazardous vegetation and structures.</li> </ul> </li> </ul>	AO14.1 No acceptable outcome is prescribed.	Not applicable The proposed development does not involve a vulnerable use.

Performance outcomes	Acceptable outcomes	Compliance assessment
management plan in accordance with the methodology in the QFES <i>Bushfire</i> <i>resilient communities</i> document may assist in demonstrating compliance with this performance outcome		
<ul> <li>PO15 <ul> <li>Community infrastructure <ul> <li>providing essential services listed</li> <li>in Table 7 are not established</li> <li>within a bushfire prone area</li> <li>unless:</li> </ul> </li> <li>(a) there is an overriding need <ul> <li>in the public interest for the</li> <li>new or expanded service the</li> <li>development provides (for</li> <li>example, there are no other</li> <li>suitable alternative locations</li> <li>that can deliver the required</li> <li>level of service or meet</li> <li>emergency service response</li> <li>times during and</li> <li>immediately after a bushfire</li> <li>event); and</li> </ul> </li> <li>(b) the infrastructure can <ul> <li>function effectively</li> <li>duringand immediately</li> <li>after a bushfire event.</li> </ul> </li> <li>Note – The preparation of a bushfire</li> <li>management plan in accordance with the</li> <li>methodology in the QFES Bushfire resilient</li> <li>communities document may assist in</li> <li>demonstrating compliance with this</li> <li>performance outcome.</li> </ul></li></ul>	AO15 No acceptable outcome is prescribed.	Not applicable The proposed development does not involve community infrastructure for essential services.
PO16 Development avoids or mitigates the risks to public safety and the environment from the manufacture or storage of materials listed in Table 7 that are hazardous in the context of bushfire to an acceptable or tolerable level. Note – The preparation of a bushfire management plan in accordance with the methodology in the QFES <i>Bushfire</i> <i>resilient communities</i> document may assist in demonstrating compliance with this acceptable outcome. Editor's note – In addition to the requirements of this code the <i>Work Health</i> <i>and Safety Act 2011</i> and associated Regulation and Guidelines, the <i>Environmental Protection Act 1994</i> and the relevant building assessment provisions under the <i>Building Act 1975</i> contain requirements for the manufacture and storage of hazardous substances. Information is provided by Business Queensland on the requirements for storing and transporting hazardous chemicals, available at: www.business.qld.gov.au/running- business/protecting-business/risk- management/hazardous- chemicals/storing-transporting.	AO16 No acceptable outcome is prescribed.	Not applicable The proposed development does not involve hazardous materials in the context of bushfire hazard.

Performance outcomes	Acceptable outcomes	Compliance assessment
Section F Where involving an asset protection zo	ne	
P017	A017.1	Not applicable
Asset protection zones are designed and managed to ensure they do not increase the potential for bushfire hazard. Note – The preparation of a landscape management plan undertaken in accordance with the methodology in the QFES <i>Bushfire resilient communities</i> document may assist in demonstrating compliance with this performance outcome.	Landscaping treatments within any asset protection zone comprise only low threat vegetation, including grassland managed in a minimal fuel condition, maintained lawns, golf courses, maintained public reserves and parklands, vineyards, orchards, cultivated gardens, commercial nurseries, nature strips and windbreaks. Note – Minimal fuel condition means there is insufficient fuel available to significantly increase the severity of the bushfire attack, for example short- cropped grass to a nominal height of 10 centimetres. OR <b>AO17.2</b> Landscaping management within any asset protection zone maintains a: (a) potential available fuel load which is less than eight tonnes/hectare in aggregate; and (b) fuel structure which is discontinuous. Note – The preparation of a landscape management plan undertaken in accordance with the methodology in the QFES <i>Bushfire resilient communities</i> document may assist in demonstrating romplingen with this accordance with one sufterments and and sufficient and and and senterments and a sufficient communities document may assist in demonstrating romplingen with this accordance with one sufficient communities document may assist in demonstrating	The proposed development does not involve an asset protection zone.
Section G		
Where planning provisions or condition	ns of approval require revegetation or re	ehabilitation
PO18 Revegetation or rehabilitation areas are designed and managed to ensure they do not result in an unacceptable level of risk or an increase in bushfire intensity level. Note – The undertaking of a bushfire hazard assessment in accordance with the	<ul> <li>AO18.1 <ul> <li>Required revegetation or rehabilitation:</li> <li>(a) is located outside of any asset protection zone; or</li> <li>(b) maintains a potential available fuel load which is less than eight toppes (bectars in</li> </ul> </li> </ul>	Not applicable The proposed development does not involve revegetation or rehabilitation.

Note – The undertaking of a bushfire hazard assessment in accordance with the methodology in the QFES *Bushfire resilient communities* document may assist in demonstrating compliance with this performance outcome.

is less than eight tonnes/hectare in aggregate and fuel structure which is discontinuous. Note – The preparation of a landscape management plan undertaken in accordance with the methodology in the QFES *Bushfire resilient communities* document may assist in demonstrating compliance with acceptable outcome (b).

Performance outcomes	Acceptable outcomes	Compliance assessment
	AO18.2 Revegetation or rehabilitation of areas located within mapped medium, high or very high potential bushfire intensity areas, revegetate and rehabilitate in a manner that maintains or reduces the existing fuel load.	Not applicable The proposed development does not involve revegetation or rehabilitation.
	OR	
	Revegetation or rehabilitation of areas located within the mapped potential impact buffer area, revegetate and rehabilitate in a manner that maintains or reduces	
	the existing fuel load. Note – The preparation of a vegetation management plan undertaken in accordance with the methodology in the QFES <i>Bushfire resilient communities</i> document may assist in demonstrating compliance with this acceptable outcome.	

#### Table 6 – Fire trail and working area design parameters

Parameter	Provisions	
Width	Contains a width of at least 20 metres including:	
	<ol> <li>A trafficable area (cleared and formed);</li> </ol>	
	a. with a minimum width of 4 metres than can accommodate a rural firefighting vehicle	
	b. with no less than 4.8 metres vertical clearance from canopy vegetation	
	c. with no adjacent inhibiting embankments or retaining walls	
	2. A working area each side of the trafficable area:	
	a. with a minimum width of 3 metres each side	
	b. cleared of all flammable vegetation greater than 10 centimetres in height	
	3. The balance (i.e. 10 metre width) managed vegetation area:	
	a. sited to separate the trafficable area from adjacent mapped medium, high or very high potential	
	bushfire intensity areas managed vegetation	
	b. comprising managed vegetation clear of major surface hazards.	
Access	Access is granted in favour of the local government and Queensland Fire and Emergency Services	
	Note – this access is commonly granted in the form of a easement that is to be maintained by the grantor.	
Egress	Contains trafficable vehicle routes in to low hazard areas, every 200 metres	

# Table 7 – Vulnerable uses, community infrastructure for essential services and materials that are hazardous in the context of bushfire hazard

Group	Uses
Vulnerable uses	childcare centre, community care centre, detention facility, educational establishment,
	hospital, nature-based tourism, relocatable home park, rooming accommodation,
	residential care facility, resort complex, retirement facility, tourist park
Community infrastructure	educational establishment, emergency services, hospital
for essential services	
Hazardous materials in the	Hazardous chemicals that are present at the levels or in the quantities that would
context of bushfire hazard	constitute the use being a hazardous chemical facility
	Hazardous materials that are present in the quantities in the Work Health and Safety
	Regulation, schedule 15